LC004860

# 2022 -- S 2695

# STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2022

#### AN ACT

#### RELATING TO BEHAVIORAL HEALTHCARE, DEVELOPMENTAL DISABILITIES AND HOSPITALS -- ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT

Introduced By: Senators DiPalma, Miller, Coyne, and Seveney

Date Introduced: March 17, 2022

<u>Referred To:</u> Senate Health & Human Services

It is enacted by the General Assembly as follows:

1 SECTION 1. Title 40.1 of the General Laws entitled "BEHAVIORAL HEALTHCARE,

2 DEVELOPMENTAL DISABILITIES AND HOSPITALS" is hereby amended by adding thereto

- 3 the following chapter:
- 4 CHAPTER 5.5
- 5 ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT
- 6 **40.1-5.5-1. Short title.**
- 7 This chapter shall be known and may be cited as the "Advance Instruction for Mental
- 8 <u>Health Treatment".</u>
- 9 **40.1-5.5-2.** Purpose and intent.

10 (a) The general assembly recognizes as a matter of public policy the fundamental right of

11 <u>an individual to control the decisions relating to the individual's mental health care.</u>

12 (b) The purpose and intent of this chapter is to establish an additional, nonexclusive method

13 for an individual to exercise the right to consent to or refuse mental health treatment when the

- 14 individual lacks sufficient understanding or capacity to make or communicate mental health
- 15 <u>treatment decisions.</u>
- 16 (c) This chapter is intended and shall be construed to be consistent with the provisions of
- 17 <u>chapter 5 of this title; provided that, in the event of a conflict between the provisions of this chapter</u>
- 18 and chapter 5 of this title, the provisions of this chapter shall control.

1	40.1-5.5-3. Definitions.
2	As used in this chapter, the following terms shall have the following meanings:
3	(1) "Advance instruction for mental health treatment" or "advance instruction" means a
4	written instrument, signed in the presence of two (2) qualified witnesses who believe the principal
5	to be of sound mind at the time of the signing, and acknowledged before a notary public, pursuant
6	to which the principal makes a declaration of instructions, information, and preferences regarding
7	the principal's mental health treatment and states that the principal is aware that the advance
8	instruction authorizes a mental health treatment provider to act according to the instruction. It may
9	also state the principal's instructions regarding, but not limited to, consent to or refusal of mental
10	health treatment when the principal is incapable.
11	(2) "Attending physician" means the physician who has primary responsibility for the care
12	and treatment of the principal.
13	(3) "Incapable" means that, in the opinion of a physician or eligible psychologist, the person
14	currently lacks sufficient understanding or capacity to make and communicate mental health
15	treatment decisions. As used in this chapter, the term "eligible psychologist" has the same meaning
16	as "psychologist" as set forth in § 40.1-5-2.
17	(4) "Mental health treatment" means the process of providing for the physical, emotional,
18	psychological, and social needs of the principal for the principal's mental illness. "Mental health
19	treatment" includes, but is not limited to, electroconvulsive treatment (ECT), commonly referred
20	to as "shock treatment", treatment of mental illness with psychotropic medication, and admission
21	to and retention in a facility for care or treatment of mental illness.
22	(5) "Principal" means the person making the advance instruction.
23	(6) "Qualified witness" means a witness who affirms that the principal is personally known
24	to the witness, that the principal signed or acknowledged the principal's signature on the advance
25	instruction in the presence of the witness, that the witness believes the principal to be of sound
26	mind and not to be under duress, fraud, or undue influence, and that the witness is not:
27	(i) The attending physician or mental health service provider or an employee of the
28	physician or mental health treatment provider;
29	(ii) An owner, operator, or employee of an owner or operator of a health care facility in
30	which the principal is a patient or resident; or
31	(iii) Related within the third degree to the principal or to the principal's spouse.
32	40.1-5.5-4. Scope, use, and authority of advance instruction for mental health
33	treatment.
34	(a) Any adult of sound mind may make an advance instruction regarding mental health

