LC000773

## 2019 -- H 5222

# STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2019

#### AN ACT

#### RELATING TO TAXATION -- PROPERTY SUBJECT TO TAXATION

Introduced By: Representatives Casey, and Phillips

Date Introduced: January 30, 2019

Referred To: House Finance

It is enacted by the General Assembly as follows:

1 SECTION 1. Section 44-3-3 of the General Laws in Chapter 44-3 entitled "Property

2 Subject to Taxation" is hereby amended to read as follows:

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#### 44-3-3. Property exempt.

4 (a) The following property is exempt from taxation:

5 (1) Property belonging to the state, except as provided in § 44-4-4.1;

6 (2) Lands ceded or belonging to the United States;

7 (3) Bonds and other securities issued and exempted from taxation by the government of
8 the United States or of this state;

9 (4) Real estate, used exclusively for military purposes, owned by chartered or 10 incorporated organizations approved by the adjutant general and composed of members of the 11 national guard, the naval militia, or the independent, chartered-military organizations;

(5) Buildings for free public schools, buildings for religious worship, and the land upon
which they stand and immediately surrounding them, to an extent not exceeding five (5) acres so
far as the buildings and land are occupied and used exclusively for religious or educational
purposes;

(6) Dwellings houses and the land on which they stand, not exceeding one acre in size, or
the minimum lot size for zone in which the dwelling house is located, whichever is the greater,
owned by, or held in trust for, any religious organization and actually used by its officiating
clergy; provided, further, that in the town of Charlestown, where the property previously

described in this paragraph is exempt in total, along with dwelling houses and the land on which they stand in Charlestown, not exceeding one acre in size, or the minimum lot size for zone in which the dwelling house is located, whichever is the greater, owned by, or held in trust for, any religious organization and actually used by its officiating clergy, or used as a convent, nunnery, or retreat center by its religious order;

6 (7) Intangible personal property owned by, or held in trust for, any religious or charitable
7 organization, if the principal or income is used or appropriated for religious or charitable
8 purposes;

9 (8) Buildings and personal estate owned by any corporation used for a school, academy, or seminary of learning, and of any incorporated public charitable institution, and the land upon 10 11 which the buildings stand and immediately surrounding them to an extent not exceeding one acre, 12 so far as they are used exclusively for educational purposes, but no property or estate whatever is 13 hereafter exempt from taxation in any case where any part of its income or profits, or of the 14 business carried on there, is divided among its owners or stockholders; provided, however, that 15 unless any private nonprofit corporation organized as a college or university located in the town 16 of Smithfield reaches a memorandum of agreement with the town of Smithfield, the town of 17 Smithfield shall bill the actual costs for police, fire, and rescue services supplied, unless 18 otherwise reimbursed, to said corporation commencing March 1, 2014;

(9) Estates, persons, and families of the president and professors for the time being of
Brown University for not more than ten thousand dollars (\$10,000) for each officer, the officer's
estate, person, and family included, but only to the extent that any person had claimed and
utilized the exemption prior to, and for a period ending, either on or after December 31, 1996;

(10) Property especially exempt by charter unless the exemption has been waived inwhole or in part;

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(11) Lots of land exclusively for burial grounds;

(12) Property, real and personal, held for, or by, an incorporated library, society, or any
free public library, or any free public library society, so far as the property is held exclusively for
library purposes, or for the aid or support of the aged poor, or poor friendless children, or the poor
generally, or for a nonprofit hospital for the sick or disabled;

30 (13) Real or personal estate belonging to, or held in trust for, the benefit of incorporated 31 organizations of veterans of any war in which the United States has been engaged, the parent 32 body of which has been incorporated by act of Congress, to the extent of four hundred thousand 33 dollars (\$400,000) if actually used and occupied by the association; provided, that the city council 34 of the city of Cranston may by ordinance exempt the real or personal estate as previously described in this subdivision located within the city of Cranston to the extent of five hundred
 thousand dollars (\$500,000);

