

**2026 -- S 2867 SUBSTITUTE A**

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LC005696/SUB A  
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**STATE OF RHODE ISLAND**

**IN GENERAL ASSEMBLY**

**JANUARY SESSION, A.D. 2026**

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A N A C T

RELATING TO BUSINESSES AND PROFESSIONS -- CONFIDENTIALITY OF HEALTH  
CARE COMMUNICATIONS AND INFORMATION ACT

Introduced By: Senator Melissa A. Murray

Date Introduced: March 04, 2026

Referred To: Senate Health & Human Services

It is enacted by the General Assembly as follows:

1           SECTION 1. Section 5-37.3-4 of the General Laws in Chapter 5-37.3 entitled  
2 "Confidentiality of Health Care Communications and Information Act" is hereby amended to read  
3 as follows:

4           **5-37.3-4. Limitations on and permitted disclosures.**

5           (a)(1) Except as provided in subsection (b), or as specifically provided by the law, a  
6 patient's confidential healthcare information shall not be released or transferred without the written  
7 consent of the patient, or his or her authorized representative, on a consent form meeting the  
8 requirements of subsection (d). A copy of any notice used pursuant to subsection (d) and of any  
9 signed consent shall, upon request, be provided to the patient prior to his or her signing a consent  
10 form. Any and all managed care entities and managed care contractors writing policies in the state  
11 shall be prohibited from providing any information related to enrollees that is personal in nature  
12 and could reasonably lead to identification of an individual and is not essential for the compilation  
13 of statistical data related to enrollees, to any international, national, regional, or local medical-  
14 information database. This provision shall not restrict or prohibit the transfer of information to the  
15 department of health to carry out its statutory duties and responsibilities.

16           (2) Any person who violates the provisions of this section may be liable for actual and  
17 punitive damages.

18           (3) The court may award a reasonable attorney's fee at its discretion to the prevailing party

1 in any civil action under this section.

2 (4) Any person who knowingly and intentionally violates the provisions of this section  
3 shall, upon conviction, be fined not more than five thousand (\$5,000) dollars for each violation, or  
4 imprisoned not more than six (6) months for each violation, or both.

5 (5) Any contract or agreement that purports to waive the provisions of this section shall be  
6 declared null and void as against public policy.

7 (b) No consent for release or transfer of confidential healthcare information shall be  
8 required ~~in the following situations~~ for disclosure:

9 (1) To a physician, dentist, or other medical personnel who believes, in good faith, that the  
10 information is necessary for diagnosis or treatment of that individual in a medical or dental  
11 emergency;

12 (2) To medical and dental peer-review boards, or the board of medical licensure and  
13 discipline, or board of examiners in dentistry;

14 (3) To qualified personnel for the purpose of conducting scientific research, management  
15 audits, financial audits, program evaluations, actuarial, insurance underwriting, or similar studies;  
16 provided, that personnel shall not identify, directly or indirectly, any individual patient in any report  
17 of that research, audit, or evaluation, or otherwise disclose patient identities in any manner;

18 (4)(i) ~~By a healthcare provider to~~ To appropriate law enforcement personnel by a healthcare  
19 provider, or to a person if the healthcare provider believes that person, or his or her family, is in  
20 danger from a patient; or to appropriate law enforcement personnel if the patient has, or is  
21 attempting to obtain, narcotic drugs from the healthcare provider illegally; or to appropriate law  
22 enforcement personnel, or appropriate child-protective agencies, if the patient is a minor child or  
23 the parent or guardian of said child and/or the healthcare provider believes, after providing  
24 healthcare services to the patient, that the child is, or has been, physically, psychologically, or  
25 sexually abused and neglected as reportable pursuant to § 40-11-3; or to appropriate law  
26 enforcement personnel or the office of healthy aging if the patient is an elder person and the  
27 healthcare provider believes, after providing healthcare services to the patient, that the elder person  
28 is, or has been, abused, neglected, or exploited as reportable pursuant to § 42-66-8; ~~or to~~

