LC001165

2015 -- Н 5487

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2015

AN ACT

RELATING TO PUBLIC UTILITIES AND CARRIERS - TRANSPORTATION NETWORK COMPANY SERVICES

Introduced By: Representatives Palangio, Carnevale, Gallison, Kennedy, and O'Grady

Date Introduced: February 12, 2015

Referred To: House Corporations

It is enacted by the General Assembly as follows:

1	SECTION 1. Title 39 of the General Laws entitled "PUBLIC UTILITIES AND
2	CARRIERS" is hereby amended by adding thereto the following chapter:
3	CHAPTER 14.2
4	TRANSPORTATION NETWORK COMPANY SERVICES
5	39-14.2-1. Definitions Terms used in this chapter shall be construed as follows, unless
6	another meaning is expressed or is clearly apparent from the language or context:
7	(1) "Division" means the division of public utilities and carriers;
8	(2) "Person" means and includes any individual, partnership, corporations, or other
9	association of individuals;
10	(3) "Transportation network company" or "TNC" means an entity licensed pursuant to
11	this chapter and operating in the state that uses a digital network or software application service to
12	connect passengers to transportation network company services provided by the TNC drivers. A
13	TNC is not deemed to own, control, operate or manage the vehicles used by the TNC drivers. A
14	TNC is not a jitney, as defined in § 39-13-1, a taxicab or limited public motor vehicle, as defined
15	in § 39-14-1, or a public motor vehicle, as defined in § 39-14.1-1. A TNC is not a common
16	carrier as defined in title 39;
17	(4) "Transportation network company services or "TNC services" means transportation of

18 a passenger between points chosen by the passenger and prearranged with the TNC driver

1 through the use of a digital network or software application. TNC services shall begin when the 2 TNC driver accepts a request for transportation received through the digital network or software application service, continue while the TNC driver transports the passenger in the vehicle, and 3 4 end when the passenger exits the vehicle. TNC service is not a jitney, taxicab, for-hire vehicle or 5 street hail service. (5) "Transportation network driver" or "TNC driver" means an individual who operates a 6 7 motor vehicle that is: 8 (i) Owned, leased or otherwise authorized for use by the individual; 9 (ii) Not a jitney, a taxicab or limited public motor vehicle, or a public motor vehicle; and 10 (iii) Used to provide TNC services. 11 39-14.2-2. Not other carriers. - TNCs or TNC drivers are not common carriers, as 12 defined in title 39; jitneys, as defined in § 39-13-1; taxicabs or limited public motor vehicles, as 13 defined in § 39-14-1; or public motor vehicles, as defined in § 39-14.1-1. In addition, a TNC 14 driver shall not be required to register the vehicle such driver uses for TNC services as a 15 commercial or for-hire vehicle. 16 <u>39-14.2-3. Permit required for transportation network company vehicle operation. –</u> (a) A person shall not operate a TNC in the state until that person obtains a permit from the 17 18 division. 19 (b) The division shall issue a permit to each applicant that meets the requirements for a 20 TNC set forth in this chapter and pays an annual permit fee of five thousand dollars (\$5,000) to 21 the division. All revenues received under this section shall be deposited as general revenues. 22 <u>39-14.2-4. Agent. – The TNC must maintain an agent for service of process in the state.</u> 23 <u>39-14.2-5. Fare charged for services provided. – A TNC may charge a fare for the</u> 24 services provided to the passengers; provided that, if a fare is charged, the TNC shall disclose to the passengers the fare calculation method on its website or within the software application 25 26 service. The TNC shall also provide passengers with the applicable rates being charged and the 27 option to receive an estimated fare before the passenger enters the TNC driver's vehicle. 28 39-14.2-6. Identification of TNC vehicles and TNC drivers. - The TNC's software 29 application or website shall display a picture of the TNC driver, and the license plate number of 30 the vehicle utilized for providing the TNC service before the passenger enters the TNC driver's 31 vehicle. 32 <u>39-14.2-7. Electronic receipt. – Within a reasonable period of time following the</u> 33 completion of a trip, a TNC shall transmit an electronic receipt to the passenger that lists: (1) The 34 origin and destination of the trip; (2) The total time and distance of the trip; and (3) An

