

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2022

A N A C T

RELATING TO HUMAN SERVICES - THE RHODE ISLAND WORKS PROGRAM

Introduced By: Senators Murray, Anderson, Sosnowski, DiPalma, Quezada, Euer,
Valverde, Seveney, Cano, and DiMario

Date Introduced: April 05, 2022

Referred To: Senate Finance

(Dept. of Human Services)

It is enacted by the General Assembly as follows:

1 SECTION 1. Section 40-5.2-10 of the General Laws in Chapter 40-5.2 entitled "The Rhode
2 Island Works Program" is hereby amended to read as follows:

3 **40-5.2-10. Necessary requirements and conditions.**

4 The following requirements and conditions shall be necessary to establish eligibility for
5 the program.

6 (a) Citizenship, alienage, and residency requirements.

7 (1) A person shall be a resident of the state of Rhode Island.

8 (2) Effective October 1, 2008, a person shall be a United States citizen, or shall meet the
9 alienage requirements established in § 402(b) of the Personal Responsibility and Work Opportunity
10 Reconciliation Act of 1996, PRWORA, Pub. L. No. 104-193 and as that section may hereafter be
11 amended [8 U.S.C. § 1612]; a person who is not a United States citizen and does not meet the
12 alienage requirements established in PRWORA, as amended, is not eligible for cash assistance in
13 accordance with this chapter.

14 (b) The family/assistance unit must meet any other requirements established by the
15 department of human services by rules and regulations adopted pursuant to the administrative
16 procedures act, as necessary to promote the purpose and goals of this chapter.

17 (c) Receipt of cash assistance is conditional upon compliance with all program
18 requirements.

19 (d) All individuals domiciled in this state shall be exempt from the application of

1 subdivision 115(d)(1)(A) of Pub. L. No. 104-193, the Personal Responsibility and Work
2 Opportunity Reconciliation Act of 1996, PRWORA [21 U.S.C. § 862a], which makes any
3 individual ineligible for certain state and federal assistance if that individual has been convicted
4 under federal or state law of any offense that is classified as a felony by the law of the jurisdiction
5 and that has as an element the possession, use, or distribution of a controlled substance as defined
6 in § 102(6) of the Controlled Substances Act (21 U.S.C. § 802(6)).

7 (e) Individual employment plan as a condition of eligibility.

8 (1) Following receipt of an application, the department of human services shall assess the
9 financial conditions of the family, including the non-parent caretaker relative who is applying for
10 cash assistance for himself or herself as well as for the minor child(ren), in the context of an
11 eligibility determination. If a parent or non-parent caretaker relative is unemployed or under-
12 employed, the department shall conduct an initial assessment, taking into account: (A) The physical
13 capacity, skills, education, work experience, health, safety, family responsibilities, and place of
14 residence of the individual; and (B) The child care and supportive services required by the applicant
15 to avail himself or herself of employment opportunities and/or work readiness programs.

16 (2) On the basis of this assessment, the department of human services and the department
17 of labor and training, as appropriate, in consultation with the applicant, shall develop an individual
18 employment plan for the family that requires the individual to participate in the intensive
19 employment services. Intensive employment services shall be defined as the work requirement
20 activities in § 40-5.2-12(g) and (i).

21 (3) The director, or his or her designee, may assign a case manager to an
22 applicant/participant, as appropriate.

23 (4) The department of labor and training and the department of human services in
24 conjunction with the participant shall develop a revised individual employment plan that shall
25 identify employment objectives, taking into consideration factors above, and shall include a
26 strategy for immediate employment and for preparing for, finding, and retaining employment
27 consistent, to the extent practicable, with the individual's career objectives.

28 (5) The individual employment plan must include the provision for the participant to
29 engage in work requirements as outlined in § 40-5.2-12.

30 (6)(i) The participant shall attend and participate immediately in intensive assessment and
31 employment services as the first step in the individual employment plan, unless temporarily exempt
32 from this requirement in accordance with this chapter. Intensive assessment and employment
33 services shall be defined as the work requirement activities in § 40-5.2-12(g) and (i).

34 (ii) Parents under age twenty (20) without a high school diploma or general equivalency

1 diploma (GED) shall be referred to special teen-parent programs that will provide intensive services
2 designed to assist teen parents to complete high school education or GED, and to continue approved
3 work plan activities in accord with Rhode Island works program requirements.

