1

2

ARTICLE 8 AS AMENDED

RELATING TO MUNICIPALITIES

3 SECTION 1. Section 45-12-22.2 of the General laws in Chapter 45-12 entitled
4 "Indebtedness of Towns and Cities" is hereby amended to read as follows:

5 <u>45-12-22.2. Monitoring of financial operations – Corrective action. --</u> Subsections (a)
6 through (e)(h) below shall apply to cities and towns.

7 (a) The chief financial officer of each municipality and each school district within the
8 state shall continuously monitor financial operations by tracking actual versus budgeted revenue
9 and expense.

10 (b) The chief financial officer of the municipality shall submit a report on a monthly basis 11 to the municipality's chief executive officer, each member of the city or town council, and school 12 district committee certifying the status of the municipal budget from all fund sources, including 13 the school department budget from all fund sources, or regional school district budget from all 14 fund sources. The chief financial officer of the municipality shall also submit a quarterly report 15 on or before the 25th day of the month succeeding the end of each fiscal quarter budget-to-actual financial information on or before the 25th day succeeding the last day of the sixth, ninth, and 16 17 twelfth month of each fiscal year to the division of municipal finance, the commissioner of 18 education, and the auditor general pursuant to the provisions outlined in section (d) certifying the 19 status of the municipal budget, including the school budget that has been certified by the school 20 department. Each quarterly report submitted must be signed by the chief executive officer, chief 21 financial officer, the superintendent of the school district, and chief financial officer for the 22 school district. The report has to be submitted to the city own council president and the school 23 committee chair. It is encouraged, but not required, to have the council president/school 24 committee chair sign the report. The chief financial officer of the school department or school 25 district shall certify the status of the school district's budget and shall assist in the preparation of 26 these reports. The monthly report and quarterly reports budget-to-actual financial information as 27 required in this section shall be in a format prescribed by the division of municipal finance, the 28 commissioner of education, and the state auditor general. The budget-to-actual financial 29 information and the monthly reports shall contain a statement as to whether any actual or 30 projected shortfalls in budget line items are expected to result in a year-end deficit; the projected impact on year-end financial results, including all accruals and encumbrances; and how the
municipality and school district plans to address any such shortfalls. In the event that the school
reporting is not provided, then state education aid may be withheld pursuant to the provisions of §
16-2-9.4(d).

5 (c) In order to facilitate electronic upload to the "Transparency Portal" as defined herein, the chief financial officer of the municipality shall also submit, as part of the annual audited 6 financial statements of the municipality, a municipal data report for the municipality's general 7 8 fund containing content and in a format designated by the division of municipal finance and the 9 office of the auditor general. Such municipal data report shall be included in the scope of the 10 annual audit and shall be included in the municipality's financial statements as supplementary 11 information. 12 (d) All budget-to-actual financial information as required in (b), municipal data report as 13 required in (c), and reports required pursuant to the provisions of § 44-35-10 shall be submitted to 14 the division of municipal finance through the use of the division's Transparency Portal, in the 15 format required by the division of municipal finance, which will be located on the division's 16 website. The division of municipal finance will create a finalized report from all information 17 submitted through the Transparency Portal ("Transparency Report"). The division of municipal 18 finance will submit the Transparency Report to the municipality to be signed by the chief 19 executive officer, chief financial officer, superintendent of the school district, and chief financial 20 officer for the school district. All signed Transparency Reports shall be posted to the 21 municipality's website within ten (10) business days of receipt of such report. The municipalities 22 shall provide a copy of the signed Transparency Report to the commissioner of education, the 23 office of the auditor general, the municipality's council president, and the school committee chair. 24 In addition, a copy of the signed Transparency Report which has been designated by the division of municipal finance for the inclusion in the municipalities audited financial statements shall be 25 26 provided by the municipality to its auditor. 27 (c)(e)If any of the quarterly reports budget-to-actual financial information required under

subsection (b) project a year-end deficit, the chief financial officer of the municipality shall submit to the state division of municipal finance, the commissioner of education, and the auditor general a corrective action plan signed by the chief executive officer and chief financial officer on or before the last day of the month succeeding the close of the fiscal quarter <u>in which budget-to-</u> <u>actual financial information is required</u>, which provides for the avoidance of a year-end deficit or structural deficit that could impact future years, and the school superintendent shall also comply with the provisions of § 16-2-11(c) to assist in this effort. The plan may include recommendations

