LC001042

## 2025 -- H 5690

## STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2025

### AN ACT

#### RELATING TO TOWNS AND CITIES -- LOW AND MODERATE INCOME HOUSING

Introduced By: Representatives Quattrocchi, Nardone, Place, Hopkins, Paplauskas, Santucci, Fascia, and Chippendale Date Introduced: February 26, 2025

Referred To: House Municipal Government & Housing

It is enacted by the General Assembly as follows:

1	SECTION 1. Chapter 45-53 of the General Laws entitled "Low and Moderate Income
2	Housing" is hereby repealed in its entirety.
3	CHAPTER 45-53
4	Low and Moderate Income Housing
5	<u>45-53-1. Short title.</u>
6	This chapter shall be known as the "Rhode Island Low and Moderate Income Housing
7	Act".
8	45-53-2. Legislative findings and intent.
9	The general assembly finds and declares that there exists an acute shortage of affordable,
10	accessible, safe, and sanitary housing for its citizens of low and moderate income, both individuals
11	and families; that it is imperative that action is taken immediately to assure the availability of
12	affordable, accessible, safe, and sanitary housing for these persons; that it is necessary that each
13	city and town provide opportunities for the establishment of low and moderate income housing;
14	and that the provisions of this chapter are necessary to assure the health, safety, and welfare of all
15	citizens of this state, and that each citizen enjoys the right to affordable, accessible, safe, and
16	sanitary housing. It is further declared to be the purpose of this chapter to provide for housing
17	opportunities for low and moderate income individuals and families in each city and town of the
18	state and that an equal consideration shall be given to the retrofitting and rehabilitation of existing
19	dwellings for low and moderate income housing and assimilating low and moderate income

1 housing into existing and future developments and neighborhoods.

1	nousing into existing and ruture developments and neighborhoods.
2	<u>45-53-3. Definitions.</u>
3	The following words, wherever used in this chapter, unless a different meaning clearly
4	appears from the context, have the following meanings:
5	(1) "Adjustment(s)" means a request or requests by the applicant to seek relief from the
6	literal use and dimensional requirements of the municipal zoning ordinance and/or the design
7	standards or requirements of the municipal land development and subdivision regulations. The
8	standard for the local review board's consideration of adjustments is set forth in § 45-53-
9	4 <del>(d)(2)(iii)(E)(II).</del>
10	(2) "Affordable housing plan" means a component of a housing element, as defined in §
11	45-22.2-4(1), that addresses housing needs in a city or town that is prepared in accordance with
12	guidelines adopted by the state planning council, and/or to meet the provisions of § 45-53-4(e)(1)
13	<del>and (f).</del>
14	(3) "Approved affordable housing plan" means an affordable housing plan that has been
15	approved by the director of administration as meeting the guidelines for the local comprehensive
16	plan as promulgated by the state planning council; provided, however, that state review and
17	approval, for plans submitted by December 31, 2004, shall not be contingent on the city or town
18	having completed, adopted, or amended its comprehensive plan as provided for in § 45-22.2-8, §
19	4 <del>5-22.2-9, or § 45-22.2-12.</del>
20	(4) "Comprehensive plan" means a comprehensive plan adopted and approved by a city or
21	town pursuant to chapters 22.2 and 22.3 of this title.
22	(5) "Consistent with local needs" means reasonable in view of the state need for low-and
23	moderate income housing, considered with the number of low income persons in the city or town
24	affected and the need to protect the health and safety of the occupants of the proposed housing or
25	of the residents of the city or town, to promote better site and building design in relation to the
26	surroundings, or to preserve open spaces, and if the local zoning or land use ordinances,
27	requirements, and regulations are applied as equally as possible to both subsidized and
28	unsubsidized housing. Local zoning and land use ordinances, requirements, or regulations are
29	consistent with local needs when imposed by a city or town council after a comprehensive hearing
30	in a city or town where:
31	(i) Low- or moderate-income housing exists which is: (A) In the case of an urban city or
32	town which has at least 5,000 occupied year round rental units and the units, as reported in the
33	latest decennial census of the city or town, comprise twenty-five percent (25%) or more of the year-
34	round housing units, and is in excess of fifteen percent (15%) of the total occupied year round

rental units; or (B) In the case of all other cities or towns, is in excess of ten percent (10%) of the
 year round housing units reported in the census.

3 (ii) The city or town has promulgated zoning or land use ordinances, requirements, and
4 regulations to implement a comprehensive plan that has been adopted and approved pursuant to
5 chapters 22.2 and 22.3 of this title, and the housing element of the comprehensive plan provides
6 for low- and moderate income housing in excess of either ten percent (10%) of the year round
7 housing units or fifteen percent (15%) of the occupied year-round rental housing units as provided
8 in subsection (5)(i).

9 (iii) Multi-family rental units built under a comprehensive permit may be calculated
10 towards meeting the requirements of a municipality's low- or moderate income housing inventory,
11 as long as the units meet and are in compliance with the provisions of § 45-53-3.1.

12 (6) "Infeasible" means any condition brought about by any single factor or combination of 13 factors, as a result of limitations imposed on the development by conditions attached to the approval 14 of the comprehensive permit, to the extent that it makes it financially or logistically impracticable 15 for any applicant to proceed in building or operating low-or moderate income housing within the 16 limitations set by the subsidizing agency of government or local review board, on the size or 17 character of the development, on the amount or nature of the subsidy, or on the tenants, rentals, and 18 income permissible, and without substantially changing the rent levels and unit sizes proposed by 19 the applicant.

20 (7) "Letter of eligibility" means a letter issued by the Rhode Island housing and mortgage
 21 finance corporation in accordance with § 42-55-5.3(a).

22 (8) "Local review board" means the planning board as defined by § 45-22.2-4.

23 (9) "Low or moderate income housing" shall be synonymous with "affordable housing" 24 as defined in § 42-128-8.1, and further means any type of housing whether built or operated by any 25 public agency or any nonprofit organization or by any limited equity housing cooperative or any 26 private developer, that is subsidized by a federal, state, or municipal government subsidy under any 27 program to assist the construction or rehabilitation of affordable housing and that will remain affordable through a land lease and/or deed restriction for ninety nine (99) years or such other 28 29 period that is either agreed to by the applicant and town or prescribed by the federal, state, or municipal government subsidy program but that is not less than thirty (30) years from initial 30 31 occupancy.

32 (i) Any housing unit that qualifies under this subsection (9) and under § 42-128-8.1 shall
 33 be counted as one whole unit toward the municipality's requirement for low- or moderate income
 34 housing.

1 (ii) Any mobile or manufactured home(s) that meet the requirements of § 42-128-2 8.1(d)(1)(ii) but are not subsidized by a federal, state, or municipal government subsidy and/or do not have a deed restriction or land lease as described in this subsection (9), shall count as one-half 3 4 (1/2) of one unit for the purpose of the calculation of the total of low or moderate income year-5 round housing within a city or town, as long as a municipality contracts with a monitoring agent to verify that the requirements of § 42-128-8.1(d)(1)(ii) are met for these units. Such units shall not 6 7 be required to meet the income verification requirements of § 42-128-8.1. The monitoring agent shall provide a listing of the eligible units to Rhode Island Housing, who shall provide a report as 8 9 to the qualifying mobile or manufactured homes under this subsection (9) to the governor, speaker 10 of the house of representatives, senate president, and secretary of housing on an annual basis, 11 beginning on or before December 31, 2025.

(iii) Low- or moderate income housing also includes rental property located within a
 municipality that is secured with a federal government rental assistance voucher.

14 (iv) For the period beginning on or after July 1, 2024, any housing unit that qualifies as
15 low or moderate income housing under this subsection (9) and under § 42–128–8.1 and any rental
16 property secured with a federal government rental assistance voucher that does not otherwise meet
17 the other requirements to qualify as low or moderate income housing under this section shall be
18 counted as one whole unit toward the municipality's requirement for low or moderate income
19 housing, as long as a municipality confirms with the issuing authority that the voucher is in good
20 standing and active.

(10) "Meeting local housing needs" means as a result of the adoption of the implementation
program of an approved affordable housing plan, the absence of unreasonable denial of applications
that are made pursuant to an approved affordable housing plan in order to accomplish the purposes
and expectations of the approved affordable housing plan, and a showing that at least twenty percent
(20%) of the total residential units approved by a local review board or any other municipal board
in a calendar year are for low- and moderate income housing as defined in § 42-128-8.1.

