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STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2019

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A N A C T

RELATING TO HEALTH AND SAFETY -- RESPONSIBLE RECYCLING, REUSE AND  
DISPOSAL OF MATTRESSES

Introduced By: Senators DiPalma, Seveney, Coyne, Valverde, and Euer

Date Introduced: April 04, 2019

Referred To: Senate Judiciary

(Lieutenant Governor)

It is enacted by the General Assembly as follows:

1 SECTION 1. Section 23-90-5 of the General Laws in Chapter 23-90 entitled  
2 "Responsible Recycling, Reuse and Disposal of Mattresses" is hereby amended to read as  
3 follows:

4 **23-90-5. Mattress stewardship plan.**

5 (a) On or before July 1, 2015, the mattress stewardship council shall submit a mattress  
6 stewardship plan for the establishment of a mattress stewardship program to the corporation  
7 director for approval.

8 (b) The plan submitted pursuant to subsection (a) of this section shall, to the extent it is  
9 technologically feasible and economically practical:

10 (1) Identify each producer's participation in the program;

11 (2) Describe the fee structure for the program and propose a uniform stewardship fee that  
12 is sufficient to cover the costs of operating and administering the program;

13 (3) Establish performance goals for the first two (2) years of the program;

14 (4) Identify proposed recycling facilities to be used by the program, such facilities shall  
15 not require a solid waste management facilities license;

16 (5) Detail how the program will promote the recycling of discarded mattresses;

17 (6) Include a description of the public education program;

18 (7) Describe fee-disclosure language that retailers will be required to prominently display

1 that will inform consumers of the amount and purpose of the fee; and

2 (8) Identify the methods and procedures to facilitate implementation of the mattress  
3 stewardship program in coordination with the corporation director and municipalities.

4 (c) Not later than ninety (90) days after submission of the plan pursuant to this section,  
5 the corporation shall make a determination whether to:

6 (1) Approve the plan as submitted; or

7 (2) Deny the plan.

8 (d) The corporation director shall approve the plan for the establishment of the mattress  
9 stewardship program, provided such plan reasonably meets the requirements of this section. Prior  
10 to making such determination, the corporation director shall post the plan for at least thirty (30)  
11 days, in accordance with the "Administrative Procedures Act" as set forth in chapter 35 of title 42  
12 on the corporation's website and solicit public comments on the plan to be posted on the website.

13 (e) In the event that the corporation director denies the plan, the corporation director shall  
14 provide a notice of determination to the council, within sixty (60) days, detailing the reasons for  
15 the disapproval. The council shall revise and resubmit the plan to the corporation director not  
16 later than forty-five (45) days after receipt of notice of the corporation director's denial notice.  
17 Not later than forty-five (45) days after receipt of the revised plan, the corporation director shall  
18 review and approve or deny the revised plan. The council may resubmit a revised plan to the  
19 corporation director for approval on not more than two (2) occasions. If the council fails to  
20 submit a plan that is acceptable to the corporation director, because it does not meet the criteria  
21 pursuant to subdivisions (b)(1-8), the corporation director shall have the ability to modify the  
22 submitted plan and approve it. Not later than one hundred twenty (120) days after the approval of  
23 a plan pursuant to this section, the council shall implement the mattress stewardship program.

24 (f) It is the responsibility of the council to:

25 (1) Notify the corporation director whenever there is a proposed substantial change to the  
26 program. If the corporation director takes no action on a proposed substantial change within  
27 ninety (90) days after notification of the proposed change, the proposed change shall be deemed  
28 approved.

29 For the purposes of this subdivision, "substantial change" shall include, but not be limited  
30 to:

31 (i) A change in the processing facilities to be used for discarded mattresses collected  
32 pursuant to the program; or

33 (ii) A material change to the system for collecting mattresses.

34 (2) Not later than October 1, 2017, the council shall submit to the corporation director for

1 review, updated performance goals that are based on the experience of the program during the  
2 first two (2) years of the program.

3 (g) The council shall notify the corporation director of any other changes to the program  
4 on an ongoing basis, whenever they occur, without resubmission of the plan to the corporation  
5 director for approval. Such changes shall include, but not be limited to, a change in the  
6 composition, officers, or contact information of the council.