3 (14) Property, real and personal, held for, or by, the fraternal corporation, association, or 4 body created to build and maintain a building or buildings for its meetings or the meetings of the 5 general assembly of its members, or subordinate bodies of the fraternity, and for the accommodation of other fraternal bodies or associations, the entire net income of which real and 6 personal property is exclusively applied or to be used to build, furnish, and maintain an asylum or 7 8 asylums, a home or homes, a school or schools, for the free education or relief of the members of 9 the fraternity, or the relief, support, and care of worthy and indigent members of the fraternity, 10 their wives, widows, or orphans, and any fund given or held for the purpose of public education, 11 almshouses, and the land and buildings used in connection therewith;

(15) Real estate and personal property of any incorporated volunteer fire engine company
 or incorporated volunteer ambulance or rescue corps in active service;

14 (16) The estate of any person who, in the judgment of the assessors, is unable from 15 infirmity or poverty to pay the tax; provided, that in the towns of Burrillville and West 16 Greenwich, the tax shall constitute a lien for five (5) years on the property where the owner is 17 entitled to the exemption. At the expiration of five (5) years, the lien shall be abated in full. 18 Provided, if the property is sold or conveyed, or if debt secured by the property is refinanced 19 during the five-year (5) period, the lien immediately becomes due and payable; any person 20 claiming the exemption aggrieved by an adverse decision of an assessor shall appeal the decision 21 to the local board of tax review and thereafter according to the provisions of § 44-5-26;

(17) Household furniture and family stores of a housekeeper in the whole, including
clothing, bedding, and other white goods, books, and all other tangible personal property items
that are common to the normal household;

(18) Improvements made to any real property to provide a shelter and fallout protection from nuclear radiation, to the amount of one thousand five hundred dollars (\$1,500); provided, that the improvements meet applicable standards for shelter construction established, from time to time, by the Rhode Island emergency management agency. The improvements are deemed to comply with the provisions of any building code or ordinance with respect to the materials or the methods of construction used and any shelter or its establishment is deemed to comply with the provisions of any zoning code or ordinance;

32 (19) Aircraft for which the fee required by § 1-4-6 has been paid to the tax administrator;
33 (20) Manufacturer's inventory.

34 (i) For the purposes of §§ 44-4-10, 44-5-3, 44-5-20, and 44-5-38, a person is deemed to

1 be a manufacturer within a city or town within this state if that person uses any premises, room, 2 or place in it primarily for the purpose of transforming raw materials into a finished product for 3 trade through any or all of the following operations: adapting, altering, finishing, making, and 4 ornamenting; provided, that public utilities; non-regulated power producers commencing 5 commercial operation by selling electricity at retail or taking title to generating facilities on or after July 1, 1997; building and construction contractors; warehousing operations, including 6 7 distribution bases or outlets of out-of-state manufacturers; and fabricating processes incidental to 8 warehousing or distribution of raw materials, such as alteration of stock for the convenience of a 9 customer; are excluded from this definition;

10 (ii) For the purposes of this section and §§ 44-4-10 and 44-5-38, the term "manufacturer's 11 inventory", or any similar term, means and includes the manufacturer's raw materials, the 12 manufacturer's work in process, and finished products manufactured by the manufacturer in this 13 state, and not sold, leased, or traded by the manufacturer or its title or right to possession 14 divested; provided, that the term does not include any finished products held by the manufacturer 15 in any retail store or other similar selling place operated by the manufacturer whether or not the 16 retail establishment is located in the same building in which the manufacturer operates the 17 manufacturing plant;

18 (iii) For the purpose of § 44-11-2, a "manufacturer" is a person whose principal business 19 in this state consists of transforming raw materials into a finished product for trade through any or 20 all of the operations described in paragraph (i) of this subdivision. A person will be deemed to be 21 principally engaged if the gross receipts that person derived from the manufacturing operations in 22 this state during the calendar year or fiscal year mentioned in § 44-11-1 amounted to more than fifty percent (50%) of the total gross receipts that person derived from all the business activities 23 24 in which that person engaged in this state during the taxable year. For the purpose of computing 25 the percentage, gross receipts derived by a manufacturer from the sale, lease, or rental of finished 26 products manufactured by the manufacturer in this state, even though the manufacturer's store or 27 other selling place may be at a different location from the location of the manufacturer's 28 manufacturing plant in this state, are deemed to have been derived from manufacturing;