1 <u>itemization of the total fare paid, if any.</u>

2	<u>39-14.2-8. Proof of financial responsibility. – (a) On or before ninety (90) days after the</u>
3	effective date of this chapter and thereafter, TNCs and TNC drivers shall comply with the
4	automobile liability insurance requirements of this chapter
5	(b) The following automobile liability insurance requirements shall apply during the time
6	that a TNC driver is logged into the TNC's digital network and available to receive requests for
7	transportation, but is not providing TNC services:
8	(1) Automobile liability insurance that meets at least the minimum liability coverage
9	requirements set by the Rhode Island department of business regulations pursuant to § 31-47-
10	<u>2(13)(i).</u>
11	(2) Automobile liability insurance that provides the minimum coverage requirements for
12	uninsured and underinsured motorist coverage where required by the Rhode Island department of
13	business regulation pursuant to §§ 27-7-2.1 and 31-31-7.
14	(3) Automobile liability insurance in the amounts required in subsection (b)(1) of this
15	section shall be maintained by a TNC and provide coverage in the event a participating TNC
16	driver's own automobile liability policy excludes coverage according to its policy terms or does
17	not provide coverage of at least the limits required in subsection (b)(1) of this section.
18	(c) The following automobile liability insurance requirements shall apply while a TNC
19	driver is providing TNC services:
20	(1) Provides a primary automobile liability insurance that recognizes the TNC driver's
21	provision of TNC services;
22	(2) Provides automobile liability insurance of at least one million dollars (\$1,000,000) for
23	death, personal injury and property damage;
24	(3) Provides uninsured motorist coverage where required by the Rhode Island department
25	of business regulation pursuant to §§ 27-7-2.1 and 31-31-7.
26	(4) The coverage requirements of this subsection (c) may be satisfied by any of the
27	following:
28	(i) Automobile liability insurance maintained by the TNC driver; or
29	(ii) Automobile liability insurance maintained by the TNC; or
30	(iii) Any combination of paragraphs (i) and (ii) of this subdivision.
31	(d) In every instance where insurance maintained by a TNC driver to fulfill the insurance
32	requirements of this section has lapsed, failed to provide the required coverage, denied a claim for
33	the required coverage or otherwise ceased to exist, insurance maintained by a TNC shall provide
34	the coverage required by this section beginning with the first dollar of a claim.

1	(e) Insurance required by this section may be placed with an insurer authorized to do
2	business in the state or with a surplus lines insurer eligible under § 27-3-40. Insurance required
3	by this section shall be deemed to satisfy the financial responsibility requirement for a motor
4	vehicle under § 31-47-2(13)(i)(A).
5	<u>39-14.2-9. TNC and insurer disclosure requirements. – (a) The TNC shall disclose in</u>
6	writing to TNC drivers the following before they are allowed to accept a request for TNC services
7	on the TNC's digital network:
8	(1) The insurance coverage and limits of liability that the TNC provides while the TNC
9	driver uses a personal vehicle in connection with a TNC's digital network; and
10	(2) That the TNC driver's own insurance policy may not provide coverage while the TNC
11	driver uses a vehicle in connection with a TNC's digital network depending on its terms.
12	(b) Insurers that write automobile liability insurance in Rhode Island may:
13	(1) Exclude any and all coverage and the duty to defend afforded under the owner's
14	insurance policy for any loss or injury that occurs while an insured vehicle provides or is
15	available to provide TNC services, provided such exclusion is expressly set forth in the policy
16	and approved for sale in Rhode Island. This right to exclude coverage and the duty to indemnify
17	and defend may apply to any coverage included in an automobile liability insurance policy
18	including, but not limited to:
19	(i) Liability coverage for bodily injury and property damage;
20	(ii) Uninsured and underinsured motorist coverage;
21	(iii) Medical payments coverage;
22	(iv) Comprehensive physical damage coverage;
23	(v) Collision physical damage coverage; and
24	(vi) Medical payments coverage.
25	(c) The insurer must notify an insured after receiving notice of loss, and within the time
26	required by the Rhode Island department of business regulation pursuant to § 27-9.1-1 et sq., that
27	the insurer has no duty to defend or indemnify any person or organization for liability for a loss
28	that is properly excluded pursuant to the terms of the applicable primary or excess insurance
29	police.
30	(d) Insurers that write automobile liability insurance in Rhode Island shall disclose on its
31	application for insurance, in a prominent place, whether or not the insurance policy provides
32	coverage while an insured vehicle provides or is available to provide TNC services. If an
33	automobile liability insurance policy contains an exclusion for TNC services, the insurer or its
34	agent must disclose in writing the exact language of such exclusion to the applicant during the