1 treatment. The advance instruction may include consent to or refusal of mental health treatment. 2 (b) An advance instruction may include, but is not limited to, the names and telephone numbers of individuals to be contacted in case of a mental health crisis, situations that may cause 3 4 the principal to experience a mental health crisis, responses that may assist the principal to remain 5 in the principal's home during a mental health crisis, the types of assistance that may help stabilize the principal if it becomes necessary to enter a facility, and medications that the principal is taking 6 7 or has taken in the past and the effects of those medications. 8 (c) An individual shall not be required to execute or to refrain from executing an advance 9 instruction as a condition for insurance coverage, as a condition for receiving mental or physical 10 health services, as a condition for receiving privileges while in a facility, or as a condition of 11 discharge from a facility. A principal, through an advance instruction, may grant or withhold 12 authority for mental health treatment, including, but not limited to, the use of psychotropic 13 medication, electroconvulsive treatment, and admission to and retention in a facility for the care or treatment of mental illness. 14 15 (d) A principal may nominate, by advance instruction for mental health treatment, the 16 guardian of the person of the principal if a guardianship proceeding is thereafter commenced. The 17 court shall make its appointment in accordance with the principal's most recent nomination in an

18 <u>unrevoked advance instruction for mental health treatment, except for good cause shown.</u>

(e) If, following the execution of an advance instruction for mental health treatment, a court
 of competent jurisdiction appoints a guardian of the person of the principal, or a general guardian
 with powers over the person of the principal, the guardian shall follow the advance instruction
 consistent with § 40.1-5-36.

- 23 (f) An advance instruction for mental health treatment may be combined with a health care
- 24 power of attorney or general power of attorney that is executed in accordance with the requirements
- 25 of chapter 5 of this title as long as each form shall be executed in accordance with its own statute.
- 26
  - 40.1-5.5-5. Effectiveness, duration and revocation.
- 27 (a) A validly executed advance instruction becomes effective upon its proper execution and
   28 remains valid until revoked.
- 29 (b) The attending physician or other mental health treatment provider may consider valid
- 30 and rely upon an advance instruction, or a copy of that advance instruction, in the absence of actual
- 31 knowledge of its revocation or invalidity.
- 32 (c) An attending physician or other mental health treatment provider may presume that a
- 33 person who executed an advance instruction in accordance with this chapter was of sound mind
- 34 and acted voluntarily when he or she executed the advance instruction.