(iv) Within the meaning of the preceding paragraphs of this subdivision, the term "manufacturer" also includes persons who are principally engaged in any of the general activities coded and listed as establishments engaged in manufacturing in the Standard Industrial Classification Manual prepared by the Technical Committee on Industrial Classification, Office of Statistical Standards, Executive Office of the President, United States Bureau of the Budget, as revised from time to time, but eliminating as manufacturers those persons, who, because of their

1 limited type of manufacturing activities, are classified in the manual as falling within the trade 2 rather than an industrial classification of manufacturers. Among those thus eliminated, and 3 accordingly also excluded as manufacturers within the meaning of this paragraph, are persons 4 primarily engaged in selling, to the general public, products produced on the premises from which 5 they are sold, such as neighborhood bakeries, candy stores, ice cream parlors, shade shops, and custom tailors, except, that a person who manufactures bakery products for sale primarily for 6 7 home delivery, or through one or more non-baking retail outlets, and whether or not retail outlets 8 are operated by the person, is a manufacturer within the meaning of this paragraph;

9 (v) The term "Person" means and includes, as appropriate, a person, partnership, or 10 corporation; and

(vi) The department of revenue shall provide to the local assessors any assistance that is
necessary in determining the proper application of the definitions in this subdivision;

13 (21) Real and tangible personal property acquired to provide a treatment facility used 14 primarily to control the pollution or contamination of the waters or the air of the state, as defined 15 in chapter 12 of title 46 and chapter 25 of title 23, respectively, the facility having been 16 constructed, reconstructed, erected, installed, or acquired in furtherance of federal or state 17 requirements or standards for the control of water or air pollution or contamination, and certified 18 as approved in an order entered by the director of environmental management. The property is 19 exempt as long as it is operated properly in compliance with the order of approval of the director of environmental management; provided, that any grant of the exemption by the director of 20 21 environmental management in excess of ten (10) years is approved by the city or town in which 22 the property is situated. This provision applies only to water and air pollution control properties 23 and facilities installed for the treatment of waste waters and air contaminants resulting from 24 industrial processing; furthermore, it applies only to water or air pollution control properties and 25 facilities placed in operation for the first time after April 13, 1970;

26 (22) New manufacturing machinery and equipment acquired or used by a manufacturer
27 and purchased after December 31, 1974. Manufacturing machinery and equipment is defined as:

(i) Machinery and equipment used exclusively in the actual manufacture or conversion of
raw materials or goods in the process of manufacture by a manufacturer, as defined in subdivision
(20), and machinery, fixtures, and equipment used exclusively by a manufacturer for research and
development or for quality assurance of its manufactured products;

(ii) Machinery and equipment that is partially used in the actual manufacture or
 conversion of raw materials or goods in process of manufacture by a manufacturer, as defined in
 subdivision (20), and machinery, fixtures, and equipment used by a manufacturer for research and

1 development or for quality assurance of its manufactured products, to the extent to which the 2 machinery and equipment is used for the manufacturing processes, research and development, or 3 quality assurance. In the instances where machinery and equipment is used in both manufacturing 4 and/or research and development and/or quality assurance activities and non-manufacturing 5 activities, the assessment on machinery and equipment is prorated by applying the percentage of usage of the equipment for the manufacturing, research and development, and quality-assurance 6 7 activity to the value of the machinery and equipment for purposes of taxation, and the portion of 8 the value used for manufacturing, research and development, and quality assurance is exempt 9 from taxation. The burden of demonstrating this percentage usage of machinery and equipment 10 for manufacturing and for research and development and/or quality assurance of its manufactured 11 products rests with the manufacturer; and

12 (iii) Machinery and equipment described in §§ 44-18-30(7) and 44-18-30(22) that was 13 purchased after July 1, 1997; provided that the city or town council of the city or town in which 14 the machinery and equipment is located adopts an ordinance exempting the machinery and 15 equipment from taxation. For purposes of this subsection, city councils and town councils of any 16 municipality may, by ordinance, wholly or partially exempt from taxation the machinery and 17 equipment discussed in this subsection for the period of time established in the ordinance and 18 may, by ordinance, establish the procedures for taxpayers to avail themselves of the benefit of 19 any exemption permitted under this section; provided, that the ordinance does not apply to any 20 machinery or equipment of a business, subsidiary, or any affiliated business that locates or 21 relocates from a city or town in this state to another city or town in the state;

