LC004892

### 2016 -- H 7959

# STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2016

### AN ACT

### **RELATING TO ELECTIONS -- PROCEDURES**

Introduced By: Representatives Tobon, Barros, Abney, Melo, and Solomon

Date Introduced: March 18, 2016

Referred To: House Judiciary

(Board of Elections)

It is enacted by the General Assembly as follows:

- SECTION 1. Section 17-15-14 of the General Laws in Chapter 17-15 entitled "Primary
   Elections" is hereby amended to read as follows:
- <u>17-15-14. Qualifications of primary officials -- Affidavit. --</u> (a) Each warden or
  moderator and each primary supervisor appointed under the provisions of §§ 17-15-13 and 17-1516 shall be able to read the Constitution of the state in the English language, and to write his or
  her name, and shall, whenever possible, be a voter of the senatorial district, representative district,
  or town, ward, or voting district from which he or she is appointed.
- 8 (b) No person shall be appointed to serve as a primary official who has been convicted, 9 found guilty, pleaded guilty or nolo contendere, or placed on a deferred or suspended sentence or 10 on probation for any crime which involved moral turpitude or a violation of any of the election, 11 caucus, or primary laws of this or any other state.
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2 (c) No person shall be appointed to serve as a primary official who is an officer or

- 13 employee of the United States, of this state, or of any city or town of this state, but no person
- 14 shall be disqualified solely because that person is a notary public or a teacher.
- (d) No person who is seeking nomination or election at any primary election shall act asa primary official at that primary.
- (e) Every primary official shall make an affidavit before the proper local board or some
  member of the board to the effect that that official is not disqualified by reason of the provisions
  of this section.

SECTION 2. Sections 17-19-4, 17-19-12, 17-19-13, 17-19-23, 17-19-31 and 17-19-33 of
 the General Laws in Chapter 17-19 entitled "Conduct of Election and Voting Equipment, and
 Supplies" are hereby amended to read as follows:

- 4 <u>17-19-4. Voting booths and optical scan precinct count units -- Number to be</u>
  5 <u>furnished. --</u> (a) For each voting district and for each town not divided into voting districts, an
  6 optical scan precinct count unit shall be prepared and delivered by the state board or its designee.

7 (b) At each voting place, both in cities and in towns, one voting booth shall be furnished

8 for every one hundred seventy five (175) qualified electors, whose names are upon the voting list

9 used at the voting place and entitled to use the machines, as certified to the state board based on

10 the voting list certified as a result of the final canvass the number of polling place units and

11 voting booths must be sufficient to permit the orderly conduct of the election.

(c) In making the calculation required by this section, voters whose names are on the
 inactive list of voters shall not be included.

14 <u>17-19-12. Delivery of election supplies. --</u> All printed matter, stationery, and supplies 15 required to be furnished by this chapter shall be delivered to or picked up by the proper officer as 16 determined by the state board not later than three (3) days 4:00 p.m. the day before the election 17 for which they are to be used. Computer ballots to be used at each polling place, ballot transfer 18 cases, marking pens, secrecy sleeves and any other items related to the voting equipment shall be 19 packaged by the state board and shall be picked up by the local canvassing authority delivered to 20 or picked up by the proper office as determined by the state board.

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17-19-13. Exhibition of machines for instructional purposes. -- The local board shall may designate suitable and adequate times and places where optical scan voting equipment and sample ballots showing titles of offices to be filled and, so far as practicable, the names of candidates to be voted for at the next election shall be exhibited for the purpose of giving instructions as to the manner of casting a vote to all voters who apply. No optical scan precinct count unit that is to be used in an election shall be used for the instruction after it has been prepared and sealed for the election.

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## 17-19-23. Wardens and supervisors -- Powers and duties. -- The wardens shall:

- 29 (1) Have general supervision of the voting place;
- 30 (2) Assign the first, second, and any additional pairs of supervisors to their respective
- 31 stations;
- 32 (3) From time to time, assign Assign and reassign and relieve the bipartisan pairs of
   33 supervisors, as the efficient conduct of the election may require;
- 34 (4) Unlock Access the voting list and set it before the first bipartisan pair pairs, if it has

1 not been divided in sections, or set each section before a bipartisan pair where it has been divided 2 in sections, immediately preceding the opening of the polls;