(11) "Monitoring agents" means those monitoring agents appointed by the Rhode Island
 housing resources commission pursuant to § 45-53-3.2 and to provide the monitoring and oversight
 set forth in this chapter, including, but not limited to, §§ 45-53-3.2 and 45-53-4.

30 (12) "Municipal government subsidy" means assistance that is made available through a
31 city or town program sufficient to make housing affordable, as affordable housing is defined in §
32 42-128-8.1(d)(1); such assistance shall include a combination of, but is not limited to, direct
33 financial support, abatement of taxes, waiver of fees and charges, and approval of density bonuses
34 and/or internal subsidies, zoning incentives, and adjustments as defined in this section and any

- combination of forms of assistance.
   <u>45-53-3.1. Formula to include non-income restricted multi-family rental units as low-</u>
   and moderate-income housing.
- 4 (a) In calculating the number of year-round housing units towards meeting the goals of an
  5 excess of ten percent (10%) of the year-round housing units consistent with local needs required
  6 pursuant to § 45-53-4, rental units in multi-family housing built after June 30, 2022, may be
  7 included as low-or moderate income housing, in accordance with the following conditions:
- 8 (1) At least thirty percent (30%) of the units created are deed restricted for households
  9 earning not more than sixty percent (60%) of the area median income, adjusted for household size;
  10 or
- (2) At least fifty percent (50%) of the units created are deed restricted for households
   earning not more than eighty percent (80%) of the area median income, adjusted for household
   size; and
- 14 (3) The proposed affordable units meet all other requirements of this chapter to be
   15 calculated as low or moderate income housing; and
- 16 (4) All non-deed restricted units developed under the same comprehensive permit shall be
- 17 included in the low- and moderate-income housing inventory as one-half (0.5) units each.

18 (b) As used in this section and as applied to this chapter:

19 (1) "Area median income (AMI)" means area median household income as defined by the

20 U.S. Department of Housing and Urban Development, adjusted for household size.

- (2) "Multi-family housing" means a building with three (3) or more residential dwelling
   units or two (2) or more buildings on the same lot with more than one residential dwelling unit in
- 23 each building.
- 24 <u>45-53-3.2. Approved monitoring agent program.</u>

(a) There is hereby established an approved monitoring agent program (the "program").
Effective July 1, 2022, the Rhode Island housing resources commission (the "commission")
established pursuant to chapter 128 of title 42 shall appoint and oversee approved monitoring agents
as part of this program.

(b) On or before July 1, 2023, the commission shall promulgate rules and regulations pursuant to chapter 35 of title 42 ("administrative procedures") for the implementation of the program, which shall include a process for the selection and approval of monitoring agents. These rules and regulations shall be prepared to ensure the selection and appointment of organizations that shall be capable of monitoring and ensuring that municipally subsidized housing developments remain affordable, and that income eligible buyers and tenants are occupying these units. The

1	commission shall appoint these monitoring agents, who shall serve for terms of not more than five
2	(5) consecutive years; provided that, the term of an approved monitoring agent may be renewed by
3	the commission.
4	(c) As used in this section, the term "LMI" means low- and moderate-income housing and
5	includes area median income levels as established by the U.S. Department of Housing and Urban
6	Development ("HUD").
7	(d) Specific duties of approved monitoring agents shall include, but not be limited to, the
8	following:
9	(1) To oversee, monitor, and ensure that tenants in LMI rental units meet income limits
10	annually and that monthly rental rates are consistent with the low- and moderate income guidelines
11	and the recorded deed restrictions;
12	(2) To oversee, monitor, and ensure that LMI homeownership units continue to serve as
13	the owners' year round principal residences; monitor and ensure that any proposed refinance of a
14	LMI unit during the period in which a deed restriction is in effect is in compliance with program
15	requirements: in the case of the resale of any LMI unit during the period in which a deed restriction
16	is in effect, the maximum sales price is consistent with the recorded deed restriction and that the
17	proposed buyer of the LMI unit meets the income limits as defined within the recorded deed
18	restriction;
18 19	restriction; (3) To oversee, monitor and ensure any LMI accessory dwelling unit being counted is in
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19 20	(3) To oversee, monitor and ensure any LMI accessory dwelling unit being counted is in compliance with the following requirements:
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19 20 21 22	<ul> <li>(3) To oversee, monitor and ensure any LMI accessory dwelling unit being counted is in compliance with the following requirements:</li> <li>(i) An annual lease; and</li> <li>(ii) The accessory dwelling unit is occupied by a household whose income does not exceed</li> </ul>
19 20 21 22 23	<ul> <li>(3) To oversee, monitor and ensure any LMI accessory dwelling unit being counted is in compliance with the following requirements:</li> <li>(i) An annual lease; and</li> <li>(ii) The accessory dwelling unit is occupied by a household whose income does not exceed</li> <li>eighty percent (80%) of the area median income (AMI), adjusted for family size; and</li> </ul>
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- 1 agents to the commission.
- 2 (f) Commencing on or before January 1, 2023, and on or before January 1 thereafter, the
  3 commission shall prepare a report on the approved monitoring agent program to the governor, the
  4 speaker of the house, the president of the senate, and the secretary of housing.
- 5 <u>45-53-4. Procedure for approval of construction of low- or moderate-income housing.</u>
  6 (a) Any applicant proposing to build low- or moderate income housing may submit to the
  7 local review board a single application for a comprehensive permit to build that housing in lieu of
  8 separate applications to the applicable local boards. This procedure is only available for proposals
  9 in which at least twenty-five percent (25%) of the housing is low- or moderate income housing.
- (b) Municipal government subsidies, including adjustments and zoning incentives, are to
   be made available to applications under this chapter to offset the differential costs of the low-or
   moderate incoming housing units in a development under this chapter. At a minimum, the
   following zoning incentives shall be allowed for projects submitted under this chapter:
- 14 (1) Density bonus. A municipality shall provide an applicant with more dwelling units 15 than allowed by right under its zoning ordinance in the form of a density bonus to allow an increase 16 in the allowed dwelling units per acre (DU/A), as well as other incentives and municipal 17 government subsidies as defined in § 45 53 3. Furthermore, a municipality shall provide, at a 18 minimum, the following density bonuses for projects submitted under this chapter, provided that 19 the total land utilized in the density calculation shall exclude wetlands; wetland buffers; area 20 devoted to infrastructure necessary for development; and easements or rights of way of record:
- (i) For properties connected to public sewer and water, or eligible to be connected to public
  sewer and water based on written confirmation from each respective service provider, the density
  bonus for a project that provides at least twenty five percent (25%) low and moderate income
  housing shall be at least five (5) units per acre;
- (ii) For properties connected to public sewer and water, or eligible to be connected to public
   sewer and water based on written confirmation from each respective service provider, the density
   bonus for a project that provides at least fifty percent (50%) low- and moderate income housing
   shall be at least nine (9) units per acre;
- 29 (iii) For properties connected to public sewer and water, or eligible to be connected to
  30 public sewer and water based on written confirmation from each respective service provider, the
  31 density bonus for a project that provides one hundred percent (100%) low- and moderate-income
  32 housing shall be at least twelve (12) units per acre;
- 33 (iv) For properties not connected to either public water or sewer or both, but which provide
   34 competent evidence as to the availability of water to service the development and/or a permit for

on site wastewater treatment facilities to service the dwelling units from the applicable state
 agency, the density bonus for a project that provides at least twenty five percent (25%) low- and
 moderate income housing shall be at least three (3) units per acre;

4 (v) For properties not connected to either public water or sewer or both, but which provide
5 competent evidence as to the availability of water to service the development and/or a permit for
6 on site wastewater treatment facilities to service the dwelling units from the applicable state
7 agency, the density bonus for a project that provides at least fifty percent (50%) low- and moderate8 income housing shall be at least five (5) units per acre;

9 (vi) For properties not connected to either public water or sewer or both, but which provide
10 competent evidence as to the availability of water to service the development and/or a permit for
11 on site wastewater treatment facilities to service the dwelling units from the applicable state
12 agency, the density bonus for a project that provides one hundred percent (100%) low and
13 moderate income housing shall be at least eight (8) units per acre;

(2) Parking. A municipality shall not require more than one off street parking space per
 dwelling unit for units up to and including two (2) bedrooms in applications submitted under this
 chapter;

17 (3) Bedrooms. A municipality shall not limit the number of bedrooms for applications
 18 submitted under this chapter to anything less than three (3) bedrooms per dwelling unit for single 19 family dwelling units;

20 (4) Floor area. A municipality shall not utilize floor area requirements to limit any
 21 application, except as provided by § 45-24.3-11.