4 (7) The applicant shall become a participant in accordance with this chapter at the time the
5 individual employment plan is signed and entered into.

6 (8) Applicants and participants of the Rhode Island works program shall agree to comply
7 with the terms of the individual employment plan, and shall cooperate fully with the steps
8 established in the individual employment plan, including the work requirements.

9 (9) The department of human services has the authority under the chapter to require
10 attendance by the applicant/participant, either at the department of human services or at the
11 department of labor and training, at appointments deemed necessary for the purpose of having the
12 applicant enter into and become eligible for assistance through the Rhode Island works program.
13 The appointments include, but are not limited to: the initial interview, orientation and assessment;
14 job readiness; and job search. Attendance is required as a condition of eligibility for cash assistance
15 in accordance with rules and regulations established by the department.

16 (10) As a condition of eligibility for assistance pursuant to this chapter, the
17 applicant/participant shall be obligated to keep appointments; attend orientation meetings at the
18 department of human services and/or the Rhode Island department of labor and training; participate
19 in any initial assessments or appraisals; and comply with all the terms of the individual employment
20 plan in accordance with department of human services rules and regulations.

21 (11) A participant, including a parent or non-parent caretaker relative included in the cash
22 assistance payment, shall not voluntarily quit a job or refuse a job unless there is good cause as
23 defined in this chapter or the department's rules and regulations.

24 (12) A participant who voluntarily quits or refuses a job without good cause, as defined in
25 § 40-5.2-12(l), while receiving cash assistance in accordance with this chapter, shall be sanctioned
26 in accordance with rules and regulations promulgated by the department.

27 (f) Resources.

28 (1) The family or assistance unit's countable resources shall be less than the allowable
29 resource limit established by the department in accordance with this chapter.

30 (2) No family or assistance unit shall be eligible for assistance payments if the combined
31 value of its available resources (reduced by any obligations or debts with respect to such resources)
32 exceeds one thousand dollars (\$1,000).

33 (3) For purposes of this subsection, the following shall not be counted as resources of the
34 family/assistance unit in the determination of eligibility for the works program:

- 1 (i) The home owned and occupied by a child, parent, relative, or other individual;
- 2 (ii) Real property owned by a husband and wife as tenants by the entirety, if the property
3 is not the home of the family and if the spouse of the applicant refuses to sell his or her interest in
4 the property;
- 5 (iii) Real property that the family is making a good-faith effort to dispose of, however, any
6 cash assistance payable to the family for any such period shall be conditioned upon disposal of the
7 real property within six (6) months of the date of application and any payments of assistance for
8 that period shall (at the time of disposal) be considered overpayments to the extent that they would
9 not have occurred at the beginning of the period for which the payments were made. All
10 overpayments are debts subject to recovery in accordance with the provisions of the chapter;
- 11 (iv) Income-producing property other than real estate including, but not limited to,
12 equipment such as farm tools, carpenter's tools, and vehicles used in the production of goods or
13 services that the department determines are necessary for the family to earn a living;
- 14 (v) One vehicle for each adult household member, but not to exceed two (2) vehicles per
15 household, and in addition, a vehicle used primarily for income-producing purposes such as, but
16 not limited to, a taxi, truck, or fishing boat; a vehicle used as a family's home; a vehicle that annually
17 produces income consistent with its fair market value, even if only used on a seasonal basis; a
18 vehicle necessary to transport a family member with a disability where the vehicle is specially
19 equipped to meet the specific needs of the person with a disability or if the vehicle is a special type
20 of vehicle that makes it possible to transport the person with a disability;
- 21 (vi) Household furnishings and appliances, clothing, personal effects, and keepsakes of
22 limited value;
- 23 (vii) Burial plots (one for each child, relative, and other individual in the assistance unit)
24 and funeral arrangements;
- 25 (viii) For the month of receipt and the following month, any refund of federal income taxes
26 made to the family by reason of § 32 of the Internal Revenue Code of 1986, 26 U.S.C. § 32 (relating
27 to earned income tax credit), and any payment made to the family by an employer under § 3507 of
28 the Internal Revenue Code of 1986, 26 U.S.C. § 3507 [repealed] (relating to advance payment of
29 such earned income credit);
- 30 (ix) The resources of any family member receiving supplementary security income
31 assistance under the Social Security Act, 42 U.S.C. § 301 et seq.;
- 32 (x) Any veteran's disability pension benefits received as a result of any disability sustained
33 by the veteran while in the military service.
- 34 (g) Income.