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(5) Assign the second or additional bipartisan pair of supervisors to watch the voters 4 while they are in and about the voting booths, and to enter the voting booths for the purpose of 5 assisting voters who are unable to vote, within the limits provided by this chapter;

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(6) Be vigilant and responsible to prevent any voter from voting more than once;

7 (7) Cause to be established a single line of persons desiring to vote and enlist the 8 assistance of the supervisors and the police in attendance to maintain that line;

9 (8) As far as consistent with their other duties, station themselves at the entrance to the 10 polling area and prevent any person from entering the enclosed space behind the rail designated 11 voting area, except under the authority of this chapter, and prevent any person from entering that 12 space area for the purpose of voting until that person's name has been announced and that 13 person's identity certified according to law by the supervisors in charge of the voting list, and 14 shall prevent any voter from departing the enclosed space while in possession of his or her 15 computer ballot. A notice shall be provided by the state board and posted in a conspicuous place 16 advising that it is a felony for a voter to leave the enclosed area while in possession of his or her 17 ballot. The voter has the option of casting his or her ballot or surrendering the ballot to the 18 warden whereby it will be marked void;

19 (9) Cause to be removed or arrested any person or official who commits a violation of 20 the election law in their presence or disturbs the conduct of the voting; provided, that they shall 21 not cause any removal or arrest without the approval of the election inspector, unless the clerk 22 agrees with the wardens that the person or official should be arrested or removed;

23 (10) Have the power to administer oaths as required by this title, and to attest the oaths 24 by signature in proof of the administration of the oaths.

25 17-19-31. Irregular ballots. -- Ballots voted for any person whose name does not appear 26 on the ballot as a nominated candidate for office are referred to in this section as "irregular 27 ballots". In voting for presidential electors, a voter may vote an irregular ticket made up of the 28 names of persons in nomination by different parties, or partly of names of persons in nomination 29 and partly of names of persons not in nomination, or wholly of names of persons not in 30 nomination by any party. The Scanned images of the computer ballot containing the irregular 31 ballot shall be deposited stored digitally on the physical electronic media of in the optical scan 32 precinct count unit. With that exception, no irregular ballot shall be voted for any person for any 33 office whose name appears on the ballot as a nominated candidate for that office; any irregular 34 ballot so voted shall not be counted. An irregular ballot must be cast in its appropriate place on

1 the ballot, or it shall be void and not counted and no irregular ballots shall be counted at 2 primaries; provided, that at any presidential primary, irregular ballots shall be counted for those 3 persons whose names have been written in for the office of president. At the close of the polls, 4 irregular ballots shall be packaged according to § 17-19-33 and shall be immediately delivered to 5 the local board of canvassers. The local board shall remain in session on election night to receive the tape from the optical scan precinct count unit containing printed images of each written name 6 on the irregular ballots, or the physical electronic media containing images of the irregular 7 8 ballots, to open the package labeled as containing write in votes, and to count and record all 9 write-in votes cast for all federal, state and local races listed on the ballot tape. The local board 10 shall immediately notify the state board of the results through a procedure promulgated by the 11 state board.

12 <u>17-19-33. Sealing of voting equipment -- Sealing and forwarding of results,</u> 13 <u>programmed memory cartridges and keys Sealing of voting equipment -- Sealing and</u> 14 <u>forwarding of results, programmed memory devices and keys. --</u> (a) The four (4) copies of the 15 printout tape from the optical scan precinct count unit obtained pursuant to § 17-19-32 shall be 16 distributed as follows:

17 (1) The first copy, which includes the opening of the polling place information, 18 signatures of the warden and clerk, a timed audit trail of certain events occurring with respect to 19 the optical scan precinct count system and the vote totals for each candidate, shall be attached to 20 the return sheet as provided in § 17-19-11 and immediately delivered to the indicated site as 21 determined by the state board of elections local board of canvassers where it is processed and 22 delivered to the state board of elections by 4:00 p.m. the day following the election through a 23 procedure promulgated by the state board;

24 (2) The second <u>A</u> copy shall be posted <u>made available for public view</u> at the polling
25 place;

26 (3) The third <u>A</u> copy shall be immediately delivered to the local board of canvassers
27 attached to the return sheet as provided in § 17-19-11, together with the polling place supplies,
28 including the key to the optical scan precinct count unit <u>and other voting equipment and</u>
29 <u>containers</u>; and

30 (4) The fourth <u>A</u> copy shall be included with the voted ballots and packaged pursuant to
31 this chapter.