(c) A municipality shall not restrict comprehensive permit applications and permits by any
 locally adopted ordinance or policy that places a limit or moratorium on the development of
 residential units.

25 (d) The application and review process for a comprehensive permit shall be as follows:

26 (1) Pre-application conference. A municipality may require an applicant proposing a 27 project under this chapter to complete, or the applicant proposing a project under this chapter may 28 request a pre-application conference with the local review board, the technical review committee 29 established pursuant to § 45-23-56, or with the administrative officer for the local review board as 30 appropriate. In advance of a pre-application conference, the applicant shall be required to submit 31 only a short description of the project in writing including the number of units, type of housing, 32 density analysis, preliminary list of adjustments needed, as well as a location map, and conceptual site plan. The purpose of the pre-application conference shall be to review a concept plan of the 33 34 proposed development and to elicit feedback from the reviewing person or board. Upon receipt of

1 a request by an applicant for a pre-application conference, the municipality shall have thirty (30) 2 days to schedule and hold the pre-application conference, unless a different timeframe is agreed to by the applicant in writing. If thirty (30) days has elapsed from the filing of the pre-application 3 4 submission and no pre-application conference has taken place, nothing shall be deemed to preclude 5 an applicant from thereafter filing and proceeding with an application for preliminary plan review 6 for a comprehensive permit. 7 (2) Preliminary plan review. 8 (i) Submission requirements. Applications for preliminary plan review under this chapter 9 shall include: 10 (A) A letter of eligibility issued by the Rhode Island housing and mortgage finance corporation, or in the case of projects primarily funded by the U.S. Department of Housing and 11 12 Urban Development or other state or federal agencies, an award letter indicating the subsidy, or 13 application in such form as may be prescribed for a municipal government subsidy; and 14 (B) A letter signed by the authorized representative of the applicant, setting forth the

15 specific sections and provisions of applicable local ordinances and regulations from which the

16 applicant is seeking adjustments; and

17 (C) A proposed timetable for the commencement of construction and completion of the
 18 project; and

(D) Those items required by local regulations promulgated pursuant to applicable state law,
 with the exception of evidence of state or federal permits; and for comprehensive permit
 applications included in the checklist for the preliminary plan review in the local regulations
 promulgated pursuant to chapter 23 of this title; and

(E) Notwithstanding the submission requirements set forth above, the local review board
 may request additional, reasonable documentation throughout the public hearing, including, but not
 limited to, opinions of experts, credible evidence of application for necessary federal and/or state
 permits, statements and advice from other local boards and officials.

27 (ii) Certification of completeness. The preliminary plan application must be certified complete or incomplete by the administrative officer according to the provisions of § 45-23-36; 28 29 provided, however, that the certificate shall be granted within twenty-five (25) days of submission 30 of the application. The running of the time period set forth herein will be deemed stopped upon the 31 issuance of a written certificate of incompleteness of the application by the administrative officer 32 and will recommence upon the resubmission of a corrected application by the applicant. However, in no event will the administrative officer be required to certify a corrected submission as complete 33 34 or incomplete less than ten (10) days after its resubmission. If the administrative officer certifies

- 1 the application as incomplete, the officer shall set forth in writing with specificity the missing or
- 2 incomplete items.
- 3 (iii) Review of applications. An application filed in accordance with this chapter shall be
   4 reviewed in accordance with the following provisions:
- 5 (A) **Public hearing.** A public hearing shall be noticed and held as soon as practicable after
  6 the issuance of a certificate of completeness.
- 7 (B) Notice. Public notice for the public hearing will be the same notice required under local
- 8 regulations for a public hearing for a preliminary plan promulgated in accordance with § 45-23-42.
- 9 The cost of notice shall be paid by the applicant.
- 10 (C) **Timeframe for review.** The local review board shall render a decision on the 11 preliminary plan application within ninety (90) days of the date the application is certified 12 complete, or within a further amount of time that may be consented to by the applicant through the 13 submission of a written consent.
- (D) **Failure to act.** Failure of the local review board to act within the prescribed period constitutes approval of the preliminary plan, and a certificate of the administrative officer as to the failure of the local review board to act within the required time and the resulting approval shall be issued on request of the applicant. Further, if the public hearing is not convened or a decision is not rendered within the time allowed in subsections (d)(2)(iii)(A) and (d)(2)(iii)(C) of this section, the application is deemed to have been allowed and the preliminary plan approval shall be issued immediately.
- (E) Required findings for approval. In approving an application, the local review board
   shall make positive findings, supported by legally competent evidence on the record that discloses
   the nature and character of the observations upon which the fact finders acted, on each of the
   following standard provisions, where applicable:
- (I) The proposed development is consistent with local needs as identified in the local
   comprehensive community plan with particular emphasis on the community's affordable housing
   plan and/or has satisfactorily addressed the issues where there may be inconsistencies.
- 28 (II) The proposed development is in compliance with the standards and provisions of the 29 municipality's zoning ordinance and subdivision regulations, and/or where adjustments are 30 requested by the applicant, that local concerns that have been affected by the relief granted do not 31 outweigh the state and local need for low- and moderate-income housing.
- (III) All low- and moderate income housing units proposed are integrated throughout the
   development; are compatible in scale and architectural style to the market rate units within the
   project; and will be built and occupied prior to, or simultaneous with the construction and

1 occupancy of any market rate units.

2 (IV) There will be no significant negative impacts on the health and safety of current or future residents of the community, in areas including, but not limited to, safe circulation of 3 pedestrian and vehicular traffic, provision of emergency services, sewerage disposal, availability 4 5 of potable water, adequate surface water run off, and the preservation of natural, historical, or cultural features that contribute to the attractiveness of the community. 6 (V) All proposed land developments and all subdivisions lots will have adequate and 7 8 permanent physical access to a public street in accordance with the requirements of § 45-23-9 <del>60(a)(5).</del> 10 (VI) The proposed development will not result in the creation of individual lots with any 11 physical constraints to development that building on those lots according to pertinent regulations 12 and building standards would be impracticable, unless created only as permanent open space or 13 permanently reserved for a public purpose on the approved, recorded plans. 14 (F) Required findings for denial. In reviewing the comprehensive permit request, the 15 local review board may deny the request for any of the following reasons: (I) If the city or town 16 has an approved affordable housing plan and is meeting housing needs, and the proposal is 17 inconsistent with the affordable housing plan; provided that, the local review board also finds that 18 the municipality has made significant progress in implementing that housing plan; (II) The proposal 19 is not consistent with local needs, including, but not limited to, the needs identified in an approved 20 comprehensive plan, and/or local zoning ordinances and procedures promulgated in conformance 21 with the comprehensive plan; (III) The proposal is not in conformance with the comprehensive 22 plan; (IV) The community has met or has plans to meet the goal of ten percent (10%) of the yearround units or, in the case of an urban town or city, fifteen percent (15%) of the occupied rental 23 24 housing units as defined in § 45-53-3(5)(i) being low- and moderate-income housing; provided 25 that, the local review board also finds that the community has achieved or has made significant 26 progress towards meeting the goals required by this section; or (V) Concerns for the environment 27 and the health and safety of current residents have not been adequately addressed. 28 (iv) Vesting. The approved preliminary plan is vested for a period of two (2) years with 29 the right to extend for two (2), one-year extensions upon written request by the applicant, who must 30 appear before the planning board for each annual review and provide proof of valid state or federal 31 permits as applicable. Thereafter, vesting may be extended for a longer period, for good cause 32 shown, if requested, in writing by the applicant, and approved by the local review board. The vesting for the preliminary plan approval includes all ordinance provisions and regulations at the 33 34 time of the approval, general and specific conditions shown on the approved preliminary plan

1 drawings and supporting material.

