LC001909

2019 -- H 5738

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2019

AN ACT

RELATING TO ELECTIONS -- RHODE ISLAND CAMPAIGN CONTRIBUTIONS AND EXPENDITURES REPORTING

<u>Introduced By:</u> Representatives Caldwell, Craven, Noret, Hawkins, and Millea <u>Date Introduced:</u> February 27, 2019 <u>Referred To:</u> House Judiciary (Board of Elections)

It is enacted by the General Assembly as follows:

SECTION 1. Section 17-25-11 of the General Laws in Chapter 17-25 entitled "Rhode
 Island Campaign Contributions and Expenditures Reporting" is hereby amended to read as
 follows:

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17-25-11. Dates for filing of reports by treasurers of candidates or of committees.

5 (a) During the period between the appointment of the campaign treasurer for state and 6 municipal committees and political action committees, or in the case of an individual the date on which the individual becomes a "declared or undeclared candidate" as defined in § 17-25-3(2), 7 except when the ninety-day (90) reporting period ends less than forty (40) days prior to an 8 9 election in which case the ninety-day (90) report shall be included as part of the report required to 10 be filed on the twenty-eighth (28th) day next preceding the day of the primary, general, or special 11 election pursuant to subdivision (2) of this subsection, and the election, with respect to which 12 contributions are received or expenditures made by him or her in behalf of, or in opposition to, a 13 candidate, the campaign treasurer of a candidate, a political party committee, or a political action 14 committee shall file a report containing an account of contributions received, and expenditures 15 made, on behalf of, or in opposition to, a candidate:

16 (1) At ninety-day (90) intervals commencing on the date on which the individual first
17 becomes a candidate, as defined in § 17-25-3(2);

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(2) In a contested election, on the twenty-eighth (28th) and seventh (7th) days next

preceding the day of the primary, general, or special election; provided, that in the case of a primary election for a special election where the twenty-eighth (28th) day next preceding the day of the primary election occurs prior to the first day for filing declarations of candidacy pursuant to § 17-14-1, the reports shall be due on the fourteenth (14th) and seventh (7th) days next preceding the day of the primary election for the special election; and

6 (3) A final report on the twenty-eighth (28th) day following the election. The report shall7 contain:

8 (i) The name and address and place of employment of each person from whom 9 contributions in excess of a total of one hundred dollars (\$100) within a calendar year were 10 received;

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(ii) The amount contributed by each person;

(iii) The name and address of each person to whom expenditures in excess of one
hundred dollars (\$100) were made; and

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(iv) The amount and purpose of each expenditure.

15 (b) Concurrent with the report filed on the twenty-eighth (28th) day following an 16 election, or at any time thereafter, the campaign treasurer of a candidate, or political party 17 committee, or political action committee, may certify to the board of elections that the campaign 18 fund of the candidate, political party committee, or political action committee having been 19 instituted for the purposes of the past election, has completed its business and been dissolved or, 20 in the event that the committee will continue its activities beyond the election, that its business 21 regarding the past election has been completed. The certification shall be accompanied by a final 22 accounting of the campaign fund, or of the transactions relating to the election, including the final 23 disposition of any balance remaining in the fund at the time of dissolution or the arrangements 24 that have been made for the discharge of any obligations remaining unpaid at the time of 25 dissolution.

26 (c)(1) Once the campaign treasurer certifies that the campaign fund has completed its 27 business and been dissolved, no contribution that is intended to defray expenditures incurred on 28 behalf of, or in opposition to, a candidate during the campaign can be accepted. Until the time 29 that the campaign treasurer certifies that the campaign fund has completed its business and been 30 dissolved, the treasurer shall file reports containing an account of contributions received and 31 expenditures made at ninety-day (90) intervals commencing with the next quarterly report 32 following the election; however, the time to file under this subsection shall be no later than the last day of the month following the ninety-day (90) period, except when the last day of the month 33 34 filing deadline following the ninety-day (90) reporting period occurs less than twenty-eight (28) 1 days before an election, in which case the report shall be filed pursuant to the provisions of 2 subdivisions (a)(1) and (2) of this section. Provided, however, if the last day of the month falls on 3 a weekend or a holiday, the report shall be due on the following business day.

4 (2) In addition to the reports required pursuant to this section, a candidate or office holder 5 shall also file with the board of elections a paper copy of the account statement from the office 6 holder's campaign account, which account statement shall be the next account statement issued by 7 their financial institution after the filing of the fourth quarterly campaign expense report. A candidate or treasurer certifying that the campaign fund has completed its business and has been 8 9 dissolved shall also file with the board of elections a paper copy of the account statement from 10 the candidate's or officer holder's campaign account, which account statement shall be the 11 account statement issued by the candidate's or officer holder's financial institution next following 12 the date of dissolution. In each instance, the The account statement shall be submitted to the 13 board within thirty (30) days of its receipt by the candidate, officeholder, treasurer, or deputy 14 treasurer. The account statement shall not be deemed a public record pursuant to the provisions of 15 chapter 2 of title 38. The board of elections, its agents, and employees shall not publish, deliver, 16 copy, or disclose, to any person or entity any account statement or information contained therein for any candidate, former candidate, officeholder, party, or political action committee. Provided, 17 18 as to state and municipal political parties, the requirements of this subsection (c)(2) shall apply to 19 the annual report required pursuant to § 17-25-7.