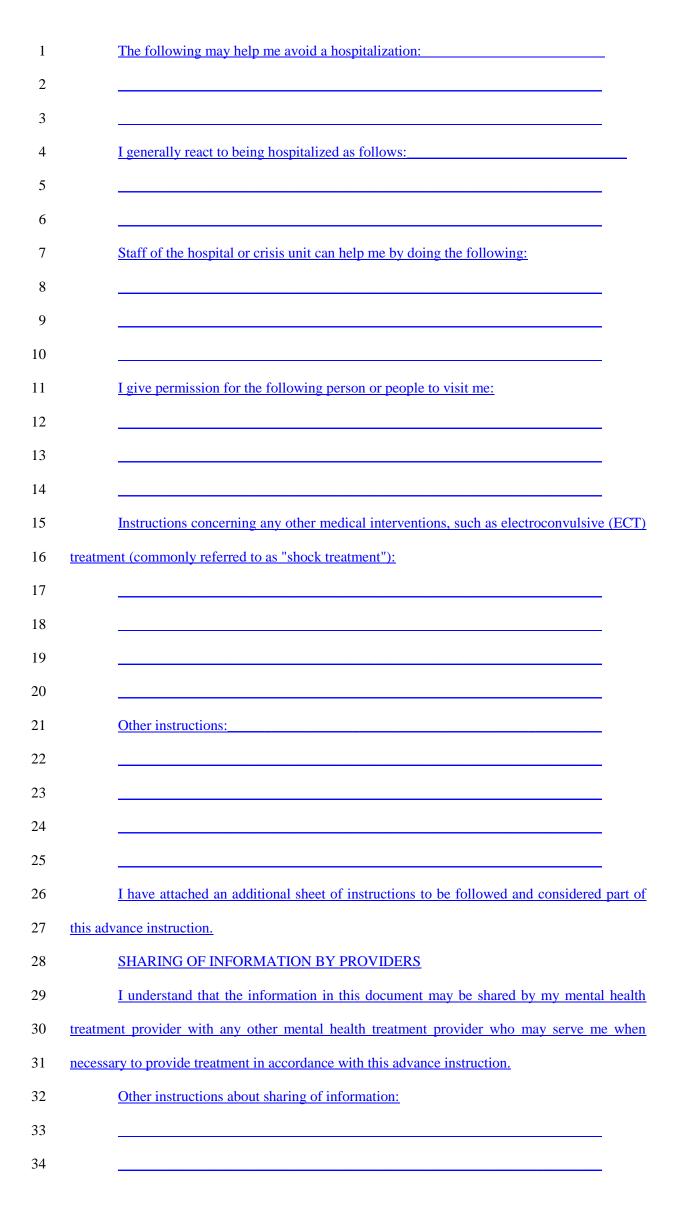
1 (d) An attending physician or other mental health treatment provider shall act in accordance 2 with an advance instruction when the principal has been determined to be incapable. If a patient is 3 incapable, an advance instruction executed in accordance with this chapter is presumed to be valid. 4 (e) The attending physician or mental health treatment provider shall continue to obtain the 5 principal's informed consent to all mental health treatment decisions when the principal is capable of providing informed consent or refusal. Unless the principal is deemed incapable by the attending 6 7 physician or eligible psychologist, the instructions of the principal at the time of treatment shall 8 supersede the declarations expressed in the principal's advance instruction. 9 (f) The fact of a principal having executed an advance instruction shall not be considered 10 an indication of a principal's capacity to make or communicate mental health treatment decisions 11 at such times as those decisions are required. 12 (g) Upon being presented with an advance instruction, an attending physician or other 13 mental health treatment provider shall make the advance instruction a part of the principal's medical 14 record. When acting under authority of an advance instruction, an attending physician or other 15 mental health treatment provider shall comply with the advance instruction unless: 16 (1) Compliance, in the opinion of the attending physician or other mental health treatment 17 provider, is not consistent with generally accepted community practice standards of treatment to 18 benefit the principal; 19 (2) Compliance is not consistent with the availability of treatments requested; 20 (3) Compliance is not consistent with applicable law; 21 (4) The principal is committed to a twenty-four (24) hour facility; or 22 (5) Compliance, in the opinion of the attending physician or other mental health treatment provider, is not consistent with appropriate treatment in case of an emergency endangering life or 23 24 health. In the event that one part of the advance instruction is unable to be followed because of one 25 or more of the above exceptions, all other parts of the advance instruction shall nonetheless be 26 followed. 27 (h) If the attending physician or other mental health treatment provider is unwilling at any 28 time to comply with any part or parts of an advance instruction for one or more of the reasons set 29 out in subsections (g)(1) through (g)(5) of this section, the attending physician or other mental 30 health care treatment provider shall promptly notify the principal and, if applicable, the health care 31 agent and shall document the reason for not complying with the advance instruction and shall 32 document the notification in the principal's medical record. 33 (i) An advance instruction does not limit any authority of an attending physician or other 34 mental health treatment provider to either take a person into custody, or to admit, retain, or treat a

1 person in a facility pursuant to chapter 5 of this title.

2 (j) An advance instruction may be revoked at any time by the principal as long as the principal is not incapable. The principal may exercise this right of revocation in any manner by 3 4 which the principal is able to communicate an intent to revoke and by notifying the revocation to 5 the treating physician or other mental health treatment provider. The attending physician or other mental health treatment provider shall note the revocation as part of the principal's medical record. 6 7 40.1-5.5-6. Reliance on advance instruction for mental health treatment. 8 (a) An attending physician or eligible psychologist who in good faith determines that the 9 principal is or is not incapable for the purpose of deciding whether to proceed or not to proceed 10 according to an advance instruction, is not subject to criminal prosecution, civil liability, or 11 professional disciplinary action for making and acting upon that determination. 12 (b) In the absence of actual knowledge of the revocation of an advance instruction, no 13 attending physician or other mental health treatment provider shall be subject to criminal 14 prosecution or civil liability or be deemed to have engaged in unprofessional conduct as a result of 15 the provision of treatment to a principal in accordance with this chapter unless the absence of actual 16 knowledge resulted from the negligence of the attending physician or mental health treatment 17 provider. 18 (c) An attending physician or mental health treatment provider who administers or does 19 not administer mental health treatment according to and in good faith reliance upon the validity of 20 an advance instruction is not subject to criminal prosecution, civil liability, or professional 21 disciplinary action resulting from a subsequent finding of an advance instruction's invalidity. 22 (d) No attending physician or mental health treatment provider who administers or does not administer treatment under authorization obtained pursuant to this chapter shall incur liability 23 24 arising out of a claim to the extent that the claim is based on lack of informed consent or 25 authorization for this action. 26 (e) This section shall not be construed as affecting or limiting any liability that arises out 27 of a negligent act or omission in connection with the medical diagnosis, care, or treatment of a 28 principal under an advance instruction or that arises out of any deviation from reasonable medical 29 standards. 30 40.1-5.5-7. Penalties. 31 It shall be a misdemeanor for a person, without authorization of the principal, willfully to 32 alter, forge, conceal, or destroy an instrument, the reinstatement or revocation of an instrument, or 33 any other evidence or document reflecting the principal's desires and interests, with the intent or 34 effect of affecting a mental health treatment decision.