2	(3) Final plan review. The second and final stage of review for the comprehensive permit
3	project shall be done administratively, unless an applicant has requested and been granted any
4	waivers from the submission of checklist items for preliminary plan review, and then, at the local
5	review board's discretion, it may vote to require the applicant to return for final plan review and
6	<del>approval.</del>
7	(i) Submission requirements. Applications for final plan review under this chapter shall
8	include:
9	(A) All required state and federal permits must be obtained prior to the final plan approval
10	or the issuance of a building permit; and
11	(B) A draft monitoring agreement which identifies an approved entity that will monitor the
12	long term affordability of the low- and moderate income units pursuant to § 45-53-3.2; and
13	(C) A sample land lease or deed restriction with affordability liens that will restrict use as
14	low-and moderate income housing in conformance with the guidelines of the agency providing
15	the subsidy for the low- and moderate income housing, but for a period of not less than thirty (30)
16	<del>years; and</del>
17	(D) Those items required by local regulations promulgated pursuant to applicable state law
18	included in the checklist for final plan review in the local regulations promulgated pursuant to
19	chapter 23 of this title, including, but not limited to:
20	(I) Arrangements for completion of the required public improvements, including
21	construction schedule and/or financial guarantees; and
22	(II) Certification by the tax collector that all property taxes are current; and
23	(III) For phased projects, the final plan for phases following the first phase, shall be
24	accompanied by copies of as-built drawings not previously submitted of all existing public
25	improvements for prior phases.
26	(ii) Certification of completeness. The final plan application must be certified complete
27	or incomplete by the administrative officer according to the provisions of § 45-23-36; provided
28	however, that the certificate shall be granted within twenty five (25) days of submission of the
29	application. The running of the time period set forth herein will be deemed stopped upon the
30	issuance of a written certificate of incompleteness of the application by the administrative officer
31	and will recommence upon the resubmission of a corrected application by the applicant. However,
32	in no event will the administrative officer be required to certify a corrected submission as complete
33	or incomplete less than ten (10) days after its resubmission. If the administrative officer certifies
34	the application as incomplete, the officer shall set forth in writing with specificity the missing or

1 incomplete items.

2	(iii) Review of applications.
3	(A) Timeframe for review. The reviewing authority shall render a decision on the final
4	plan application within forty five (45) days of the date the application is certified complete.
5	(B) Modifications and changes to plans:
6	(I) Minor changes, as defined in the local regulations, to the plans approved at preliminary
7	plan may be approved administratively, by the administrative officer, whereupon final plan
8	approval may be issued. The changes may be authorized without additional public hearings, at the
9	discretion of the administrative officer. All changes shall be made part of the permanent record of
10	the project application. This provision does not prohibit the administrative officer from requesting
11	a recommendation from either the technical review committee or the local review board. Denial of
12	the proposed change(s) shall be referred to the local review board for review as a major change.
13	(II) Major changes, as defined in the local regulations, to the plans approved at preliminary
14	plan may be approved only by the local review board and must follow the same review and public
15	hearing process required for approval of preliminary plans as described in subsection (d)(2)(iii) of
16	this section.
17	(III) The administrative officer shall notify the applicant in writing within fourteen (14)
18	days of submission of the final plan application if the administrative officer is referring the
19	application to the local review board under this subsection.
20	(C) Decision on final plan. An application filed in accordance with this chapter shall be
21	approved by the administrative officer unless such application does not satisfy conditions set forth
22	in the preliminary plan approval decision or such application does not have the requisite state and/or
23	federal approvals or other required submissions, does not post the required improvement bonds, or
24	such application is a major modification of the plans approved at preliminary plan.
25	(D) Failure to act. Failure of the reviewing authority to act within the prescribed period
26	constitutes approval of the final plan, and a certificate of the administrative officer as to the failure
27	to act within the required time and the resulting approval shall be issued on request of the applicant.
28	(iv) Vesting. The approved final plan is vested for a period of two (2) years with the right
29	to extend for one one-year extension upon written request by the applicant, who must appear before
30	the planning board for the extension request. Thereafter, vesting may be extended for a longer
31	period, for good cause shown, if requested, in writing by the applicant, and approved by the local
32	review board.
33	(4) Infeasibility of conditions of approval. The burden is on the applicant to show, by

34 competent evidence before the local review board, that proposed conditions of approval are

infeasible, as defined in § 45-53-3. Upon request, the applicant shall be provided a reasonable
 opportunity to respond to such proposed conditions prior to a final vote on the application.

3 (5) Fees. Municipalities may impose fees on comprehensive permit applications that are
4 consistent with but do not exceed fees that would otherwise be assessed for a project of the same
5 scope and type, but not proceeding under this chapter; provided, however, the imposition of such
6 fees shall not preclude a showing by an applicant that the fees make the project financially
7 infeasible.

8 (6) **Recording of written decisions.** All written decisions on applications under this 9 chapter shall be recorded in the land evidence records within twenty (20) days after the local review 10 board's vote or the administrative officer's decision, as applicable. A copy of the recorded decision 11 shall be mailed within one business day of recording, by any method that provides confirmation of 12 receipt, to the applicant and to any objector who has filed a written request for notice with the 13 administrative officer.

14 (7) Local review board powers. The local review board has the same power to issue 15 permits or approvals that any local board or official who would otherwise act with respect to the 16 application, including, but not limited to, the power to attach to the permit or approval, conditions, 17 and requirements with respect to height, site plan, size or shape, or building materials, as are 18 consistent with the terms of this section.

19 (8) Majority vote required. All local review board decisions on comprehensive permits
 20 shall be by majority vote of the members present at the proceeding.

(9) Construction timetable. A comprehensive permit shall expire unless construction is
 started within twelve (12) months and completed within sixty (60) months of the recording of the
 final plan unless a longer and/or phased period for development is agreed to by the local review
 board and the applicant. Low- and moderate-income housing units shall be built and occupied prior
 to, or simultaneous with the construction and occupancy of market rate units.

26 (10) **For-profit developers** Limits. A town with an approved affordable housing plan 27 and that is meeting local housing needs, as defined in this chapter, may by council action limit the 28 annual total number of dwelling units in comprehensive permit applications from for profit 29 developers to an aggregate of one percent (1%) of the total number of year round housing units in 30 the town, as recognized in the affordable housing plan and notwithstanding the timetables set forth 31 elsewhere in this section, the local review board shall have the authority to consider comprehensive 32 permit applications from for profit developers, which are made pursuant to this paragraph, 33 sequentially in the order in which they are submitted.

34 (11) **Report.** The local review board of a town with an approved affordable housing plan

shall report the status of implementation to the housing resources commission, including the disposition of any applications made under the plan, as of June 30, 2006, by September 1, 2006, and for each June 30 thereafter by September 1 through 2010. The housing resources commission shall prepare by October 15 and adopt by December 31, a report on the status of implementation, which shall be submitted to the governor, the speaker and the president of the senate, and shall find which towns are not in compliance with implementation requirements.

(12) Remanded applications. Notwithstanding the provisions of § 45-53-4 in effect on
February 13, 2004, a local review board shall commence hearings within thirty (30) days of
receiving an application remanded pursuant to § 45-53-5 or, effective January 1, 2024, § 45-535.1. In any town with more than one remanded application, applications may be scheduled for
hearing in the order in which they were received, and may be taken up sequentially, with the thirtyday (30) requirement for the initiation of hearings, commencing upon the decision of the earlier
filed application.

14 (e)(1) The general assembly finds and declares that in January 2004 towns throughout 15 Rhode Island have been confronted by an unprecedented volume and complexity of development 16 applications as a result of private for-profit developers using the provisions of this chapter and that 17 in order to protect the public health and welfare in communities and to provide sufficient time to 18 establish a reasonable and orderly process for the consideration of applications made under the 19 provisions of this chapter, and to have communities prepare plans to meet low- and moderate-20 income housing goals, that it is necessary to impose a moratorium on the use of comprehensive 21 permit applications as herein provided by private for profit developers; a moratorium is hereby 22 imposed on the use of the provisions of this chapter by private for profit developers, which 23 moratorium shall be effective on passage and shall expire on January 31, 2005, and may be revisited 24 prior to expiration and extended to such other date as may be established by law. Notwithstanding 25 the provisions of subsection (a) of this section, private for profit developers may not utilize the 26 procedure of this chapter until the expiration of the moratorium.

27 (2) No for-profit developer shall submit a new application for comprehensive permits until
 28 July 1, 2005, except by mutual agreement with the local review board.

(3) Notwithstanding the provisions of subsection (e)(2) of this section, a local review board
 in a town which has submitted a plan in accordance with subsection (f) of this section, shall not be
 required to accept an application for a new comprehensive permit from a for-profit developer until
 October 1, 2005.