32 (5) The certified <u>paper or electronic</u> voter list containing voters' signatures shall be
 33 <u>packaged secured</u> separately and returned to the local board of canvassers.

34 (6) All completed official affidavits, forms, reports and supplies shall be packaged and

1 delivered to the local board for subsequent delivery to the state board.

2 (b) The warden shall:

3 (1) Remove all voted ballots from the second voted ballot compartment of the optical 4 scan precinct count unit and package them in the container provided and labeled as regularly 5 voted ballots and stored pursuant to § 17-19-39.1;

(2) Remove all voted ballots from the first compartment and package them in the

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  - ntainer provided and labeled as containing write-in votes; and

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8 (3) Package all ballots from the emergency bin that have not been counted in the 9 container provided and labeled as uncounted manual count ballots, and delivered to the local 10 canvassing authority. Any ballots packaged and labeled as uncounted manual count ballots shall 11 remain sealed and delivered to the state board by 4:00 p.m. the following day for counting 12 through a procedure promulgated by the state board.

13 (c) All ballots so packaged shall be immediately delivered to the local canvassing 14 authority and the local board shall be in session for the counting of any write in votes. Forthwith 15 upon completion of the counting of all write in votes the local canvassing authority shall place 16 said ballots in an appropriately labeled container which shall remain in storage pursuant to the 17 requirements of § 17-19-39.1.

18 (d) All marking pens, unused printout tapes, secrecy sleeves and other items related to 19 the voting equipment shall be packaged and delivered to the local board for later delivery to the 20 office of the state board of elections.

21 SECTION 3. Sections 17-20-2.1, 17-20-2.2, 17-20-19, 17-20-23 and 17-20-29 of the

22 General Laws in Chapter 17-20 entitled "Mail Ballots" are hereby amended to read as follows:

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17-20-2.1. Requirements for validity of mail ballot and mail ballot applications. -- (a) Any legally qualified elector of this state whose name appears upon the official voting list of the 24 25 city, town, or district of the city or town where the elector is qualified, and who desires to avail 26 himself or herself of the right granted to him or her by the Constitution and declared in this chapter, may obtain from the local board in the city or town an affidavit form prepared by the 27 28 secretary of state as prescribed in this section, setting forth the elector's application for a mail 29 ballot.

30 (b) Whenever any person is unable to sign his or her name because of physical 31 incapacity or otherwise, that person shall make his or her mark "X".

32 (c) The application, when duly executed, shall be delivered in person or by mail so that it 33 is received by the local board not later than four o'clock (4:00) p.m. on the twenty-first (21st) day before the day of any election referred to in § 17-20-1. The application for a mail ballot may 34

1 serve as affirmation if the voter has been placed on the inactive list and the Box A voting address

2 <u>on the mail ballot application matches the address on the voter's registration record.</u>

3 (d) In addition to those requirements set forth elsewhere in this chapter, a mail ballot, in
4 order to be valid, must have been cast in conformance with the following procedures:

5 (1) All mail ballots issued pursuant to subdivision 17-20-2(1) shall be mailed to the 6 elector at the Rhode Island address provided by the elector on the application. In order to be 7 valid, the signature on all certifying envelopes containing a voted ballot must be made before a 8 notary public or before two (2) witnesses who shall set forth their addresses on the form.

9 (2) All applications for mail ballots pursuant to § 17-20-2(2) must state under oath the 10 name and location of the hospital, convalescent home, nursing home, or similar institution where 11 the elector is confined. All mail ballots issued pursuant to subdivision 17-20-2(2) shall be 12 delivered to the elector at the hospital, convalescent home, nursing home, or similar institution 13 where the elector is confined; and the ballots shall be voted and witnessed in conformance with 14 the provisions of § 17-20-14.

(3) All mail ballots issued pursuant to subdivision 17-20-2(3) shall be mailed to the address provided by the elector on the application or sent to the board of canvassers in the city or town where the elector maintains his or her voting residence. In order to be valid, the signature of the elector on the certifying envelope containing voted ballots does not need to be notarized or witnessed. Any voter qualified to receive a mail ballot pursuant to subdivision 17-20-2(3) shall also be entitled to cast a ballot pursuant to the provisions of United States Public Law 99-410 ("UOCAVA Act").