(d)(1) There shall be no obligation to file the reports of expenditures required by this section on behalf of, or in opposition to, a candidate if the total amount to be expended in behalf of the candidacy by the candidate, by any political party committee, by any political action committee, or by any person shall not in the aggregate exceed one thousand dollars (\$1,000).

24 (2) However, even though the aggregate amount expended on behalf of the candidacy 25 does not exceed one thousand dollars (\$1,000), reports must be made listing the source and 26 amounts of all contributions in excess of a total of one hundred dollars (\$100) from any one 27 source within a calendar year. Even though the aggregate amount expended on behalf of the 28 candidacy does not exceed one thousand dollars (\$1,000) and no contribution from any one source within a calendar year exceeds one hundred dollars (\$100), the report shall state the 29 30 aggregate amount of all contributions received. In addition, the report shall state the amount of 31 aggregate contributions that were from individuals, the amount from political action committees, 32 and the amount from political party committees.

(e) On or before the first date for filing contribution and expenditure reports, the
 campaign treasurer may file a sworn statement that the treasurer will accept no contributions in

1 excess of one hundred dollars (\$100) from a single source within a calendar year nor make 2 aggregate expenditures in excess of the minimum amounts for which a report is required by this 3 chapter one thousand dollars (\$1,000) within the calendar year. Provided, however, that for the 4 purposes of this section only, aggregate loans or contributions by a candidate to his or her own campaign, or aggregate contributions received in-kind from the political party committee of the 5 candidate may exceed one hundred dollars (\$100) with in the calendar year. Thereafter, the 6 7 campaign treasurer shall be excused from filing all the reports for that campaign, other than the 8 final report due on the twenty eighth (28th) day following the election by January 21, of the year 9 next following the year for which the sworn statement is filed.

10 (f) A campaign treasurer must file a report containing an account of contributions 11 received and expenditures made at the ninety-day (90) intervals provided for in subsection (c) of 12 this section for any ninety-day (90) period in which the campaign received contributions in excess 13 of a total of one hundred dollars (\$100) within a calendar year from any one source and/or made 14 expenditures in excess of one thousand dollars (\$1,000) within a calendar year; however, the time 15 to file under this subsection shall be no later than the last day of the month following the ninety-16 day (90) period, except when the last day of the month filing deadline following the ninety-day 17 (90) reporting period occurs less than twenty-eight (28) days before an election, in which case the 18 report shall be filed pursuant to the provisions of subdivisions (a)(1) and (2) of this section. 19 Provided, however, if the last day of the month falls on a weekend or a holiday, the report shall be 20 due on the following business day.

(g)(1) The board of elections may, for good cause shown and upon the receipt of a written or electronic request, grant a seven-day (7) extension for filing a report; provided, that the request must be received no later than the date upon which the report is due to be filed.

24 (2) Any person or entity required to file reports with the board of elections pursuant to 25 this section and who or that has not filed the report by the required date, unless granted an extension pursuant to subdivision (1) of this subsection, shall be fined twenty-five dollars 26 27 (\$25.00), provided that in the case when a candidate has not filed the report by the required date, 28 the fine shall be assessed against the candidate; and in all other instances, the fine shall be 29 assessed against the treasurer of the political action committee or political party committee 30 required to file such report. Notwithstanding any of the provisions of this section, the board of 31 elections shall have the authority to waive late filing fees for good cause shown.

32 (3) The board of elections shall send a notice of non-compliance, by certified mail, to any
33 person or entity who or that fails to file the reports required by this section. A person or entity
34 who or that is sent a notice of non-compliance and fails to file the required report within seven (7)

1 days of the receipt of the notice, shall be fined two dollars (\$2.00) per day from the day of receipt 2 of the notice of non-compliance until the day the report has been received by the state board, 3 provided that in the case when a candidate has not filed the report by the required date, the fine 4 shall be assessed against the candidate; and in all other instances, the fine shall be assessed 5 against the treasurer of the political action committee or political party committee required to file 6 such report. Notwithstanding any of the provisions of this section, the board of elections shall 7 have the authority to waive late filing fees for good cause shown. 8 (h) The maximum fine that may be assessed by the board of elections against a person or entity required to file reports pursuant to this section shall be no greater than one thousand dollars 9

- 10 (\$1,000) for any one report which is filed later than the prescribed date. Notwithstanding any of
- 11 the provisions of this section, the board of elections shall have the authority to waive late filing
- 12 <u>fees for good cause shown.</u>

13 SECTION 2. This act shall take effect upon passage.

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EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

AN ACT

RELATING TO ELECTIONS -- RHODE ISLAND CAMPAIGN CONTRIBUTIONS AND EXPENDITURES REPORTING

1 This act would provide that self-funding Rhode Island political office candidates 2 receiving in-kind contributions from his or her own party shall qualify for a filing exemption, 3 requires the submission of a paper copy of the candidate's account statement upon dissolution and 4 assigns certain liabilities upon a political action committee treasurer for late filings, and places a 5 maximum on the fine for filing a late report. 6 This act would take effect upon passage.

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