(f) Towns and cities that are not in conformity with the provisions of § 45-53-3(5)(i) shall
 prepare by December 31, 2004, a comprehensive plan housing element for low and moderate-

income housing as specified by § 45 53 3(5)(ii), consistent with applicable law and regulation.
That the secretary of the planning board or commission of each city or town subject to the
requirements of this paragraph shall report in writing the status of the preparation of the housing
element for low- and moderate income housing on or before June 30, 2004, and on or before
December 31, 2004, to the secretary of the state planning council, to the chair of the house
committee on corporations and to the chair of the senate committee on commerce, housing and
municipal government.

8 (g) If any provision of this section or the application thereof shall for any reason be judged 9 invalid, the judgment shall not affect, impair, or invalidate the remainder of this section or of any 10 other provision of this chapter, but shall be confined in its effect to the provision or application 11 directly involved in the controversy giving rise to the judgment, and a moratorium on the 12 applications of for profit developers pursuant to this chapter shall remain and continue to be in 13 effect for the period commencing on the day this section becomes law [February 13, 2004] and 14 continue until it shall expire on January 31, 2005, or until amended further.

(h) In planning for, awarding, and otherwise administering programs and funds for housing
and for community development, state departments, agencies, boards and commissions, and public
corporations, as defined in chapter 18 of title 35, shall among the towns subject to the provision of
§ 45 53 3(5)(ii), give priority to the maximum extent allowable by law to towns with an approved
affordable housing plan. The director of administration shall adopt not later than January 31, 2005,
regulations to implement the provisions of this section.

(i) Multi-family rental units built under a comprehensive permit may be calculated towards
 meeting the requirements of a municipality's low-or moderate-income housing inventory, as long
 as the units meet and are in compliance with the provisions of § 45–53–3.1.

24

#### <u>45-53-5.1. Appeals — Judicial review.</u>

(a) Effective January 1, 2024, as a replacement to § 45-53-5. A decision of a local review 25 board may be appealed by the applicant or an aggrieved party, as defined by § 45-24-31, to the 26 27 superior court for the county in which the property is situated. The appeal shall be taken within 28 twenty (20) days after the date of the recording and posting of the decision by the local review 29 board, by filing with the superior court a complaint that contains a statement of the prior 30 proceedings and the reasons upon which the appeal is based. The complaint shall name the local 31 review board as the appellee and serve the local review board with the appeal within twenty (20) 32 days of filing of the appeal. If an aggrieved party who or that is not the applicant files an appeal, 33 the original applicant shall be named as a party and served in the same manner as the local review 34 board.

1	(b) The local review board shall not be required to answer the complaint, but it shall submit
2	the complete local review board record to superior court within thirty (30) days of receiving service
3	of the complaint. Should the local review board fail to file the record within thirty (30) days, the
4	applicant may move for default.
5	(c) The appeal shall be expedited and given priority on the court calendar as soon as proof
6	of service of the complaint on the local review board is filed. The appeal shall be decided as soon
7	as possible by the superior court, without delay.
8	(d) The review shall be conducted by the superior court without a jury. The court shall
9	consider the record of the hearing before the local review board and, if it appears to the court that
10	additional evidence is necessary for the proper disposition of the matter, it may allow any party to
11	the appeal to present that evidence in open court, which evidence, along with the record, constitutes
12	the record upon which the determination of the court is made.
13	(e) The superior court shall review the appeal under the following standards:
14	(1) Whether the decision was arbitrary and capricious or clearly erroneous in light of
15	considerations regarding:
16	(i) The consistency of the decision to deny or condition the permit with the approved
17	affordable housing plan;
18	(ii) The extent to which the community meets or plans to meet housing needs, as defined
19	in an affordable housing plan, including, but not limited to, the ten percent (10%) goal for existing
20	low-and moderate-income housing units as a proportion of year-round housing;
21	(iii) The consideration of environmental protection;
22	(iv) The state's need for low- and moderate-income housing;
23	(v) The need to protect the health and safety of the occupants of the proposed housing or
24	the residents of the city or town;
25	(vi) The need to promote better site and building design in relation to the surroundings or
26	to preserve open space; and
27	(vii) Whether the reasons for denial, local zoning or land use ordinances, requirements and
28	regulations are applied as equally as possible to both subsidized and unsubsidized housing.
29	(f) If the appeal is by an applicant for a decision approving an application with conditions,
30	the superior court shall, in addition to reviewing the standards and considerations set forth in
31	subsection (e) of this section, determine whether such conditions and requirements imposed make
32	the construction or operation of the housing infeasible.
33	(g) The court shall not substitute its judgment for that of the local review board as to the
<b>.</b>	

34 weight of the evidence on questions of fact. The court may affirm the decision of the local review

board or remand the case for further proceedings, or may reverse or modify the decision if
 substantial rights of the appellant have been prejudiced because of findings, inferences,
 conclusions, or decisions that were arbitrary, capricious or unreasonable.

(h) An aggrieved party may, within twenty (20) days from the date of entry of the judgment
of superior court, petition the supreme court of the state of Rhode Island for a writ of certiorari to
review any questions of law involved. The petition for a writ of certiorari shall set forth the errors
claimed. Upon the filing of such a petition with the clerk of the supreme court, the supreme court
may, if it sees fit, issue its writ of certiorari to the superior court to certify to the supreme court the
record of the record under review, or so much thereof as was submitted to the superior court by the
parties, together with any additional record of the proceedings in the superior court.

11 (i) Effective January 1, 2024, all matters pending before the state housing appeals board 12 shall be transferred to superior court for the county in which the property is situated by the applicant 13 filing a complaint in superior court and providing a copy of the complaint to the attorney 14 representing the local review board within ten (10) days of filing. An applicant with an appeal 15 pending before the state housing appeals board shall have until March 1, 2024, to file the complaint 16 transferring the matter to superior court for the county in which the property is situated. The parties 17 shall be required to file the entire record before the state housing appeals board with superior court within forty five (45) days of the filing of the complaint. 18

(j) Effective January 1, 2024, this section shall replace the provisions of § 45-53-5 and any
 reference in the general laws to § 45-53-5 shall mean § 45-53-5.1.

21

#### 45-53-6. Powers of state housing appeals board. [Expires January 1, 2024.]

(a) Effective until January 1, 2024, the state housing appeals board shall have the powers
to: (i) Adopt, amend, and repeal rules and regulations that are consistent with this chapter and are
necessary to implement the requirements of §§ 45-53-5, 45-53-6, and 45-53-7; (ii) Receive and
expend state appropriations; and (iii) Establish a reasonable fee schedule, which may be waived, to
carry out its duties.

27 (b) In hearing the appeal, the state housing appeals board shall determine whether: (i) In 28 the case of the denial of an application, the decision of the local review board was consistent with an approved affordable housing plan, or if the town does not have an approved affordable housing 29 30 plan, was reasonable and consistent with local needs; and (ii) In the case of an approval of an 31 application with conditions and requirements imposed, whether those conditions and requirements 32 make the construction or operation of the housing infeasible and whether those conditions and 33 requirements are consistent with an approved affordable housing plan, or if the town does not have 34 an approved affordable housing plan, are consistent with local needs.

1 (c) In making a determination, the standards for reviewing the appeal include, but are not 2 limited to: (1) The consistency of the decision to deny or condition the permit with the approved 3 4 affordable housing plan and/or approved comprehensive plan; 5 (2) The extent to which the community meets or plans to meet housing needs, as defined in an affordable housing plan, including, but not limited to, the ten percent (10%) goal for existing 6 low- and moderate income housing units as a proportion of year-round housing; 7 8 (3) The consideration of the health and safety of existing residents; 9 (4) The consideration of environmental protection; and 10 (5) The extent to which the community applies local zoning ordinances and review procedures evenly on subsidized and unsubsidized housing applications alike. 11 12 (d) If the appeals board finds, in the case of a denial, that the decision of the local review 13 board was not consistent with an approved affordable housing plan, or if the town does not have an 14 approved affordable housing plan, was not reasonable and consistent with local needs, it shall 15 vacate the decision and issue a decision and order approving the application, denying the 16 application, or approving with various conditions consistent with local needs. If the appeals board 17 finds, in the case of an approval with conditions and requirements imposed, that the decision of the 18 local review board makes the building or operation of the housing infeasible, and/or the conditions 19 and requirements are not consistent with an approved affordable housing plan, or if the town does 20 not have an approved affordable housing plan, are not consistent with local needs, it shall issue a 21 decision and order, modifying or removing any condition or requirement so as to make the proposal 22 no longer infeasible and/or consistent, and approving the application; provided, that the appeals 23 board shall not issue any decision and order that would permit the building or operation of the housing in accordance with standards less safe than the applicable building and site plan 24 requirements of the federal Department of Housing and Urban Development or the Rhode Island 25 housing and mortgage finance corporation, whichever agency is financially assisting the housing. 26 27 Decisions or conditions and requirements imposed by a local review board that are consistent with 28 approved affordable housing plans and/or with local needs shall not be vacated, modified, or 29 removed by the appeals board notwithstanding that the decision or conditions and requirements 30 have the effect of denying or making the applicant's proposal infeasible. 31 (e) The appeals board or the applicant has the power to enforce the orders of the appeals 32 board by an action brought in the superior court. The local review board shall carry out the decision and order of the appeals board within thirty (30) days of its entry and, upon failure to do so, the 33