Art8 RELATING TO MUNICIPALITIES (Page -2-)

1 as to whether an increase in property taxes and/or spending cuts should be adopted to eliminate 2 the deficit. The plan shall include a legal opinion by municipal counsel that the proposed actions 3 under the plan are permissible under federal, state, and local law. The state division of municipal 4 affairs may rely on the written representations made by the municipality in the plan and will not 5 be required to perform an audit.

6 (d)(f) If the division of municipal finance concludes the plan required hereunder is
7 insufficient and/or fails to adequately address the financial condition of the municipality, the
8 division of municipal finance can elect to pursue the remedies identified in § 45-12-22.7.

9 (e)(g) The monthly reports and budget-to-actual financial information required shall
10 include the financial operations of any departments or funds of municipal government, including
11 the school department or the regional school district, notwithstanding the status of the entity as a
12 separate legal body. This provision does not eliminate the additional requirements placed on local
13 and regional school districts by §§ 16-2-9(f) and 16-3-11(e)(3).

14 (h) The "Transparency Portal" shall be an electronic interface which will be implemented,

15 maintained, and monitored by the state division of municipal finance with the assistance of the

16 state department of administration. In addition, the division of municipal finance shall post to its

17 website a list of participating and non-participating entities for each reporting cycle identified

18 <u>under subsections (b), (c), and required reports pursuant to § 44-35-10.</u>

19 Subsections (f)(i) through (j)(m) below shall apply to fire districts.

20 (f)(i) The treasurer/chief financial officer or other fiduciary, as applicable, of the fire
 21 district within the state shall continuously monitor the fire district's financial operations by
 22 tracking actual versus budgeted revenue and expense.

23 (g)(i) The treasurer/chief financial officer or other fiduciary, as applicable, of the fire 24 district shall submit a quarterly report on or before the 25th day of the month succeeding the end of each fiscal quarter to the division of municipal finance and the state auditor general certifying 25 26 the status of the fire district's budget. Each quarterly report submitted must be signed by the chair 27 of the governing body and the treasurer/chief financial officer. The report shall be submitted to 28 the members of the governing body and the members of the town council. The quarterly reports 29 shall be in a format prescribed by the division of municipal finance and the state auditor general. 30 The reports shall contain a statement as to whether any actual or projected shortfalls in budget 31 line items are expected to result in a year-end deficit; the projected impact on year-end financial 32 results including all accruals and encumbrances; and how the fire district plans to address any 33 such shortfalls.

34

(h)(k) If any of the quarterly reports required under subsection (g) above project a year-

Art8 RELATING TO MUNICIPALITIES (Page -3-)

end deficit, the treasurer/chief financial officer or other fiduciary, as applicable, of the fire district 1 2 shall submit to the division of municipal finance and the state auditor general a corrective action plan signed by the chair of the governing body and treasurer/chief financial officer, or other 3 4 fiduciary as applicable, of the fire district on or before the last day of the month succeeding the 5 close of the fiscal quarter, which provides for the avoidance of a year-end deficit or structural deficit that could impact future years. The plan may include recommendations as to whether an 6 7 increase in property taxes and/or spending cuts should be adopted to eliminate the deficit. The 8 plan shall include a legal opinion by legal counsel that the proposed actions under the plan are 9 permissible under federal, state, and local law. Said plan shall be sent to the members of the fire 10 district's governing body and the members of the town council. The division of municipal finance 11 may rely on the written representations made by the governing body of the fire district in the plan 12 and is not be required to perform an audit.