1	40.1-5.5-8. Statutory form for advance instruction for mental health treatment.
2	(a) This chapter shall not be construed to invalidate an advance instruction for mental
3	health treatment that was executed prior to January 1, 2023, and was otherwise valid.
4	(b) The use of the following or similar form after the effective date of this chapter in the
5	creation of an advance instruction for mental health treatment is lawful, and, when used, it shall
6	specifically meet the requirements and be construed in accordance with the provisions of this
7	<u>chapter.</u>
8	ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT
9	I,, being an adult of sound mind, willfully and
10	voluntarily make this advance instruction for mental health treatment to be followed if it is
11	determined by a physician or eligible psychologist that my ability to receive and evaluate
12	information effectively or communicate decisions is impaired to such an extent that I lack the
13	capacity to refuse or consent to mental health treatment. "Mental health treatment" means the
14	process of providing for the physical, emotional, psychological, and social needs of the principal.
15	"Mental health treatment" includes electroconvulsive treatment (ECT), commonly referred to as
16	"shock treatment", treatment of mental illness with psychotropic medication, and admission to and
17	retention in a facility for care or treatment of mental illness. I understand that under § 40.1-5-6,
18	other than for specific exceptions stated there, mental health treatment may not be administered
19	without my express and informed written consent or, if I am incapable of giving my informed
20	consent, the express and informed consent of my legally responsible person, my health care agent
21	named pursuant to a valid health care power of attorney, or my consent expressed in this advance
22	instruction for mental health treatment. I understand that I may become incapable of giving or
23	withholding informed consent for mental health treatment due to the symptoms of a diagnosed
24	mental disorder. These symptoms may include:
25	PSYCHOACTIVE MEDICATIONS
26	If I become incapable of giving or withholding informed consent for mental health
27	treatment, my instructions regarding psychoactive medications are as follows:
28	(Place initials beside choice.)
29	I consent to the administration of the following medications:
30	I do not consent to the administration of the following medications:
31	
32	
33	Conditions or limitations:
34	

1	
2	ADMISSION TO AND RETENTION IN FACILITY
3	If I become incapable of giving or withholding informed consent for mental health
4	treatment, my instructions regarding admission to and retention in a health care facility for mental
5	health treatment are as follows: (Place initials beside choice.)
6	I consent to being admitted to a health care facility for mental health treatment.
7	My facility preference is
8	I do not consent to being admitted to a health care facility for mental health treatment.
9	This advance instruction cannot, by law, provide consent to retain me in a facility for more
10	than ten (10) days.
11	Conditions or limitations
12	
13	ADDITIONAL INSTRUCTIONS
14	These instructions shall apply during the entire length of my incapacity. In case of mental
15	health crisis, please contact:
16	<u>1. Name:</u>
17	Home Address:
18	Home Telephone Number:
19	Work Telephone Number:
20	Relationship to Me:
21	<u>2. Name:</u>
22	Home Address:
23	Home Telephone Number:
24	Work Telephone Number:
25	Relationship to Me:
26	3. My Physician:
27	Name:
28	Telephone Number:
29	4. My Therapist:
30	Name:
31	Telephone Number:
32	The following may cause me to experience a mental health crisis:
33	
34	