34 decision and order of the appeals board is, for all purposes, deemed to be the action of the local

1 review board, unless the applicant consents to a different decision or order by the local review 2 board. The decision and order of the appeals board is binding on the city or town, which shall immediately issue any and all necessary permits and approvals to allow the construction and 3 4 operation of the housing as approved by the appeals board. (f) The state housing appeals board shall: 5 (1) Upon an appeal of the applicant prior to August 1, 2004, rule on December 1, 2004, on 6 7 the substantial completeness of applications as of February 13, 2004, that were affected by the 8 moratorium established by § 45-53-4(b). 9 (i) The determination of substantial completeness shall be based on whether there was on 10 or before February 13, 2004, substantial completeness of substantially all of the following: 11 (A) A written request to the zoning board of review to submit a single application to build 12 or rehabilitate low or moderate income housing in lieu of separate applications to the application 13 local boards; 14 (B) A written list of variances, special use permits and waivers requested to local 15 requirements and regulations, including local codes, ordinances, bylaws or regulations, including 16 any requested waivers from the land development or subdivisions regulations, and a proposed 17 timetable for completion of the project; 18 (C) Evidence of site control; 19 (D) Evidence of eligibility for a state or federal government subsidy, including a letter from 20 the funding agency indicating the applicant and the project; 21 (E) Site development plans showing the locations and outlines of proposed buildings; the proposed location, general dimensions, and materials for street, drives, parking areas, walks, and 22 23 paved areas; proposed landscaping improvements and open areas within the site; and the proposed 24 location and types of sewage, drainage, and water facilities; (F) A report on existing site conditions and a summary of conditions in the surrounding 25 26 areas, showing the location and nature of existing buildings, existing street elevations, traffic 27 patterns and character of open areas, including wetlands and flood plains, in the neighborhood; 28 (G) A tabulation of proposed buildings by type, size (number of bedrooms, floor area) and 29 ground coverage and a summary showing the percentage of the tract to be occupied by buildings, 30 by parking and other paved vehicular areas and by open spaces; 31 (H) A master plan, if the development proposal is for a major or minor land development 32 plan or a major or minor subdivision; (I) A sample land lease or deed restrictions with affordability liens that will restrict use as 33 34 low- and moderate-income housing units for a period of not less than thirty (30) years; and

(J) The list of all persons entitled to notice in accordance with § 45-24-53.

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2 (ii) Notwithstanding the provisions of subsection (f)(1) of this section, if the zoning board of review determined the application to be substantially complete and/or acted in a manner 3 4 demonstrating that it considered the application substantially complete for the purposes of 5 reviewing the application, the state housing appeals board shall consider the application 6 substantially complete. (2) Remand for hearing in accordance with the provisions of § 45-53-4 applications that 7 8 are determined to be substantially complete, which hearings may be conducted (or resume) under 9 the provisions in effect on February 13, 2004, unless the applicant and the board shall mutually 10 agree that the hearing shall proceed under the provisions in effect on December 1, 2004, which 11 hearings may commence on or after January 1, 2005, but shall commence not later than January 12 31, 2005, on applications in the order in which they were received by the town, unless a different 13 commencement date is mutually agreed to by the applicant and the local board hearing the 14 applications; the local review board shall not be obligated to hear, and may deny, any application 15 affected by the moratorium unless it was determined to be substantially complete in accordance 16 with the provisions of subsection (f)(1) of this section, and the local review board may require such 17 additional submissions as may be specified by the town or necessary for the review of the 18 application. 19 (3) Hear and decide appeals, other than those covered by subsection (f)(1) of this section, 20 for which it took jurisdiction on or before May 1, 2004. 21 (4) Continue to hear and decide appeals filed by nonprofit organizations. 22 (5) Conduct such other business as may be reasonable and appropriate in order to facilitate an orderly transfer of activities to the state housing appeals board as it shall be constituted after 23 January 1, 2005. 24 (g) This section shall sunset on January 1, 2024. 25 45-53-7. Housing appeals board. [Expires January 1, 2024.] 26 27 (a)(1) Effective until January 1, 2024, there shall be within the state a housing appeals 28 board consisting of nine (9) voting members and three (3) alternates as follows: one voting member 29 who shall be from the Center for Justice Rhode Island; one voting member who shall be from Direct 30 Action for Rights and Equality (DARE); and seven (7) voting members to be appointed by the 31 governor, who shall include four (4) local officials, who shall not be from the same city or town; 32 two (2) of whom shall be from a city or town with a population of less than twenty-five thousand (25,000); and two (2) of whom shall be from a city or town with a population of twenty-five 33

34 thousand (25,000) or greater, and shall include one local zoning board member, one local planning

1 board member, one city council member and one town council member, one of the local official 2 members shall be designated by the governor as the alternative local official member who shall be a voting member of the board only in the event that one or more of the other three (3) local officials 3 4 is unable to serve at a hearing; one affordable housing developer; one affordable housing advocate; 5 one representative of the business community; and one attorney knowledgeable in land use regulation, who should be chairperson of the board. There shall be two (2) additional alternates 6 appointed by the governor chosen from candidates submitted by realtors or developers doing 7 8 business in the state and the alternates shall rotate service as a voting member at the discretion of 9 the chairperson.

(2) Those members of the board as of July 2, 2004, who were appointed to the board by
 members of the general assembly shall cease to be members of the board on July 2, 2004, and the
 governor shall thereupon nominate four (4) new members each of whom shall serve for the balance
 of the current term of his or her predecessor.

# 14 (3) All other members of the commission as of July 2, 2004, shall continue to serve for the 15 duration of their current terms.

(4) All gubernatorial appointments made under this section after July 2, 2004, shall be
 subject to the advice and consent of the senate.

18 (b)(1) All appointments are for two year (2) terms; except as otherwise provided in 19 subsection (a)(2) of this section, the terms of members appointed after December 31, 2004, shall 20 be for three (3) years. Each member who is duly appointed or continued in office after January 1, 21 2005, shall hold office for the term for which the member is appointed and until the member's 22 successor shall have been appointed and qualified, or until the member's earlier death, resignation, or removal. A member shall receive no compensation for his or her services, but shall be reimbursed 23 24 by the state for all reasonable expenses actually and necessarily incurred in the performance of his or her official duties. The board shall hear all petitions for review filed under § 45-53-5, and shall 25 26 conduct all hearings in accordance with the rules and regulations established by the chair. Rhode 27 Island housing shall provide space, and clerical and other assistance, as the board may require.

(2) Provided, effective January 1, 2023, the Rhode Island housing resources commission
(the "commission") established pursuant to chapter 128 of title 42 shall provide all space, and
clerical and other assistance, as the board may require. All duties and responsibilities of Rhode
Island housing resources commission as to providing space, clerical and other assistance to the
board pursuant to subsection (b)(1) of this section shall be transferred to the commission effective
January 1, 2023.

- 34
- (c) This section shall sunset on January 1, 2024.

#### <u>45-53-8. Severability.</u>

If any provision of this chapter or of any rule, regulation, or determination made under this chapter, or its application to any person, agency, or circumstances, is held invalid by a court of competent jurisdiction, the remainder of the chapter, rule, regulation, or determination, and the application of the provision to other persons, agencies, or circumstances, shall not be affected thereby. The invalidity of any section or sections, or part of any section or sections, of this chapter shall not affect the validity of the remainder of the chapter.

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## 45-53-9. Oversight commission.