1 (1) Except as otherwise provided for herein, in determining eligibility for and the amount
2 of cash assistance to which a family is entitled under this chapter, the income of a family includes
3 all of the money, goods, and services received or actually available to any member of the family.

4 (2) In determining the eligibility for and the amount of cash assistance to which a
5 family/assistance unit is entitled under this chapter, income in any month shall not include the first
6 one hundred seventy dollars (\$170) of gross earnings plus fifty percent (50%) of the gross earnings
7 of the family in excess of one hundred seventy dollars (\$170) earned during the month.

8 (3) The income of a family shall not include:

9 (i) The first fifty dollars (\$50.00) in child support received in any month from each
10 noncustodial parent of a child plus any arrearages in child support (to the extent of the first fifty
11 dollars (\$50.00) per month multiplied by the number of months in which the support has been in
12 arrears) that are paid in any month by a noncustodial parent of a child;

13 (ii) Earned income of any child;

14 (iii) Income received by a family member who is receiving Supplemental Security Income
15 (SSI) assistance under Title XVI of the Social Security Act, 42 U.S.C. § 1381 et seq.;

16 (iv) The value of assistance provided by state or federal government or private agencies to
17 meet nutritional needs, including: value of USDA-donated foods; value of supplemental food
18 assistance received under the Child Nutrition Act of 1966, as amended, and the special food service
19 program for children under Title VII, nutrition program for the elderly, of the Older Americans Act
20 of 1965 as amended, and the value of food stamps;

21 (v) Value of certain assistance provided to undergraduate students, including any grant or
22 loan for an undergraduate student for educational purposes made or insured under any loan program
23 administered by the United States Commissioner of Education (or the Rhode Island council on
24 postsecondary education or the Rhode Island division of higher education assistance);

25 (vi) Foster care payments;

26 (vii) Home energy assistance funded by state or federal government or by a nonprofit
27 organization;

28 (viii) Payments for supportive services or reimbursement of out-of-pocket expenses made
29 to foster grandparents, senior health aides, or senior companions and to persons serving in SCORE
30 and ACE and any other program under Title II and Title III of the Domestic Volunteer Service Act
31 of 1973, 42 U.S.C. § 5000 et seq.;

32 (ix) Payments to volunteers under AmeriCorps VISTA as defined in the department's rules
33 and regulations;

34 (x) Certain payments to native Americans; payments distributed per capita to, or held in

1 trust for, members of any Indian Tribe under P.L. 92-254, 25 U.S.C. § 1261 et seq., P.L. 93-134,
2 25 U.S.C. § 1401 et seq., or P.L. 94-540; receipts distributed to members of certain Indian tribes
3 which are referred to in § 5 of P.L. 94-114, 25 U.S.C. § 459d, that became effective October 17,
4 1975;

5 (xi) Refund from ~~the~~ all federal and state ~~earned income~~ tax ~~credit~~ credits, any stimulus
6 funds provided for the well-being of the children or adults, and specified short-term approvals as
7 defined by the departments rules and regulations;

8 (xii) The value of any state, local, or federal government rent or housing subsidy, provided
9 that this exclusion shall not limit the reduction in benefits provided for in the payment standard
10 section of this chapter;

11 (xiii) The earned income of any adult family member who gains employment while an
12 active RI Works household member. This income is excluded for the first six (6) months of
13 employment in which the income is earned, or until the household's total gross income exceeds one
14 hundred eighty-five percent (185%) of the federal poverty level, unless the household reaches its
15 forty-eight-month (48) time limit first;

16 (xiv) Any veteran's disability pension benefits received as a result of any disability
17 sustained by the veteran while in the military service.

18 (4) The receipt of a lump sum of income shall affect participants for cash assistance in
19 accordance with rules and regulations promulgated by the department.

20 (h) Time limit on the receipt of cash assistance.