(23) Precious metal bullion, meaning any elementary metal that has been put through a process of melting or refining, and that is in a state or condition that its value depends upon its content and not its form. The term does not include fabricated precious metal that has been processed or manufactured for some one or more specific and customary industrial, professional, or artistic uses;

(24) Hydroelectric power-generation equipment, which includes, but is not limited to, turbines, generators, switchgear, controls, monitoring equipment, circuit breakers, transformers, protective relaying, bus bars, cables, connections, trash racks, headgates, and conduits. The hydroelectric power-generation equipment must have been purchased after July 1, 1979, and acquired or used by a person or corporation who or that owns or leases a dam and utilizes the equipment to generate hydroelectric power;

33 (25) Subject to authorization by formal action of the council of any city or town, any real
 34 or personal property owned by, held in trust for, or leased to an organization incorporated under

chapter 6 of title 7, as amended, or an organization meeting the definition of "charitable trust" set out in § 18-9-4, as amended, or an organization incorporated under the not-for-profits statutes of another state or the District of Columbia, the purpose of which is the conserving of open space, as that term is defined in chapter 36 of title 45, as amended, provided the property is used exclusively for the purposes of the organization;

(26) Tangible personal property, the primary function of which is the recycling, reuse, or 6 7 recovery of materials (other than precious metals, as defined in § 44-18-30(24)(ii) and (iii)), from, 8 or the treatment of "hazardous wastes", as defined in § 23-19.1-4, where the "hazardous wastes" 9 are generated primarily by the same taxpayer and where the personal property is located at, in, or 10 adjacent to a generating facility of the taxpayer. The taxpayer may, but need not, procure an order 11 from the director of the department of environmental management certifying that the tangible 12 personal property has this function, which order effects a conclusive presumption that the tangible 13 personal property qualifies for the exemption under this subdivision. If any information relating 14 to secret processes or methods of manufacture, production, or treatment is disclosed to the 15 department of environmental management only to procure an order, and is a "trade secret" as 16 defined in § 28-21-10(b), it shall not be open to public inspection or publicly disclosed unless 17 disclosure is otherwise required under chapter 21 of title 28 or chapter 24.4 of title 23;

18 (27) Motorboats as defined in § 46-22-2 for which the annual fee required in § 46-22-4
19 has been paid;

20 (28) Real and personal property of the Providence Performing Arts Center, a non21 business corporation as of December 31, 1986;

(29) Tangible personal property owned by, and used exclusively for the purposes of, any
 religious organization located in the city of Cranston;

(30) Real and personal property of the Travelers Aid Society of Rhode Island, a nonprofit
corporation, the Union Mall Real Estate Corporation, and any limited partnership or limited
liability company that is formed in connection with, or to facilitate the acquisition of, the
Providence YMCA Building;

(31) Real and personal property of Meeting Street Center or MSC Realty, Inc., both notfor-profit Rhode Island corporations, and any other corporation, limited partnership, or limited
liability company that is formed in connection with, or to facilitate the acquisition of, the
properties designated as the Meeting Street National Center of Excellence on Eddy Street in
Providence, Rhode Island;

33 (32) The buildings, personal property, and land upon which the buildings stand, located
34 on Pomham Island, East Providence, currently identified as Assessor's Map 211, Block 01, Parcel

1 001.00, that consists of approximately twenty-one thousand three hundred (21,300) square feet 2 and is located approximately eight hundred sixty feet (860'), more or less, from the shore, and 3 limited exclusively to these said buildings, personal estate and land, provided that said property is 4 owned by a qualified 501(c)(3) organization, such as the American Lighthouse Foundation, and is 5 used exclusively for a lighthouse;

6 (33) The Stadium Theatre Performing Arts Centre building located in Monument Square,
7 Woonsocket, Rhode Island, so long as said Stadium Theatre Performing Arts Center is owned by
8 the Stadium Theatre Foundation, a Rhode Island nonprofit corporation;

9 (34) Real and tangible personal property of St. Mary Academy -- Bay View, located in
10 East Providence, Rhode Island;