1 <u>application process.</u>

2	(e) In a claims coverage investigation, TNCs and any insurer providing coverage under §
3	39-14.2-7 shall cooperate to facilitate the exchange of information, including the precise times
4	that a TNC driver logged on and off of the TNC's digital network in the twenty-four (24) hour
5	period immediately preceding the accident and disclose to one another a clear description of the
6	coverage, exclusions and limits provided under any insurance policy each party issued or
7	maintained.
8	<u>39-14.2-10. Zero tolerance for drug and alcohol use. – (a) The TNC shall implement a</u>
9	zero tolerance policy on the use of drugs or alcohol while a TNC driver is providing TNC
10	services or is logged into the digital network, but is not providing TNC services, and shall provide
11	notice of this policy on its website, as well as procedures to report a complaint about a TNC
12	driver with whom a passenger was matched and whom the passenger reasonably suspects was
13	under the influence of drugs or alcohol during the course of the trip.
14	(b) Upon receipt of such passenger complaint alleging a violation of the zero tolerance
15	policy, the TNC shall immediately suspend such TNC driver's access to the digital network and
16	shall conduct an investigation into the reported incident. The suspension shall last the duration of
17	the investigation.
18	(c) The TNC shall maintain records relevant to the enforcement of this requirement for a
18 19	(c) The TNC shall maintain records relevant to the enforcement of this requirement for a period of at least two (2) years from the date that a passenger complaint is received by the TNC.
19	period of at least two (2) years from the date that a passenger complaint is received by the TNC.
19 20	period of at least two (2) years from the date that a passenger complaint is received by the TNC. <u>39-14.2-11. TNC Driver requirements. – (a) Prior to permitting an individual to act as a</u>
19 20 21	period of at least two (2) years from the date that a passenger complaint is received by the TNC. <u>39-14.2-11. TNC Driver requirements. – (a) Prior to permitting an individual to act as a</u> <u>TNC driver on its digital website and software application, the TNC shall:</u>
19 20 21 22	period of at least two (2) years from the date that a passenger complaint is received by the TNC. <u>39-14.2-11. TNC Driver requirements. – (a) Prior to permitting an individual to act as a</u> <u>TNC driver on its digital website and software application, the TNC shall:</u> (1) Require the individual to submit an application to the TNC which includes
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 19 20 21 22 23 24 25 26 27 28 29 30 	 period of at least two (2) years from the date that a passenger complaint is received by the TNC. 39-14.2-11. TNC Driver requirements. – (a) Prior to permitting an individual to act as a TNC driver on its digital website and software application, the TNC shall: (1) Require the individual to submit an application to the TNC which includes information regarding his or her address, age, driver's license, driving history, motor vehicle registration, automobile liability insurance, and other information as may be required by the TNC: (2) Conduct, or have a third party conduct, a local and national criminal background check for each applicant that shall include: (i) Multi-state/multi-jurisdiction criminal records locator or other similar commercial nationwide database with validation (primary source search); and (ii) National sex offender registry database.
 19 20 21 22 23 24 25 26 27 28 29 30 31 	 period of at least two (2) years from the date that a passenger complaint is received by the TNC. 39-14.2-11. TNC Driver requirements. – (a) Prior to permitting an individual to act as a TNC driver on its digital website and software application, the TNC shall: (1) Require the individual to submit an application to the TNC which includes information regarding his or her address, age, driver's license, driving history, motor vehicle registration, automobile liability insurance, and other information as may be required by the TNC: (2) Conduct, or have a third party conduct, a local and national criminal background check for each applicant that shall include: (i) Multi-state/multi-jurisdiction criminal records locator or other similar commercial nationwide database with validation (primary source search); and (ii) National sex offender registry database. (3) Obtain and review a driving history research report for such individual.