1	SIGNATURE OF PRINCIPAL
2	By signing here, I indicate that I am mentally alert and competent, fully informed as to the
3	contents of this document, and understand the full impact of having made this advance instruction
4	for mental health treatment.
5	Signature of Principal:
6	Date:
7	NATURE OF WITNESSES
8	I hereby state that the principal is personally known to me, that the principal signed or
9	acknowledged the principal's signature on this advance instruction for mental health treatment in
10	my presence, that the principal appears to be of sound mind and not under duress, fraud, or undue
11	influence, and that I am not:
12	(1) The attending physician or mental health service provider or an employee of the
13	physician or mental health treatment provider;
14	(2) An owner, operator, or employee of an owner or operator of a health care facility in
15	which the principal is a patient or resident; or
16	(3) Related within the third degree to the principal or to the principal's spouse.
17	AFFIRMATION OF WITNESSES
18	We affirm that the principal is personally known to us, that the principal signed or
19	acknowledged the principal's signature on this advance instruction for mental health treatment in
20	our presence, that the principal appears to be of sound mind and not under duress, fraud, or undue
21	
	influence, and that neither of us is:
22	influence, and that neither of us is: (1) A person appointed as an attorney-in-fact by this document;
22 23	
	(1) A person appointed as an attorney-in-fact by this document;
23	(1) A person appointed as an attorney-in-fact by this document; (2) The principal's attending physician or mental health service provider or a relative of the
23 24	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> </ul>
23 24 25	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> <li>(3) The owner, operator, or relative of an owner or operator of a facility in which the</li> </ul>
23 24 25 26	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> <li>(3) The owner, operator, or relative of an owner or operator of a facility in which the principal is a patient or resident; or</li> </ul>
23 24 25 26 27	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> <li>(3) The owner, operator, or relative of an owner or operator of a facility in which the principal is a patient or resident; or</li> <li>(4) A person related to the principal by blood, marriage, or adoption.</li> </ul>
23 24 25 26 27 28	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> <li>(3) The owner, operator, or relative of an owner or operator of a facility in which the principal is a patient or resident; or</li> <li>(4) A person related to the principal by blood, marriage, or adoption.</li> <li>Witnessed by:</li> </ul>
23 24 25 26 27 28 29	(1) A person appointed as an attorney-in-fact by this document;(2) The principal's attending physician or mental health service provider or a relative of thephysician or provider;(3) The owner, operator, or relative of an owner or operator of a facility in which theprincipal is a patient or resident; or(4) A person related to the principal by blood, marriage, or adoption.Witnessed by:Witness:
<ul> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> </ul>	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> <li>(3) The owner, operator, or relative of an owner or operator of a facility in which the principal is a patient or resident; or</li> <li>(4) A person related to the principal by blood, marriage, or adoption.</li> <li>Witnessed by:</li> <li>Witness:</li> <li>Date:</li> </ul>
<ul> <li>23</li> <li>24</li> <li>25</li> <li>26</li> <li>27</li> <li>28</li> <li>29</li> <li>30</li> <li>31</li> </ul>	<ul> <li>(1) A person appointed as an attorney-in-fact by this document;</li> <li>(2) The principal's attending physician or mental health service provider or a relative of the physician or provider;</li> <li>(3) The owner, operator, or relative of an owner or operator of a facility in which the principal is a patient or resident; or</li> <li>(4) A person related to the principal by blood, marriage, or adoption.</li> <li>Witnessed by:</li> <li>Date:</li> <li>Date:</li> <li>Utiness:</li> </ul>