21 (1) On or after January 1, 2020, no cash assistance shall be provided, pursuant to this
22 chapter, to a family or assistance unit that includes an adult member who has received cash
23 assistance for a total of forty-eight (48) months (whether or not consecutive), to include any time
24 receiving any type of cash assistance in any other state or territory of the United States of America
25 as defined herein. Provided further, in no circumstances other than provided for in subsection (h)(3)
26 with respect to certain minor children, shall cash assistance be provided pursuant to this chapter to
27 a family or assistance unit that includes an adult member who has received cash assistance for a
28 total of a lifetime limit of forty-eight (48) months.

29 (2) Cash benefits received by a minor dependent child shall not be counted toward their
30 lifetime time limit for receiving benefits under this chapter should that minor child apply for cash
31 benefits as an adult.

32 (3) Certain minor children not subject to time limit. This section regarding the lifetime time
33 limit for the receipt of cash assistance shall not apply only in the instances of a minor child(ren)
34 living with a parent who receives SSI benefits and a minor child(ren) living with a responsible adult

1 non-parent caretaker relative who is not in the cash assistance payment.

2 (4) Receipt of family cash assistance in any other state or territory of the United States of
3 America shall be determined by the department of human services and shall include family cash
4 assistance funded in whole or in part by Temporary Assistance for Needy Families (TANF) funds
5 [Title IV-A of the federal Social Security Act, 42 U.S.C. § 601 et seq.] and/or family cash assistance
6 provided under a program similar to the Rhode Island families work and opportunity program or
7 the federal TANF program.

8 (5)(i) The department of human services shall mail a notice to each assistance unit when
9 the assistance unit has six (6) months of cash assistance remaining and each month thereafter until
10 the time limit has expired. The notice must be developed by the department of human services and
11 must contain information about the lifetime time limit, the number of months the participant has
12 remaining, the hardship extension policy, the availability of a post-employment-and-closure bonus;
13 and any other information pertinent to a family or an assistance unit nearing the forty-eight-month
14 (48) lifetime time limit.

15 (ii) For applicants who have less than six (6) months remaining in the forty-eight-month
16 (48) lifetime time limit because the family or assistance unit previously received cash assistance in
17 Rhode Island or in another state, the department shall notify the applicant of the number of months
18 remaining when the application is approved and begin the process required in subsection (h)(5)(i).

19 (6) If a cash assistance recipient family was closed pursuant to Rhode Island's Temporary
20 Assistance for Needy Families Program (federal TANF described in Title IV-A of the federal Social
21 Security Act, 42 U.S.C. § 601 et seq.), formerly entitled the Rhode Island family independence
22 program, more specifically under § 40-5.1-9(2)(c) [repealed], due to sanction because of failure to
23 comply with the cash assistance program requirements; and that recipient family received forty-
24 eight (48) months of cash benefits in accordance with the family independence program, then that
25 recipient family is not able to receive further cash assistance for his/her family, under this chapter,
26 except under hardship exceptions.

27 (7) The months of state or federally funded cash assistance received by a recipient family
28 since May 1, 1997, under Rhode Island's Temporary Assistance for Needy Families Program
29 (federal TANF described in Title IV-A of the federal Social Security Act, 42 U.S.C. § 601 et seq.),
30 formerly entitled the Rhode Island family independence program, shall be countable toward the
31 time-limited cash assistance described in this chapter.

32 (i) Time limit on the receipt of cash assistance.

33 (1) No cash assistance shall be provided, pursuant to this chapter, to a family assistance
34 unit in which an adult member has received cash assistance for a total of sixty (60) months (whether

1 or not consecutive) to include any time receiving any type of cash assistance in any other state or
2 territory of the United States as defined herein effective August 1, 2008. Provided further, that no
3 cash assistance shall be provided to a family in which an adult member has received assistance for
4 twenty-four (24) consecutive months unless the adult member has a rehabilitation employment plan
5 as provided in § 40-5.2-12(g)(5).

6 (2) Effective August 1, 2008, no cash assistance shall be provided pursuant to this chapter
7 to a family in which a child has received cash assistance for a total of sixty (60) months (whether
8 or not consecutive) if the parent is ineligible for assistance under this chapter pursuant to subsection
9 (a)(2) of this section to include any time they received any type of cash assistance in any other state
10 or territory of the United States as defined herein.

11 (j) Hardship exceptions.