13 (i)(1) If the division of municipal finance concludes the plan required hereunder is 14 insufficient and/or fails to adequately address the financial condition of the fire district, the 15 division of municipal finance can elect to pursue the remedies identified in § 45-12-22.7.

16 (i)(m) The reports and plans required above shall also include, but not be limited to, a 17 comprehensive overview of the financial operations of the fire district, including a list of the 18 value of the fire district's assets (tangibles and intangibles) and liabilities.

19 SECTION 2. Section 44-35-10 of the General laws in Chapter 44-35 entitled "Property 20 Tax and Fiscal Disclosure – Municipal Budgets" is hereby amended to read as follows:

21 44-35-10. Balanced municipal budgets - Additional reporting requirements -22 Electronic reporting/municipal uniform chart of accounts. -- (a) The operating budgets for all cities and towns shall provide for total appropriations which do not exceed total estimated 23 24 receipts, taking into account any general fund surplus or deficit estimated to be carried over from 25 the current fiscal year. The funding of accumulated deficits shall be consistent with the provisions 26 of § 45-12-22.

27 (b) The chief elected official in each city and town shall provide to the division of 28 municipal finance within thirty (30) days of final action, in the form and format required by the 29 division, the adopted budget survey.

30 (c) Within thirty (30) days of final action as referenced in subsection (b) above each city 31 or town shall provide to the division a five (5) year forecast, in the form and format required by 32 the division, for major funds as defined by generally accepted accounting principles as 33 established by the governmental accounting standards board (GASB). The forecast shall include, 34 but not be limited to, a scenario reflecting pensions and post employment Benefits other than

Art8 RELATING TO MUNICIPALITIES (Page -4-)

1 pensions (OPEB) obligations at one hundred percent (100%) of the annual required contribution

2 (ARC), both for the general and unrestricted school funds. The forecast shall also reflect any and

all underlying assumptions. 3

- 4 (d) The reports required under (b) and (c) above shall be submitted in accordance with 5 the requirements outlined under § 45-12-22.2 (d).
- 6 (d)(e) Within sixty (60) days of executing changes in healthcare benefits, pension 7 benefits and OPEB a municipality shall provide a fiscal impact statement to the division of 8 municipal finance, reflecting the impact on any unfunded liability and ARC, as well as the impact 9 on the five (5) year forecast. The fiscal impact statements shall show underlying actuarial 10 assumptions and provide support for underlying assumptions.
- 11 (e)(f) A municipality shall join electronic reporting/implement municipal uniform chart 12 of accounts (UCOA), within six (6) months of implementation.
- 13 SECTION 3. Section 42-142-4 of the General laws in Chapter 42-142 entitled 14 "Department of Revenue" is hereby amended to read as follows:

34

42-142-4. Division of property valuation and municipal finance. -- (a) There is hereby 15 16 established within the department of revenue a division of property valuation and municipal 17 finance. The head of the office shall be the chief of property valuation and municipal finance.

18 (b) The division of property valuation and municipal finance shall have the following 19 duties:

20 (i) Provide assistance and guidance to municipalities in complying with state law;

21 (ii) To eEncourage cooperation between municipalities and the state in calculating, 22 evaluating and distributing state aid;

23 (iii) To maintain a data center of information of use to municipalities; Encourage the 24 exchange of information between the division and other governmental entities in an effort to 25 increase shared services by making available, through the use of web based applications or other

- 26 mediums municipal vendor contracts and/or any other data the division deems appropriate.
- 27 (iv) To mMaintain and compute financial and equalized property value information for 28 the benefit of municipalities and public policy decision makers;

29 (v) To eEncourage and assure compliance with state laws and policies relating to 30 municipalities especially in the areas of public disclosure, tax levies, financial reporting, and 31 property tax issues;

- 32 (vi) To eEncourage cooperation between municipalities and the state by distributing information and by providing technical assistance to municipalities; 33
 - (vii) To gGive guidance to public decision makers on the equitable distribution of state

Art8 RELATING TO MUNICIPALITIES (Page -5-)

1 aid to municipalities; and

2 (viii) To pProvide technical assistance for property tax administration.