1	CERTIFICATION OF NOTARY PUBLIC
2	I,, a Notary Public in the State of Rhode Island, hereby
3	certify that appeared before me and swore or affirmed to me and to the
4	witnesses in my presence that this instrument is an advance instruction for mental health treatment,
5	and that he/she willingly and voluntarily made and executed it as his/her free act and deed for the
6	purposes expressed in it. I further certify that and
7	, witnesses, appeared before me and swore or affirmed that they
8	witnessed
9	treatment, believing him/her to be of sound mind; and also swore that at the time they witnessed
10	the signing they were not: (1) The attending physician or mental health treatment provider or an
11	employee of the physician or mental health treatment provider; and (2) They were not an owner,
12	operator, or employee of an owner or operator of a health care facility in which the principal is a
13	patient or resident; and (3) They were not related within the third degree to the principal or to the
14	principal's spouse. I further certify that I am satisfied as to the genuineness and due execution of
15	the instrument. This is the day
16	<u>of</u>
17	
18	Notary Public:
19	My Commission expires:
20	NOTICE TO PERSON MAKING AN INSTRUCTION FOR MENTAL HEALTH
21	TREATMENT
22	This is an important legal document. It creates an instruction for mental health treatment.
23	Before signing this document you should know these important facts: This document allows you
24	to make decisions in advance about certain types of mental health treatment. The instructions you
25	include in this declaration will be followed if a physician or eligible psychologist determines that
26	you are incapable of making and communicating treatment decisions. Otherwise you will be
27	considered capable to give or withhold consent for the treatments. Your instructions may be
28	overridden if you are being held in accordance with civil commitment law. Under the Health Care
29	Power of Attorney you may also appoint a person as your health care agent to make treatment
30	decisions for you if you become incapable. You have the right to revoke this document at any time
31	you have not been determined to be incapable. YOU MAY NOT REVOKE THIS ADVANCE
32	INSTRUCTION WHEN YOU ARE FOUND INCAPABLE BY A PHYSICIAN OR OTHER
33	AUTHORIZED MENTAL HEALTH TREATMENT PROVIDER. A revocation is effective when
34	it is communicated to your attending physician or other provider. The physician or other provider

1 shall note the revocation in your medical record. To be valid, this advance instruction must be

- 2 signed by two (2) qualified witnesses, personally known to you, who are present when you sign or
- 3 <u>acknowledge your signature. It must also be acknowledged before a notary public.</u>
- 4 NOTICE TO PHYSICIAN OR OTHER MENTAL HEALTH TREATMENT PROVIDER 5 Under Rhode Island law, a person may use this advance instruction to provide consent for future mental health treatment if the person later becomes incapable of making those decisions. 6 7 Under the Health Care Power of Attorney the person may also appoint a health care agent to make 8 mental health treatment decisions for the person when incapable. A person is "incapable" when in 9 the opinion of a physician or eligible psychologist the person currently lacks sufficient 10 understanding or capacity to make and communicate mental health treatment decisions. This 11 document becomes effective upon its proper execution and remains valid unless revoked. Upon 12 being presented with this advance instruction, the physician or other provider must make it a part 13 of the person's medical record. The attending physician or other mental health treatment provider 14 must act in accordance with the statements expressed in the advance instruction when the person is 15 determined to be incapable, unless compliance is not consistent with § 40.1-5.5-5(g). The physician 16 or other mental health treatment provider shall promptly notify the principal and, if applicable, the 17 health care agent, and document noncompliance with any part of an advance instruction in the 18 principal's medical record. The physician or other mental health treatment provider may rely upon 19 the authority of a signed, witnessed, dated, and notarized advance instruction, as provided in § 40.1-20 5.5-6. 21 40.1-5.5-9. Severability. 22 If any provisions of this chapter or the application thereof to any person or circumstance is 23 for any reason held to be invalid, the remainder of the chapter and the application of such provision
- 24 to other persons or circumstances shall not be affected thereby.
- 25 SECTION 2. This act shall take effect on January 1, 2023.

LC004860

### **EXPLANATION**

## BY THE LEGISLATIVE COUNCIL

## OF

# AN ACT

# RELATING TO BEHAVIORAL HEALTHCARE, DEVELOPMENTAL DISABILITIES AND HOSPITALS -- ADVANCE INSTRUCTION FOR MENTAL HEALTH TREATMENT

\*\*\*

1	This act would allow an individual to exercise their right to consent to or refuse mental
2	health treatment through an advance instruction when the individual lacks sufficient understanding
3	or capacity to make or communicate mental health treatment decisions. A validly executed advance
4	instruction would become effective upon its proper execution and remain effective until revoked
5	by the individual. This act would allow an attending physician or other mental health treatment
6	provider to rely upon such advance instruction, and act in accordance with the advance instruction,
7	when an individual has been determined to be incapable without fear of criminal prosecution, civil
8	liability or professional disciplinary action.
9	This act would take effect on January 1, 2023.

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