(35) Real and personal property of East Bay Community Action Program and its
 predecessor, Self Help, Inc; provided, that the organization is qualified as a tax-exempt
 corporation under § 501(c)(3) of the United States Internal Revenue Code;

(36) Real and personal property located within the city of East Providence of theColumbus Club of East Providence, a Rhode Island charitable nonprofit corporation;

16 (37) Real and personal property located within the city of East Providence of the17 Columbus Club of Barrington, a Rhode Island charitable nonprofit corporation;

(38) Real and personal property located within the city of East Providence of Lodge 2337
BPO Elks, a Rhode Island nonprofit corporation;

20 (39) Real and personal property located within the city of East Providence of the St.
21 Andrews Lodge No. 39, a Rhode Island charitable nonprofit corporation;

(40) Real and personal property located within the city of East Providence of the Trustees
of Methodist Health and Welfare service a/k/a United Methodist Elder Care, a Rhode Island
nonprofit corporation;

(41) Real and personal property located on the first floor of 90 Leonard Avenue within
the city of East Providence of the Zion Gospel Temple, Inc., a religious nonprofit corporation;

27 (42) Real and personal property located within the city of East Providence of the Cape
28 Verdean Museum Exhibit, a Rhode Island nonprofit corporation;

(43) The real and personal property owned by a qualified 501(c)(3) organization that is
affiliated and in good standing with a national, congressionally chartered organization and
thereby adheres to that organization's standards and provides activities designed for recreational,
educational, and character building purposes for children from ages six (6) years to seventeen
(17) years;

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(44) Real and personal property of the Rhode Island Philharmonic Orchestra and Music

School; provided, that the organization is qualified as a tax-exempt corporation under § 501(c)(3)
 of the United States Internal Revenue Code;

3 (45) The real and personal property located within the town of West Warwick at 211
4 Cowesett Avenue, Plat 29-Lot 25, which consists of approximately twenty-eight thousand seven
5 hundred fifty (28,750) square feet and is owned by the Station Fire Memorial Foundation of East
6 Greenwich, a Rhode Island nonprofit corporation;

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8 qualified tax-exempt corporation under § 501(c)(3) of the United States Internal Revenue Code;

(46) Real and personal property of the Comprehensive Community Action Program, a

(47) Real and personal property located at 52 Plain Street, within the city of Pawtucket of

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10 the Pawtucket Youth Soccer Association, a Rhode Island nonprofit corporation;

(48) Renewable energy resources, as defined in § 39-26-5, used in residential systems
and associated equipment used therewith in service after December 31, 2015;

13 (49) Renewable energy resources, as defined in § 39-26-5, if employed by a
14 manufacturer, as defined in subsection (a) of this section, shall be exempt from taxation in
15 accordance with subsection (a) of this section;

(50) Real and personal property located at 415 Tower Hill Road within the town of North
Kingstown, of South County Community Action, Inc., a qualified tax-exempt corporation under §
501(c)(3) of the United States Internal Revenue Code;

(51) As an effort to promote business growth, tangible business or personal property, in
whole or in part, within the town of Charlestown's community limits, subject to authorization by
formal action of the town council of the town of Charlestown;

(52) All real and personal property located at 1300 Frenchtown Road, within the town of
East Greenwich, identified as assessor's map 027, plat 019, lot 071, and known as the New
England Wireless and Steam Museum, Inc., a qualified tax-exempt corporation under § 501(c)(3)
of the United States Internal Revenue Code;

(53) Real and tangible personal property of Mount Saint Charles Academy located within
the city of Woonsocket, specifically identified as the following assessor's plats and lots: Logee
Street, plat 23, lot 62, Logee Street, plat 24, lots 304 and 305; Welles Street, plat 23, lot 310;
Monroe Street, plat 23, lot 312; and Roberge Avenue, plat 24, lot 47;

30 (54) Real and tangible personal property of Steere House, a Rhode Island nonprofit
 31 corporation, located in Providence, Rhode Island;

32 (55) Real and personal property located within the town of West Warwick of Tides
33 Family Services, Inc., a Rhode Island nonprofit corporation;

34 (56) Real and personal property of Tides Family Services, Inc., a Rhode Island nonprofit