29 (ii) To report allegations of abuse, neglect, mistreatment, exploitation, death, or violation  
30 of rights of a person who receives or has received services or treatment through an organization  
31 licensed by the department of behavioral healthcare, developmental disabilities and hospitals  
32 (BHDDH); or is otherwise approved to operate as a facility pursuant to § 40.1-5-2;

33 (iii) To produce records to BHDDH immediately upon a written demand from BHDDH to  
34 a BHDDH-licensed organization or BHDDH-designated facility in furtherance of BHDDH's

1 [investigation of alleged abuse, neglect, mistreatment, exploitation, death, or violation of rights.](#)

2 [\(iv\)](#) To law enforcement personnel in the case of a gunshot wound reportable under § 11-  
3 47-48, or to patient emergency contacts and certified peer recovery specialists notified in the case  
4 of an opioid overdose reportable under § 23-17.26-3;

5 ~~(iii)~~[\(v\)](#) A healthcare provider may disclose protected health information in response to a  
6 law enforcement official's request for such information for the purpose of identifying or locating a  
7 suspect, fugitive, material witness, or missing person, provided that the healthcare provider may  
8 disclose only the following information:

9 (A) Name and address;

10 (B) Date and place of birth;

11 (C) Social security number;

12 (D) ABO blood type and RH factor;

13 (E) Type of injury;

14 (F) Date and time of treatment;

15 (G) Date and time of death, if applicable; and

16 (H) A description of distinguishing physical characteristics, including height, weight,  
17 gender, race, hair and eye color, presence or absence of facial hair (beard or moustache), scars, and  
18 tattoos.

19 (I) Except as permitted by this subsection, the healthcare provider may not disclose for the  
20 purposes of identification or location under this subsection any protected health information related  
21 to the patient's DNA or DNA analysis, dental records, or typing, samples, or analysis of body fluids  
22 or tissue;

23 ~~(iii)~~[\(vi\)](#) A healthcare provider may disclose protected health information in response to a  
24 law enforcement official's request for such information about a patient who is, or is suspected to  
25 be, a victim of a crime, other than disclosures that are subject to subsection (b)(4)~~(vii)~~[\(x\)](#), if:

26 (A) The patient agrees to the disclosure; or

27 (B) The healthcare provider is unable to obtain the patient's agreement because of  
28 incapacity or other emergency circumstances provided that:

29 (1) The law enforcement official represents that the information is needed to determine  
30 whether a violation of law by a person other than the victim has occurred, and such information is  
31 not intended to be used against the victim;

32 (2) The law enforcement official represents that immediate law enforcement activity that  
33 depends upon the disclosure would be materially and adversely affected by waiting until the patient  
34 is able to agree to the disclosure; and

1 (3) The disclosure is in the best interests of the patient as determined by the healthcare  
2 provider in the exercise of professional judgment;

3 ~~(iv)~~(vii) A healthcare provider may disclose protected health information about a patient  
4 who has died to a law enforcement official for the purpose of alerting law enforcement of the death  
5 of the patient if the healthcare provider has a suspicion that such death may have resulted from  
6 criminal conduct;

7 ~~(v)~~(viii) A healthcare provider may disclose to a law enforcement official protected health  
8 information that the healthcare provider believes in good faith constitutes evidence of criminal  
9 conduct that occurred on the premises of the healthcare provider;

10 ~~(vi)~~(ix)(A) A healthcare provider providing emergency health care in response to a medical  
11 emergency, other than such emergency on the premises of the covered healthcare provider, may  
12 disclose protected health information to a law enforcement official if such disclosure appears  
13 necessary to alert law enforcement to:

- 14 (1) The commission and nature of a crime;
- 15 (2) The location of such crime or of the victim(s) of such crime; and
- 16 (3) The identity, description, and location of the perpetrator of such crime.