- 3 SECTION 4. Section 45-13-12 of the General Laws in Chapter 45-13 entitled "State Aid" 4 is hereby amended to read as follows:
- 5 45-13-12. Distressed communities relief fund. -- (a) There is established a fund to provide state assistance to those Rhode Island cities and towns which have the highest property 6 7 tax burdens relative to the wealth of taxpayers.

8 (b) Establishment of indices. Four (4) indices of distress shall be established to determine 9 eligibility for the program. Each community shall be ranked by each distress index and any 10 community which falls into the lowest twenty percent (20%) of at least three (3) of the four (4) 11 indices shall be eligible to receive assistance. The four (4) indices are established as follows:

12 (1) Percent of tax levy to full value of property. This shall be computed by dividing the 13 tax levy of each municipality by the full value of property for each municipality. For the 1990-91 14 fiscal year, tax levy and full value shall be as of the assessment date December 31, 1986.

15 (2) Per capita income. This shall be the most recent estimate reported by the U.S. Department of Commerce, Bureau of the Census. 16

17 (3) Percent of personal income to full value of property. This shall be computed by 18 multiplying the per capita income above by the most recent population estimate as reported by the 19 U.S. Department of Commerce, Bureau of the Census, and dividing the result by the full value of 20 property.

21 (4) Per capita full value of property. This shall be the full value of property divided by 22 the most recent estimate of population by the U.S. Department of Commerce, Bureau of the 23 Census.

24 (c) Distribution of funds. Funds shall be distributed to each eligible community on the 25 basis of the community's tax levy relative to the total tax levy of all eligible communities. For the 26 fiscal year 1990-91, the reference year for the tax levy shall be the assessment date of December 27 31, 1988. For each fiscal year thereafter, except for fiscal year 2007-2008, the reference year and 28 the fiscal year shall bear the same relationship. For the fiscal year 2007-2008 the reference year 29 shall be the same as for the distributions made in fiscal year 2006-2007.

30 Any newly qualifying community shall be paid fifty percent (50%) of current law 31 requirements the first year it qualifies. The remaining fifty percent (50%) shall be distributed to 32 the other distressed communities proportionately. When any community falls out of the distressed 33 community program, it shall receive a one-time payment of fifty percent (50%) of the prior year 34 requirement exclusive of any reduction for first year qualification; however, in the event that the

Art8 RELATING TO MUNICIPALITIES (Page -6-)

total appropriation is increased from the prior year's appropriation, each eligible community shall
receive: (1) A distribution based on the community's tax levy relative to the total tax levy of all
eligible communities; and (2) A percentage of the amount of said increased appropriation which
percentage shall be calculated based on a community's distribution relative to the total increase in
the appropriation. The community shall be considered a distressed community in the fall-out
year. *(d) Appropriation of funds.* The state of Rhode Island shall appropriate funds in the

annual appropriations act to support this program. For each of the fiscal years ending June 30,
2011, June 30, 2012, and June 30, 2013 seven hundred eighty-four thousand four hundred fiftyeight dollars (\$784,458) of the total appropriation shall be distributed equally to each qualifying
distressed community.

12 (e) Payments. Payments shall be made to eligible communities each August.

- 13 (f) Mandatory Participation for Collection of Debts. Any community determined to be a
- 14 distressed community under this chapter shall, within three (3) months of said determination,
- 15 <u>contract with the tax administrator, in accordance with § 42-142-7, to allow the tax administrator</u>
- 16 to collect outstanding liabilities owed to the distressed community. The division of municipal
- 17 finance shall determine which of said liabilities shall be subject to the collection by the tax
- 18 <u>administrator.</u>
- 19 SECTION 5. This article shall take effect upon passage.