9 (a) There is hereby created an oversight commission to be known as "The Housing Act of 10 2013 Implementation Oversight Commission" to consist of fifteen (15) members: chair of house 11 corporations or designee; chair of senate housing and municipal government or designee; two (2) 12 members of the house appointed by the speaker, one of whom shall be from the minority party; two 13 (2) members of the senate appointed by the senate president, one of whom shall be from the 14 minority party; four (4) designees of the president of the League of Cities and Towns, two (2) of 15 whom shall be from a municipality under twenty-five thousand (25,000) population, and two (2) 16 of whom shall be from a municipality of twenty-five thousand (25,000) population or over; and 17 one representative each from the Rhode Island Builders Association, Rhode Island Housing, Housing Action Coalition, Grow Smart Rhode Island and Housing Network. 18

(b) The purposes of the commission shall be: (1) to monitor and evaluate the implementation of the act including the preparation and review, by statewide planning, of local plans; (2) to monitor the development and adoption of the state strategic housing plan by the housing resources commission and statewide planning; (3) to review the progress reports submitted by the housing resources commission; (4) to recommend any changes that may be needed in the law; and (5) to assess the need for resources to accomplish housing objectives and to make

25 recommendations.

(c) Forthwith upon the passage of this act, the members shall meet at the call of the speaker,
 and shall elect from among themselves co chairs, who shall be legislators. Vacancies in said
 commission shall be filled in the manner as the original appointment.

(d) The commission is empowered to appoint committees, which may include persons who
are not members of the commission. Five (5) members of the commission shall constitute a quorum.
All departments and agencies of the state shall furnish such advice and information, documentary
and otherwise, to said commission and its agents as necessary or desirable to accomplish the
purpose set forth in this section. The speaker is hereby authorized and directed to provide quarters
for the commission. The commission shall report findings and recommendations to the general

1 assembly on or before March 1, 2017. The commission shall expire on March 31, 2020.

2 45-53-10. Repurposing of vacant schools for affordable housing program.

(a) There is hereby established the repurposing of school buildings for an affordable 3 housing program (the "program"). The program shall be administered by the secretary of housing 4 5 as set forth herein.

6

(b) The purpose of the program shall be to provide guidance and assistance in the repurposing of vacant and unused school buildings as identified and existing as of July 1 of each 7 8 year, commencing October 1, 2022.

9 (c) The department of elementary and secondary education (the "department") shall, 10 commencing on October 1, 2022, on an annual basis, provide to the speaker of the house, the 11 president of the senate, and the secretary of housing a list of all school buildings that have been 12 abandoned or are no longer being used by a school district.

13 (d)(1) In the case of a municipality that has less than ten percent (10%) low or moderate-14 income housing as defined in § 45-53-3, the municipality shall provide the department with a 15 complete list of buildings abandoned or no longer being used by the school district for the purposes 16 of conducting a feasibility assessment to repurpose the building as affordable housing. In the case 17 of a municipality that has greater than ten percent (10%) low and moderate income housing as 18 defined in § 45-53-3, the municipality may offer to the department a list of buildings abandoned or 19 no longer being utilized by the school district by an affirmative vote of a majority of both the 20 governing body of the school board and the municipality, and have voted to be willing to offer the 21 former school building for a feasibility assessment for use by the program. In the case of buildings 22 being abandoned or no longer used by a charter school that owns the school building in question, an affirmative vote of the governing body of the charter school and/or mayoral academy shall be 23 24 required. The department shall also include and identify in the list those school buildings that the 25 department anticipates will become abandoned or no longer used by a school district within the 26 next six (6) months following the issuance of the list.

27 (2) The secretary of housing shall conduct an assessment, in conjunction with a task force 28 comprised of the Rhode Island housing and mortgage finance corporation, the department of 29 environmental management, the department of health, a fire marshal, the local building inspector, 30 and the local planning office, into its feasibility to be repurposed as affordable housing, and the 31 anticipated costs of renovating the building for that intended purpose. This assessment shall be 32 completed within one hundred and fifty (150) days after being notified by the task force of the availability of a vacant building available pursuant to this section. 33

34 (3) Once a building is determined by the task force to be appropriate for repurposing as

1 affordable housing, the office of housing and community development shall actively identify and 2 invite prospective developers to submit an application to the program, with the goal of repurposing the building into affordable housing. 3

4 (e) The office of housing and community development shall maintain on its website a 5 separate page related to the repurposing of buildings for the affordable housing program. This website shall contain a listing of all buildings for which a feasibility assessment was conducted and 6 7 the outcome of the assessment, including a general statement of the condition of the property, an 8 estimate of the types of renovations, if any, that must be performed to the property, a copy of the 9 feasibility assessment, and an estimate of the costs thereof. Provided, it shall be made clear on the 10 website that these are estimates to repurpose used buildings, and that neither the state, the 11 corporation, the division, the commission, or any instrumentality of the state or of a municipality 12 or school district shall be liable for any estimates that are incorrect.

- 13 (f) The office of housing and community development shall seek to assist and facilitate 14 persons and developers who or that want to repurpose former buildings as affordable housing. This 15 assistance may include, but need not be limited to, technical and financial assistance, all to assist 16 in the repurposing of the school building.
- 17 (g) The Rhode Island department of education shall promulgate rules and regulations for 18 the implementation and enforcement of this section.
- 19 (h) The secretary of housing shall provide an annual report on or before December 31, 20 commencing with calendar year 2023, including, but not limited to, the number of schools that are 21 vacant and include a status report of any development and/or feasibility to repurpose a vacant 22 building.
- 23 (i) As used herein, the term "affordable housing" means housing that meets the definition 24 for low- or moderate-income housing in § 45-53-3.
- 25

### 45-53-11. Annual comprehensive permit report.

(a) The department of housing shall maintain records and shall prepare a report ("report") 26 27 on an annual basis to be submitted to the speaker of the house, the president of the senate, and the housing resources commission. The report shall also be made available on the department's website 28

29 for a period of at least three (3) years, and shall also be deemed to be a public record. The report

- 30 shall be due on or before March 15, of each year, commencing in calendar year 2023.
- 31 (b) The report required by this section shall contain the following for the preceding twelve-
- 32 month (12) calendar period covered by the report:
- (1) The number of letters of eligibility issued for low- and moderate income housing for 33
- 34 applications made pursuant to this chapter and § 42-55-5.3, the federal, state, and municipal subsidy

programs under which they were eligible, and the number of proposed subsidized units involved,
 by city and town, during the preceding calendar year, as provided by the Rhode Island housing
 corporation.

- 4 (2) The status of each comprehensive permit application for which a letter of eligibility
  5 was issued disaggregated by municipality.
- 6 (3) The number of comprehensive permit applications that have had building permits
  7 issued, including the number of market rate housing units, the number of low- and moderate8 income housing units, and the AMI restrictions associated both pursuant to § 45-53-4, aggregated
  9 by the total number of such applications in the state and disaggregated by each municipality in the
  10 state.
- (4) The number of comprehensive permit applications that have had certificates of
   occupancy issued, aggregated by the total number of such applications in the state and
   disaggregated by each municipality in the state.
- (c) Each municipality shall annually provide to the department the information on
   comprehensive permit activity described in subsection (b) of this section by February 1.
- 16 <u>45-53-12. Annual report.</u>
- (a) The Rhode Island housing corporation established pursuant to chapter 55 of title 42 (the
   "corporation") shall collect data on the number of Section 8 Housing Choice Vouchers, as
   authorized by 42 U.S.C. § 1437(f) ("vouchers"), that are received and utilized by the public housing
   authorities (PHA) and agencies.
- (b) The office of housing and community development (OHCD) shall prepare a report
  ("report") on an annual basis to the general assembly, the housing resources commission, the Rhode
  Island housing corporation, the division of statewide planning, and the secretary of housing. The
  report required by this section shall be made available on the OHCD website for a period of at least
  three (3) years, and shall be deemed to be a public record. The report shall be due on or before
  March 1 of each year, commencing in the calendar year 2023.
- (c) The annual report required by this section shall contain the following information for
   the twelve month (12) calendar period covered by the report commencing January 1, 2022, through
   December 31, 2022, and annually thereafter on an aggregated and disaggregated basis by each
   public housing authority:
- 31 (1) The total fees collected by each municipality from developers in lieu of development
   32 of low- and moderate income housing as defined in § 45-24-46.1.
- 33 (2) The number of unfunded vouchers that result either due to cost of rent or due to an
   34 unavailability of housing units. The information required by this subsection shall be provided by