22 (4) All mail ballots issued pursuant to subdivision 17-20-2(4) may be mailed to the 23 elector at the address within the United States provided by the elector on the application or sent to 24 the board of canvassers in the city or town where the elector maintains his or her voting 25 residence. In order to be valid, the signature on all certifying envelopes containing a voted ballot 26 must be made before a notary public, or other person authorized by law to administer oaths where 27 signed, or where the elector voted, or before two (2) witnesses who shall set forth their addresses 28 on the form. In order to be valid, all ballots sent to the elector at the board of canvassers must be 29 voted in conformance with the provisions of § 17-20-14.2.

30 (e) Any person knowingly and willfully making a false application or certification, or
31 knowingly and willfully aiding and abetting in the making of a false application or certification,
32 shall be guilty of a felony and shall be subject to the penalties provided for in § 17-26-1.

(f) In no way shall a mail ballot application be disqualified if the voter's circumstanceschange between the time of making the application and voting his or her mail ballot as long as

1 voter remains qualified to receive a mail ballot under the provisions of § 17-20-2. The local board 2 of canvassers shall provide the state board of elections with written notification of any change in 3 circumstances to a mail ballot voter.

4 17-20-2.2. Requirements for validity of emergency mail ballots. -- (a) Any legally 5 qualified elector of this state whose name appears upon the official voting list of the town or district of the city or town where the elector is so qualified, who on account of circumstances 6 7 manifested twenty (20) days or less prior to any election becomes eligible to vote by mail ballot 8 according to this chapter, may obtain from the local board an application for an emergency mail 9 ballot.

10 (b) The emergency mail ballot application, when duly executed, shall be delivered in 11 person or by mail so that it shall be received by the local board not later than four o'clock (4:00) 12 p.m. on the last day preceding the date of the election. The application for an emergency mail 13 ballot may serve as affirmation if the voter has been placed on the inactive list and the Box A 14 voting address on the mail ballot application matches the address on the voter's registration 15 record.

16 (c) The elector shall execute the emergency mail ballot application in accordance with 17 the requirements of this chapter, which application shall contain a certificate setting forth the 18 facts relating to the circumstances necessitating the application.

19 (d) In addition to those requirements set forth elsewhere in this chapter, an emergency 20 mail ballot, in order to be valid, must have been cast in conformance with the following 21 procedures:

22 (1) All mail ballots issued pursuant to subdivision 17-20-2(1) shall be mailed to the elector at the State of Rhode Island address provided on the application by the office of the 23 24 secretary of state, or delivered by the local board to a person presenting written authorization 25 from the elector to receive the ballots, or cast in private at the local board of canvassers. In order 26 to be valid, the signature of the voter on the certifying envelope containing a voted ballot must be 27 made before a notary public, or other person authorized by law to administer oaths where signed, 28 or where the elector voted, or before two (2) witnesses who shall set forth their addresses on the 29 form. In order to be valid, all ballots sent to the elector at the board of canvassers must be voted 30 in conformance with the provisions of § 17-20-14.2.

31 (2) All applications for emergency mail ballots pursuant to subdivision 17-20-2(2) must 32 state under oath the name and location of the hospital, convalescent home, nursing home, or 33 similar institution where the elector is confined. All mail ballots issued pursuant to this 34 subdivision shall be delivered to the elector by the bi-partisan pair of supervisors, appointed in conformance with this chapter, and shall be voted and witnessed in conformance with the
 provisions of § 17-20-14.

3 (3) All mail ballots issued pursuant to subdivision 17-20-2(3) shall be mailed by the 4 office of the secretary of state to the elector at an address provided by the elector on the 5 application, or cast at the board of canvassers in the city or town where the elector maintains his 6 or her voting residence. The signature of the elector on the certifying envelope containing the 7 voted ballots issued pursuant to the subdivision does not need to be notarized or witnessed. Any 8 voter qualified to receive a mail ballot pursuant to subdivision 17-20-2(3) shall also be entitled to 9 cast a ballot pursuant to the provisions of United States Public Law 99-410 ("UOCAVA Act").

10 (4) All mail ballots issued pursuant to subdivision 17-20-2(4) shall be cast at the board of 11 canvassers in the city or town where the elector maintains his or her voting residence or mailed 12 by the office of the secretary of state to the elector at the address within the United States 13 provided by the elector on the application, or delivered to the voter by a person presenting written 14 authorization by the voter to pick up the ballot. In order to be valid, the signature of the voter on 15 all certifying envelopes containing a voted ballot must be made before a notary public, or other 16 person authorized by law to administer oaths where signed, or where the elector voted, or before 17 two (2) witnesses who shall set forth their addresses on the form. In order to be valid, all ballots 18 sent to the elector at the board of canvassers must be voted in conformance with the provisions of 19 § 17-20-14.2.