1 corporation, located in the city of Pawtucket at 242 Dexter Street, plat 44, lot 444;

2 (57) Real and personal property located within the town of Middletown of Lucy's Hearth,
3 a Rhode Island nonprofit corporation;

4 (58) Real and tangible personal property of Habitat for Humanity of Rhode Island-5 Greater Providence, Inc., a Rhode Island nonprofit corporation, located in Providence, Rhode
6 Island;

7 (59) Real and personal property of the Artic Playhouse, a Rhode Island nonprofit
8 corporation, located in the town of West Warwick at 1249 Main Street;

9 (60) Real and personal property located at 321 Main Street, within the town of South
10 Kingstown, of the Contemporary Theatre Company, a qualified, tax-exempt corporation under §
501(c)(3) of the United States Internal Revenue Code;

(61) Real and personal property of The Samaritans, Inc., a Rhode Island nonprofit §
501(c)(3) corporation located at 67 Park Place, Pawtucket, Rhode Island, to the extent the city
council of Pawtucket may from time to time determine;

(62) Real and personal property of North Kingstown, Exeter Animal Protection League,
Inc., dba "Pet Refuge," 500 Stony Lane, a Rhode Island nonprofit corporation, located in North
Kingstown, Rhode Island;

(63) Real and personal property located within the city of East Providence of Foster
Forward (formerly the Rhode Island Foster Parents Association), a Rhode Island charitable
nonprofit corporation; and

(64) Real and personal property located at 54 Kelly Avenue within the town of East
Providence, of the Associated Radio Amateurs of Southern New England, a Rhode Island
nonprofit corporation.

24 (b) Except as provided below, when a city or town taxes a for-profit hospital facility, the 25 value of its real property shall be the value determined by the most recent full revaluation or 26 statistical property update performed by the city or town; provided, however, in the year a 27 nonprofit hospital facility converts to or otherwise becomes a for-profit hospital facility, or a for-28 profit hospital facility is initially established, the value of the real property and personal property 29 of the for-profit hospital facility shall be determined by a valuation performed by the assessor for 30 the purpose of determining an initial assessed value of real and personal property, not previously 31 taxed by the city or town, as of the most recent date of assessment pursuant to § 44-5-1, subject to 32 a right of appeal by the for-profit hospital facility which shall be made to the city or town tax 33 assessor with a direct appeal from an adverse decision to the Rhode Island superior court business 34 calendar.

1 A "for-profit hospital facility" includes all real and personal property affiliated with any hospital as identified in an application filed pursuant to chapter 17 or 17.14 of title 23. 2 Notwithstanding the above, a city or town may enter into a stabilization agreement with a for-3 4 profit hospital facility under § 44-3-9 or other laws specific to the particular city or town relating 5 to stabilization agreements. In a year in which a nonprofit hospital facility converts to, or 6 otherwise becomes, a for-profit hospital facility, or a for-profit hospital facility is otherwise 7 established, in that year only the amount levied by the city or town and/or the amount payable 8 under the stabilization agreement for that year related to the for-profit hospital facility shall not be 9 counted towards determining the maximum tax levy permitted under § 44-5-2.

If no payment in lieu of tax agreement is in effect between a tax-exempt, nonprofit
hospital facility that has converted from a for-profit hospital facility and the city or town in which
it is located, then that nonprofit hospital facility shall be subject to a municipal payment equal to
sixty-five percent (65%) of the taxable amount on real and personal property that would have
been due had it remained a for-profit hospital facility. Said municipal payment shall in no way
affect or diminish any payment received by a city or town in accordance with § 45-13-5.1.
SECTION 2. This act shall take effect upon July 1, 2019.

LC000773

#### **EXPLANATION**

## BY THE LEGISLATIVE COUNCIL

### OF

## AN ACT

## RELATING TO TAXATION -- PROPERTY SUBJECT TO TAXATION

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This act would provide that a nonprofit hospital facility that has converted from a forprofit hospital facility will have a payment in lieu of tax agreement in place with the city or town
in which it is located or that nonprofit hospital facility shall be subject to a municipal payment
equal to sixty-five percent (65%) of the taxable amount on real and personal property that would
have been due had it remained a for-profit hospital facility.
This act would take effect upon passage July 1, 2019.

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