1	all public housing authorities or agencies directly to the office of housing and community
2	development (OHCD).
3	(3) The total number of vouchers received and utilized by all public housing authorities in
4	the state during the preceding calendar year.
5	(4) The administrative fees received and utilized by the public housing authorities to
6	administer the vouchers.
7	(d) As used herein, the term "public housing authority and agency" means and includes
8	any public housing authority or agency established under chapter 25 of this title or chapter 26 of
9	this title.
10	45-53-13. Annual status report on appeals.
11	(a) The Rhode Island housing resources commission established pursuant to chapter 128
12	of title 42 (the "commission") shall maintain accurate records and shall prepare an annual status
13	report ("status report") on all active cases and appeals pending before the state housing appeals
14	board (the "board"). The status report shall be forwarded to the secretary of housing, the speaker
15	of the house, and the president of the senate. Each report shall also be made available on the
16	commission's website for a period of at least three (3) years, and shall also be deemed to be a public
17	record. The report shall be due on or before March 15 of each year, commencing in the calendar
18	<del>year 2023.</del>
18 19	year 2023. (b) The report required by this section shall contain the following information for the
19	(b) The report required by this section shall contain the following information for the
19 20	(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report:
19 20 21	(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report: (1) The total number of appeals pending before the board;
19 20 21 22	<ul> <li>(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report:</li> <li>(1) The total number of appeals pending before the board;</li> <li>(2) The number of appeals for which a decision has been rendered, have been settled by</li> </ul>
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	<ul> <li>(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report:         <ul> <li>(1) The total number of appeals pending before the board;</li> <li>(2) The number of appeals for which a decision has been rendered, have been settled by agreement, or have otherwise been disposed of during the previous calendar year;</li> </ul> </li> </ul>
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	<ul> <li>(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report: <ul> <li>(1) The total number of appeals pending before the board;</li> <li>(2) The number of appeals for which a decision has been rendered, have been settled by agreement, or have otherwise been disposed of during the previous calendar year;</li> <li>(3) The number of board decisions which were appealed in the previous calendar year and</li> </ul> </li> </ul>
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<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> </ol>	<ul> <li>(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report: <ul> <li>(1) The total number of appeals pending before the board;</li> <li>(2) The number of appeals for which a decision has been rendered, have been settled by agreement, or have otherwise been disposed of during the previous calendar year;</li> <li>(3) The number of board decisions which were appealed in the previous calendar year and the status of those cases; and</li> <li>(4) The length of time for the board to decide appeals in the previous calendar year</li> </ul> </li> </ul>
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<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> </ol>	<ul> <li>(b) The report required by this section shall contain the following information for the twelve-month (12) calendar period covered by the report: <ul> <li>(1) The total number of appeals pending before the board;</li> <li>(2) The number of appeals for which a decision has been rendered, have been settled by agreement, or have otherwise been disposed of during the previous calendar year;</li> <li>(3) The number of board decisions which were appealed in the previous calendar year and the status of those cases; and</li> <li>(4) The length of time for the board to decide appeals in the previous calendar year aggregated by:</li> <li>(i) Appeals decided by the board within six (6) to nine (9) months; and</li> <li>(ii) Appeals decided by the board in more than nine (9) months.</li> </ul> </li> </ul>
<ol> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> <li>31</li> </ol>	<ul> <li>(b) The report required by this section shall contain the following information for the twelve month (12) calendar period covered by the report: <ul> <li>(1) The total number of appeals pending before the board;</li> <li>(2) The number of appeals for which a decision has been rendered, have been settled by agreement, or have otherwise been disposed of during the previous calendar year;</li> <li>(3) The number of board decisions which were appealed in the previous calendar year and the status of those cases; and</li> <li>(4) The length of time for the board to decide appeals in the previous calendar year aggregated by: <ul> <li>(i) Appeals decided by the board within six (6) months;</li> <li>(ii) Appeals decided by the board in more than nine (9) months.</li> </ul> </li> </ul></li></ul>

1 area median income, adjusted for household size and subsidized housing developments, as 2 referenced in the corporation's Rhode Island resource guide, which are designated only for households at or below eighty percent (80%) of area median income, adjusted for household size 3 (collectively "low-income rental units") in the state on the corporation's website. The corporation 4 5 shall place an emphasis on the database containing the following: (1) Current, updated information on the existing inventory of low-income rental units in 6 7 the state: 8 (2) The contact person or entity and contact information pertaining to individual 9 developments; 10 (3) To the extent the information is available, a copy of the application to apply for housing 11 in individual developments; and 12 (4) Information pertaining to any special populations, including, but not limited to, elderly, 13 disabled, homeless individuals, and victims of domestic violence, served by individual 14 developments. 15 (b) This database shall be accessible to the public by July 1, 2023. 16 45-53-15. Annual reports. 17 (a) The Rhode Island housing corporation established pursuant to § 42-55-4 (the 18 "corporation") shall provide the annual reports pursuant to subsections (b) and (c) of this section to 19 the speaker of the house, the president of the senate, the housing resources commission, the division 20 of statewide planning, and the secretary of housing. Reports shall be made available on the corporation's website for a period of at least three (3) years, and shall be deemed to be a public 21 22 record. Reports shall be due on or before March 15, of each year, commencing in the calendar year 23 2023. 24 (b) Report on Rhode Island housing corporation housing development and preservation 25 activity. This report shall include the following information: 26 (1) The identity of projects that have been provided funding by the corporation for housing 27 development or preservation and that closed on that financing by December 31 of the previous 28 calendar year; 29 (2) The total aggregate of funds, in dollar amounts, that have been provided to projects by 30 the corporation for housing development or preservation and that closed on that financing by 31 December 31, of the previous calendar year, as well as those amounts disaggregated by each 32 project; and 33 (3) The number of housing units that received funding from the corporation for housing 34 development or preservation that received a certificate of occupancy in the previous calendar year,

1 both in total and disaggregated by project.

2	(c) Report on tax payments made by affordable housing developments to municipalities
3	pursuant to § 44-5-13.11. This report shall include data aggregated by all the municipalities and
4	disaggregated by each individual municipality on the total amount of fees collected in the previous
5	calendar year by municipalities on any assessment and taxation made pursuant to § 44-5-13.11.
6	(d) With regard to the report in subsection (c) of this section, all municipalities in the state
7	shall annually submit to the corporation by January 15, of each year, the total amount of fees
8	collected in the previous calendar year by the municipality on any assessment and taxation made
9	pursuant to § 44-5-13.11 disaggregated by individual development.
10	45-53-16. Electronic permitting.
11	(a) On or before October 1, 2025, every municipality in the state shall adopt and implement
12	electronic permitting for all development applications under this chapter. For purposes of this
13	section, "electronic permitting" means use of computer based tools and services that automate and
14	streamline the application process to include, but not be limited to, task specific tools for:
15	applications; submission of plans; completed checklists and checklist documents; reports; plan
16	review; permitting; scheduling; project tracking; staff and technical review committee comments;
17	fee calculation and collection.
18	(b) The state building commissioner, with the assistance of the office of regulatory reform
19	and the division of statewide planning, pursuant to the provisions of § 23-27.3-108.2 may
20	promulgate rules and regulations to implement the provisions of this section.
21	(c) The local towns and cities shall charge each applicant an additional one-tenth of one
22	percent (.001%) of the total application fee for each application submitted. This additional amount
23	shall be transmitted monthly to the state building office at the department of business regulation,
24	and shall be used to staff and support the purchase or lease and operation of one web-accessible
25	service and/or system to be utilized by the state and municipalities for the uniform, statewide
26	electronic submission, review and processing of development applications as set forth in this
27	section.
28	(d) On or before October 1, 2025, notwithstanding any other provision of this chapter to
29	the contrary, all acts, requirements, filings, and documents necessary to comply with the application
30	process shall be conducted by means of electronic permitting.
31	(e) The department of business regulation shall reimburse annual fees and costs associated
32	with compliance with this program in accordance with procedures established by the department.

## LC001042

## EXPLANATION

## BY THE LEGISLATIVE COUNCIL

## OF

## AN ACT

## RELATING TO TOWNS AND CITIES -- LOW AND MODERATE INCOME HOUSING

#### \*\*\*

This act would repeal the chapter entitled "Low and Moderate Income Housing".

2 This act would take effect upon passage.

LC001042

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