(e) The secretary of state shall provide each of the several boards of canvassers with a sufficient number of mail ballots for their voting districts so that the local boards may provide the appropriate ballot or ballots to the applicants. It shall be the duty of each board of canvassers to process each emergency ballot application in accordance with this chapter, and it shall be the duty of each board to return to the secretary of state any ballots not issued immediately after each election.

(f) Any person knowingly and willfully making a false application or certification, or
knowingly and willfully aiding and abetting in the making of a false application or certification,
shall be guilty of a felony and shall be subject to the penalties provided for in § 17-26-1.

29 <u>17-20-19. Envelopes for return of ballots. --</u> Envelopes for the enclosure and return of
30 mail ballots and their enclosing certified envelope shall have the printed or written address:
31 "Board of Elections, 50 Branch Ave., Providence, Rhode Island 02904-2790" of the board of
32 elections; and shall be forwarded by the secretary of state to each mail voter whose application
33 for the mail ballot has been received and accepted.

34 <u>17-20-23. Marking and certification of ballot. --</u> (a) A voter may vote for the

1 candidates of the voter's choice by making a mark in the space provided opposite their respective

2 names.

3 (b) In case a voter desires to vote upon a question submitted to the vote of the electors of
4 the state, the voter shall mark in the appropriate space associated with the answer that the voter
5 desires to give.

(c) Voters receiving a mail ballot pursuant to § 17-20-2(1), (2), and (4) shall mark the 6 7 ballot in the presence of two (2) witnesses or some officer authorized by the law of the place 8 where marked to administer oaths. Voters receiving a mail ballot pursuant to § 17-20-2(3) do not 9 need to have their ballot witnessed or notarized. Except as otherwise provided for by this chapter, 10 the voter shall not allow the official or witnesses to see how he or she marks the ballot and the 11 official or witnesses shall hold no communication with the voter, nor the voter with the official or 12 witnesses, as to how the voter is to vote. Thereafter, the voter shall enclose and seal the ballot in 13 the envelope provided for it. The voter shall then execute before the official or witnesses the 14 certification on the envelope. The voter shall then enclose and seal the certified envelope with the 15 ballot in the envelope addressed to the state board and cause the <u>certified</u> envelope <u>containing the</u> 16 ballot to be delivered to the state board not later than the time prescribed by §17-18-11 for the 17 closing of polling places on the day of election on or before election day.

(d) These ballots shall be counted only if received within the time limited by thischapter.

(e) There shall be a space provided on the general election ballot to allow the voter to
write in the names of persons not in nomination by any party as provided for in §§ 17-19-31 and
17-20-24.

17-20-29. Mail applicant not permitted to vote at polls Mail applicant permitted to 23 24 vote a provisional ballot. -- (a) No person, or one claiming to be that person, whose name has 25 been marked upon any voting list, provided for official use at any election, with the mark as 26 provided by § 17-20-10, shall be permitted to vote in person at the election; provided, that the 27 person may re-establish his or her right to vote in person by presenting himself or herself at that 28 person's local board on or before election day and surrendering his or her mail ballot. Upon that 29 surrender the person's name shall be restored to the voting list. Any person whose name has been 30 marked on the voting list as applying for a mail ballot may also shall be permitted to vote in 31 person if that person executes and delivers to the local board an affidavit stating that the person 32 did not receive the mail ballot, or that the mail ballot was lost or destroyed cast a provisional ballot in accordance with §17-19-24.1. 33

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(b) Each local board shall, immediately after the close of the polls, certify and deliver to

- 1 the state board the names and addresses of all persons restored to the voting list, together with the
- 2 affidavits and surrendered ballots received pursuant to this section.
- 3 SECTION 4. This act shall take effect upon passage.

# LC004892

### EXPLANATION

### BY THE LEGISLATIVE COUNCIL

### OF

# AN ACT

## **RELATING TO ELECTIONS -- PROCEDURES**

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1 This act would update many of the voting administrative laws to reflect the current 2 election practices, procedures and use of the new voting equipment, including the use of 3 electronic voting lists.

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This act would take effect upon passage.

LC004892