17 (B) If a healthcare provider believes that the medical emergency described in subsection  
18 (b)(4)~~(vi)~~(ix)(A) is the result of abuse, neglect, or domestic violence of the individual in need of  
19 emergency health care, subsection (b)(4)~~(vi)~~(ix)(A) does not apply and any disclosure to a law  
20 enforcement official for law enforcement purposes is subject to subsection (b)(4)~~(vii)~~(x);

21 ~~(vii)~~(x)(A) Except for reports permitted by subsection (b)(4)(i), a healthcare provider may  
22 disclose protected health information about a patient the healthcare provider reasonably believes to  
23 be a victim of abuse, neglect, or domestic violence to law enforcement or a government authority,  
24 including a social-service or protective-services agency, authorized by law to receive reports of  
25 such abuse, neglect, or domestic violence:

26 (1) To the extent the disclosure is required by law and the disclosure complies with, and is  
27 limited to, the relevant requirements of such law;

28 (2) If the patient agrees to the disclosure; or

29 (3) To the extent the disclosure is expressly authorized by statute or regulation and:

30 (i) The healthcare provider, in the exercise of professional judgment, believes the  
31 disclosure is necessary to prevent serious harm to the patient or other potential victims; or

32 (ii) If the patient is unable to agree because of incapacity, a law enforcement or other public  
33 official authorized to receive the report represents that the protected health information for which  
34 disclosure is sought is not intended to be used against the patient and that an immediate enforcement

1 activity that depends upon the disclosure would be materially and adversely affected by waiting  
2 until the patient is able to agree to the disclosure.

3 (B) A healthcare provider that makes a disclosure permitted by subsection (b)(4)~~(viii)~~(x)(A)  
4 must promptly inform the patient that such a report has been, or will be, made, except if:

5 (1) The healthcare facility, in the exercise of professional judgment, believes informing the  
6 patient would place the individual at risk of serious harm; or

7 (2) The healthcare provider would be informing a personal representative, and the  
8 healthcare provider reasonably believes the personal representative is responsible for the abuse,  
9 neglect, or other injury, and that informing such person would not be in the best interests of the  
10 individual as determined by the covered entity in the exercise of professional judgment;

11 ~~(viii)~~(xi) The disclosures authorized by this subsection shall be limited to the minimum  
12 amount of information necessary to accomplish the intended purpose of the release of information;

13 (xii) If any staff member of the department of behavioral healthcare, developmental  
14 disabilities and hospitals (BHDDH) makes a written demand for records pursuant to title 40.1 in  
15 furtherance of BHDDH's investigation of alleged abuse, neglect, mistreatment, exploitation, death,  
16 or violation of rights of an individual who has received or is receiving services from either a facility  
17 or program subject to licensure or other approval pursuant to title 40.1, the records identified in  
18 such written demand shall be immediately produced to BHDDH; provided, however, that:

19 (A) The BHDDH written demand for records shall include notice that BHDDH is  
20 investigating alleged abuse, neglect, mistreatment, exploitation, death, or violation of rights of a  
21 patient or client of the facility, program or organization, and the demand shall include the patient's  
22 or client's name, if known by BHDDH;

23 (xiii) BHDDH may file in the superior court a petition for writ of mandamus or similar  
24 petition as the court may allow if the recipient of the written demand for records fails to comply;

25 (xiv) For purposes of this section, BHDDH is designated as a health oversight agency  
26 pursuant to 42 CFR § 164.512, and is designated as both a social service agency and protective  
27 services agency.

28 (5) Between, or among, qualified personnel and healthcare providers within the healthcare  
29 system for purposes of coordination of healthcare services given to the patient and for purposes of  
30 education and training within the same healthcare facility;

31 (6) To third-party health insurers, including to utilization review agents as provided by §  
32 23-17.12-9(c)(4), third-party administrators licensed pursuant to chapter 20.7 of title 27, and other  
33 entities that provide operational support to adjudicate health insurance claims or administer health  
34 benefits;

1           (7) To a malpractice insurance carrier or lawyer if the healthcare provider has reason to  
2 anticipate a medical-liability action;

3           (8)(i) To the healthcare provider's own lawyer or medical-liability insurance carrier if the  
4 patient whose information is at issue brings a medical-liability action against a healthcare provider.