12 (1) The department may extend an assistance unit's or family's cash assistance beyond the
13 time limit, by reason of hardship; provided, however, that the number of families to be exempted
14 by the department with respect to their time limit under this subsection shall not exceed twenty
15 percent (20%) of the average monthly number of families to which assistance is provided for under
16 this chapter in a fiscal year; provided, however, that to the extent now or hereafter permitted by
17 federal law, any waiver granted under § 40-5.2-34, for domestic violence, shall not be counted in
18 determining the twenty percent (20%) maximum under this section.

19 (2) Parents who receive extensions to the time limit due to hardship must have and comply
20 with employment plans designed to remove or ameliorate the conditions that warranted the
21 extension.

22 (k) Parents under eighteen (18) years of age.

23 (1) A family consisting of a parent who is under the age of eighteen (18), and who has
24 never been married, and who has a child; or a family consisting of a woman under the age of
25 eighteen (18) who is at least six (6) months pregnant, shall be eligible for cash assistance only if
26 the family resides in the home of an adult parent, legal guardian, or other adult relative. The
27 assistance shall be provided to the adult parent, legal guardian, or other adult relative on behalf of
28 the individual and child unless otherwise authorized by the department.

29 (2) This subsection shall not apply if the minor parent or pregnant minor has no parent,
30 legal guardian, or other adult relative who is living and/or whose whereabouts are unknown; or the
31 department determines that the physical or emotional health or safety of the minor parent, or his or
32 her child, or the pregnant minor, would be jeopardized if he or she was required to live in the same
33 residence as his or her parent, legal guardian, or other adult relative (refusal of a parent, legal
34 guardian, or other adult relative to allow the minor parent or his or her child, or a pregnant minor,

1 to live in his or her home shall constitute a presumption that the health or safety would be so
2 jeopardized); or the minor parent or pregnant minor has lived apart from his or her own parent or
3 legal guardian for a period of at least one year before either the birth of any child to a minor parent
4 or the onset of the pregnant minor's pregnancy; or there is good cause, under departmental
5 regulations, for waiving the subsection; and the individual resides in a supervised supportive-living
6 arrangement to the extent available.

7 (3) For purposes of this section, "supervised supportive-living arrangement" means an
8 arrangement that requires minor parents to enroll and make satisfactory progress in a program
9 leading to a high school diploma or a general education development certificate, and requires minor
10 parents to participate in the adolescent parenting program designated by the department, to the
11 extent the program is available; and provides rules and regulations that ensure regular adult
12 supervision.

13 (l) Assignment and cooperation. As a condition of eligibility for cash and medical
14 assistance under this chapter, each adult member, parent, or caretaker relative of the
15 family/assistance unit must:

16 (1) Assign to the state any rights to support for children within the family from any person
17 that the family member has at the time the assignment is executed or may have while receiving
18 assistance under this chapter;

19 (2) Consent to and cooperate with the state in establishing the paternity and in establishing
20 and/or enforcing child support and medical support orders for all children in the family or assistance
21 unit in accordance with title 15, as amended, unless the parent or caretaker relative is found to have
22 good cause for refusing to comply with the requirements of this subsection.

23 (3) Absent good cause, as defined by the department of human services through the
24 rulemaking process, for refusing to comply with the requirements of subsections (l)(1) and (l)(2),
25 cash assistance to the family shall be reduced by twenty-five percent (25%) until the adult member
26 of the family who has refused to comply with the requirements of this subsection consents to and
27 cooperates with the state in accordance with the requirements of this subsection.

28 (4) As a condition of eligibility for cash and medical assistance under this chapter, each
29 adult member, parent, or caretaker relative of the family/assistance unit must consent to and
30 cooperate with the state in identifying and providing information to assist the state in pursuing any
31 third party who may be liable to pay for care and services under Title XIX of the Social Security
32 Act, 42 U.S.C. § 1396 et seq.

1 SECTION 2. This act shall take effect upon passage.

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EXPLANATION
BY THE LEGISLATIVE COUNCIL
OF
A N A C T
RELATING TO HUMAN SERVICES - THE RHODE ISLAND WORKS PROGRAM

1 This act would allow families to continue to receive state and federal tax credits and any
2 stimulus funds provided for the well-being of children or adults without jeopardizing the family's
3 RI Works cash benefit.

4 This act would take effect upon passage.

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