7 (h) On or before July 1, 2015, and every two (2) years thereafter, the council shall  
8 propose a uniform fee for all mattresses sold in this state. The council may propose a change to  
9 the uniform fee more frequently than once every two (2) years if the council determines such  
10 change is needed to avoid funding shortfalls or excesses. Any proposed fee shall be reviewed by  
11 an independent auditor to ensure that such assessment does not exceed the costs of the mattress  
12 stewardship program described in subsection (b) of this section and to maintain financial reserves  
13 sufficient to operate the program over a multi-year period in a fiscally prudent and responsible  
14 manner. Not later than sixty (60) days after the council proposes a mattress stewardship fee, the  
15 auditor shall render an opinion to the corporation director as to whether the proposed mattress  
16 stewardship fee is reasonable to achieve the goals set forth in this section. If the auditor concludes  
17 that the mattress stewardship fee is reasonable, then the proposed fee shall go into effect not less  
18 than ninety (90) days after the auditor notifies the corporation director that the fee is reasonable.  
19 If the auditor concludes that the mattress stewardship fee is not reasonable, the auditor shall  
20 provide the council with written notice explaining the auditor's opinion. [Copies of all documents](#)  
21 [related to the auditor's evaluation and opinion, along with the financial information provided by](#)  
22 [the council, shall be filed with the corporation and considered public documents pursuant to](#)  
23 [chapter 2 of title 38 \("access to public records"\).](#) Not later than fourteen (14) days after the  
24 council's receipt of the auditor's opinion, the council may either propose a new mattress  
25 stewardship fee, or provide written comments on the auditor's opinion. If the auditor concludes  
26 that the fee is not reasonable, the corporation director shall decide, based on the auditor's opinion  
27 and any comments provided by the council, whether to approve the proposed mattress  
28 stewardship fee. Such auditor shall be selected by the council. The cost of any work performed by  
29 such auditor pursuant to the provisions of this subsection and subsection (i) of this section shall  
30 be funded by the council.

31 (i)(1) On and after the implementation of the mattress stewardship program, each retailer  
32 shall add the amount of the fee established pursuant to subsection (b) of this section and described  
33 in subsection (h) of this section to the purchase price of all mattresses sold in this state. The fee  
34 shall be remitted by the retailer to the council. The council may, subject to the corporation

1 director's approval, establish an alternative, practicable means of collecting or remitting such fee.

2 (2) On and after the implementation date of the mattress stewardship program, no  
3 producer, distributor or retailer shall sell or offer for sale a mattress to any person in the state if  
4 the producer is not a member of the council.

5 (3) No retailer or distributor shall be found to be in violation of the provisions of this  
6 section, if, on the date the mattress was ordered from the producer or its agent, the producer of  
7 said mattress was listed on the corporation's website in accordance with the provisions of this  
8 chapter.

9 (j) Not later than October 1, 2016, and annually thereafter, the council shall submit an  
10 annual report to the corporation director. The corporation director shall post such annual report on  
11 the corporation's website. Such report shall include, but not be limited to:

12 (1) The weight of mattresses collected pursuant to the program from:

13 (i) Municipal and/or transfer stations;

14 (ii) Retailers; and

15 (iii) All other covered entities;

16 (2) The weight of mattresses diverted for recycling;

17 (3) Identification of the mattress recycling facilities to which mattresses were delivered  
18 for recycling;

19 (4) The weight of discarded mattresses recycled, as indicated by the weight of each of the  
20 commodities sold to secondary markets;

21 (5) The weight of mattresses, or parts thereof, sent for disposal at each of the following:

22 (i) Rhode Island resource recovery corporation; and

23 (ii) Any other facilities;

24 (6) Samples of public education materials and methods used to support the program;

25 (7) A description of efforts undertaken and evaluation of the methods used to disseminate  
26 such materials;

27 (8) Updated performance goals and an evaluation of the effectiveness of the methods and  
28 processes used to achieve performance goals of the program; and

29 (9) Recommendations for any changes to the program.

30 (k) Two (2) years after the implementation of the program and upon the request of the  
31 corporation director, but not more frequently than once a year, the council shall cause an audit of  
32 the program to be conducted by the auditor described in subsection (h) of this section. Such audit  
33 shall review the accuracy of the council's data concerning the program and provide any other  
34 information requested by the corporation director. Such audit shall be paid for by the council. The

1 council shall maintain all records relating to the program for not less than three (3) years.

2 (l) No covered entity that participates in the program shall charge for receipt of  
3 mattresses generated in the state. Covered entities may charge a fee for providing the service of  
4 collecting mattresses and may restrict the acceptance of mattresses by number, source or physical  
5 condition.

6 (m) Covered entities that, upon the date of this act's passage, have an existing program  
7 for recycling discarded mattresses may continue to operate such program without coordination of  
8 the council, so long as the entities are able to demonstrate, in writing, to the corporation director  
9 that the facilities to which discarded mattresses are delivered are engaged in the business of  
10 recycling said mattresses and the corporation director approves the written affirmation that the  
11 facility engages in mattress recycling of mattresses received by the covered entity. A copy of the  
12 written affirmation and the corporation's approval shall be provided to the council by the  
13 corporation director in a timely manner.

14 SECTION 2. This act shall take effect upon passage.

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EXPLANATION  
BY THE LEGISLATIVE COUNCIL  
OF

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- 1           This act would provide that documents related to an audit of mattress stewardship fees
- 2           are considered public records under the access to public records act.
- 3           This act would take effect upon passage.

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