5           (ii) Disclosure by a healthcare provider of a patient's healthcare information that is relevant  
6 to a civil action brought by the patient against any person or persons other than that healthcare  
7 provider may occur only under the discovery methods provided by the applicable rules of civil  
8 procedure (federal or state). This disclosure shall not be through ex parte contacts and not through  
9 informal ex parte contacts with the provider by persons other than the patient or his or her legal  
10 representative.

11           Nothing in this section shall limit the right of a patient, or his or her attorney, to consult  
12 with that patient's own physician and to obtain that patient's own healthcare information;

13           (9) To public-health authorities in order to carry out their functions as described in this title  
14 and titles 21 and 23 and rules promulgated under those titles. These functions include, but are not  
15 restricted to, investigations into the causes of disease, the control of public-health hazards,  
16 enforcement of sanitary laws, investigation of reportable diseases, certification and licensure of  
17 health professionals and facilities, review of health care such as that required by the federal  
18 government and other governmental agencies;

19           (10) To the state medical examiner in the event of a fatality that comes under his or her  
20 jurisdiction;

21           (11) In relation to information that is directly related to a current claim for workers'  
22 compensation benefits or to any proceeding before the workers' compensation commission or  
23 before any court proceeding relating to workers' compensation;

24           (12) To the attorneys for a healthcare provider whenever that provider considers that  
25 release of information to be necessary in order to receive adequate legal representation;

26           (13) By a healthcare provider to appropriate school authorities of disease, health screening,  
27 and/or immunization information required by the school; or when a school-age child transfers from  
28 one school or school district to another school or school district;

29           (14) To a law enforcement authority to protect the legal interest of an insurance institution,  
30 agent, or insurance-support organization in preventing and prosecuting the perpetration of fraud  
31 upon them;

32           (15) To a grand jury, or to a court of competent jurisdiction, pursuant to a subpoena or  
33 subpoena duces tecum when that information is required for the investigation or prosecution of  
34 criminal wrongdoing by a healthcare provider relating to his, her or its provisions of healthcare

1 services and that information is unavailable from any other source; provided, that any information  
2 so obtained, is not admissible in any criminal proceeding against the patient to whom that  
3 information pertains;

4 (16) To the state board of elections pursuant to a subpoena or subpoena duces tecum when  
5 that information is required to determine the eligibility of a person to vote by mail ballot and/or the  
6 legitimacy of a certification by a physician attesting to a voter's illness or disability;

7 (17) To certify, pursuant to chapter 20 of title 17, the nature and permanency of a person's  
8 illness or disability, the date when that person was last examined and that it would be an undue  
9 hardship for the person to vote at the polls so that the person may obtain a mail ballot;

10 (18) To the central cancer registry;

11 (19) To the Medicaid fraud control unit of the attorney general's office for the investigation  
12 or prosecution of criminal or civil wrongdoing by a healthcare provider relating to his, her, or its  
13 provision of healthcare services to then-Medicaid-eligible recipients or patients, residents, or  
14 former patients or residents of long-term residential-care facilities; provided, that any information  
15 obtained shall not be admissible in any criminal proceeding against the patient to whom that  
16 information pertains;

17 (20) To the state department of children, youth and families pertaining to the disclosure of  
18 healthcare records of children in the custody of the department;

19 (21) To the foster parent, or parents, pertaining to the disclosure of healthcare records of  
20 children in the custody of the foster parent, or parents; provided, that the foster parent or parents  
21 receive appropriate training and have ongoing availability of supervisory assistance in the use of  
22 sensitive information that may be the source of distress to these children;

23 (22) A hospital may release the fact of a patient's admission and a general description of a  
24 patient's condition to persons representing themselves as relatives or friends of the patient or as a  
25 representative of the news media. The access to confidential healthcare information to persons in  
26 accredited educational programs under appropriate provider supervision shall not be deemed  
27 subject to release or transfer of that information under subsection (a);

28 (23) To the workers' compensation fraud prevention unit for purposes of investigation  
29 under §§ 42-16.1-12 — 42-16.1-16. The release or transfer of confidential healthcare information  
30 under any of the above exceptions is not the basis for any legal liability, civil or criminal, nor  
31 considered a violation of this chapter; or

32 (24) To a probate court of competent jurisdiction, petitioner, respondent, and/or their  
33 attorneys, when the information is contained within a decision-making assessment tool that  
34 conforms to the provisions of § 33-15-47.

1 (c) Third parties receiving, and retaining, a patient's confidential healthcare information  
2 must establish at least the following security procedures:

3 (1) Limit authorized access to personally identifiable confidential healthcare information  
4 to persons having a "need to know" that information; additional employees or agents may have  
5 access to that information that does not contain information from which an individual can be  
6 identified;

7 (2) Identify an individual, or individuals, who have responsibility for maintaining security  
8 procedures for confidential healthcare information;

9 (3) Provide a written statement to each employee or agent as to the necessity of maintaining  
10 the security and confidentiality of confidential healthcare information, and of the penalties provided  
11 for in this chapter for the unauthorized release, use, or disclosure of this information. The receipt  
12 of that statement shall be acknowledged by the employee or agent, who signs and returns the  
13 statement to his or her employer or principal, who retains the signed original. The employee or  
14 agent shall be furnished with a copy of the signed statement; and

15 (4) Take no disciplinary or punitive action against any employee or agent solely for  
16 bringing evidence of violation of this chapter to the attention of any person.

17 (d) Consent forms for the release or transfer of confidential healthcare information shall  
18 contain, or in the course of an application or claim for insurance be accompanied by a notice  
19 containing, the following information in a clear and conspicuous manner:

20 (1) A statement of the need for and proposed uses of that information;

21 (2) A statement that all information is to be released or clearly indicating the extent of the  
22 information to be released; and

23 (3) A statement that the consent for release or transfer of information may be withdrawn at  
24 any future time and is subject to revocation, except where an authorization is executed in connection  
25 with an application for a life or health insurance policy in which case the authorization expires two  
26 (2) years from the issue date of the insurance policy, and when signed in connection with a claim  
27 for benefits under any insurance policy, the authorization shall be valid during the pendency of that  
28 claim. Any revocation shall be transmitted in writing.

29 (e) Except as specifically provided by law, an individual's confidential healthcare  
30 information shall not be given, sold, transferred, or in any way relayed to any other person not  
31 specified in the consent form or notice meeting the requirements of subsection (d) without first  
32 obtaining the individual's additional written consent on a form stating the need for the proposed  
33 new use of this information or the need for its transfer to another person.

34 (f) Nothing contained in this chapter shall be construed to limit the permitted disclosure of

1 confidential healthcare information and communications described in subsection (b).

2 (g) On or before December 31, 2027, the director of BHDDH shall submit to the governor,  
3 the speaker of the house, and the president of the senate, a report which shall include, at a minimum,  
4 the number of written demands for records made by BHDDH pursuant to this section, the number  
5 of petitions for writ of mandamus (or petitions of similar purpose) filed by BHDDH pursuant to  
6 this section, and the results or decisions of such filed petitions, and any recommendations as to the  
7 continuation of, or amendments to, the amended provisions of this section.

8 SECTION 2. This act shall take effect upon passage.

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LC005696/SUB A  
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EXPLANATION  
BY THE LEGISLATIVE COUNCIL  
OF

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RELATING TO BUSINESSES AND PROFESSIONS -- CONFIDENTIALITY OF HEALTH  
CARE COMMUNICATIONS AND INFORMATION ACT

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- 1           This act would provide conditions under which BHDDH has the authority to compel certain
- 2   healthcare providers to finish requested healthcare records without violating The Health Insurance
- 3   Portability and Accountability Act.
- 4           This act would take effect upon passage.

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