- 1 <u>one major violation in the prior three (3) year period (including, but not limited to, attempting to</u>
- 2 evade the police, reckless driving, or driving on a suspended or revoked license);
- 3 (2) Has been convicted, within the past seven (7) years, of driving under the influence of
- 4 drugs or alcohol, fraud, sexual offenses, use of motor vehicle to commit a felony, a crime
- 5 involving property damage, and/or theft, acts of violence or acts or terror;
- 6 (3) Is found in the national sex offender registry database;
- 7 (4) Does not possess a valid driver's license;
- 8 (5) Does not possess proof of registration for the motor vehicle(s) used to provide TNC
- 9 <u>services;</u>
- 10 (6) Does not possess proof of automobile liability insurance for the motor vehicle(s) used
- 11 to provide TNC services; or
- 12 (7) Is not at least nineteen (19) years of age.
- 13 <u>39-14.2-12. Safety and sanitary condition of vehicles. A TNC shall require that any</u>
- 14 motor vehicle(s) that a TNC driver will use to provide TNC services meets the vehicle safety
- 15 and/or emissions requirements for a private motor vehicle in Rhode Island or the state in which
- 16 the vehicle is registered.
- 17 <u>39-14.2-13. Operations of vehicles. A TNC driver shall exclusively accept rides</u>
- 18 booked through a TNC's digital network or software application service and shall not solicit or
- 19 accept street hails.
- 20 <u>39-14.2-14. No cash trips. The TNC shall adopt a policy prohibiting solicitation or</u>

21 acceptance of cash payments from passengers and notify TNC drivers of such policy. TNC

- 22 drivers shall not solicit or accept cash payments from passengers. Any payment for TNC services
- 23 shall be made only electronically using the digital network or software applications.
- <u>39-14.2-15. No discrimination accessibility. (a) The TNC shall adopt a policy of</u>
 non-discrimination on the basis of pick up location, destination, race, color, national origin,
 religious belief or affiliation, sex, disability, age, sexual orientation/identity, or gender identity
- 27 with respect to passengers and potential passengers and notify TNC drivers of such policy.
- 28 (b) TNC drivers shall comply with all applicable laws regarding non-discrimination
- 29 against passengers or potential passengers on the basis of pick up location, destination, race,
- 30 color, national origin, religious belief or affiliation, sex, disability, age, sexual orientation, or
- 31 gender identity.
- 32 (c) TNC drivers shall comply with all applicable laws relating to accommodation of
 33 service animals.
- 34 (d) A TNC shall not impose additional charges for providing services to persons with

1 physical disabilities because of those disabilities.

2 (e) A TNC shall provide passengers an opportunity to indicate whether they require a wheelchair accessible vehicle. If a TNC cannot arrange wheelchair accessible TNC service in any 3 4 instance, it shall direct the passenger to an alternate provider of wheelchair accessible service, if 5 available. 39-14.2-16. Accessible transportation fund. - There shall be established and set up on 6 7 the books of the state a separate fund to be known as the Rhode Island accessible transportation 8 fund. The fund shall consist of an annual surcharge fee of no more than ten thousand dollars 9 (\$10,000) per year by any TNC that does not provide wheelchair-accessible service and all other 10 monies credited or transferred to the fund from any other source under law. The division shall be 11 the trustee of the fund and may only expend monies in the fund, without further appropriation, to 12 enhance wheelchair-accessible service within the TNC industry. 13 <u>39-14.2-17. Records. – A TNC shall maintain: (1) Individual trip records for at least one</u> 14 year from the date each trip was provided; and (2) TNC driver records at least until the one year 15 anniversary of the date on which a TNC driver's activation on the digital network has ended. 16 39-14.2-18. Personally identifiable information. - A TNC shall not disclose a 17 passenger's personally identifiable information to a third party unless: the passenger consents, disclosure is required by a legal obligation, or disclosure is required to protect or defend the terms 18 19 of use of the service or to investigate violations of those terms. In addition to the foregoing, a 20 TNC shall be permitted to share a passenger's name and/or telephone number with the TNC 21 driver providing TNC services to such passenger in order to facilitate correct identification of the 22 passenger by the TNC driver or to facilitate communication between the passenger and the TNC 23 driver. 24 39-14.2-19. Controlling authority. - Notwithstanding any other provisions of law, TNCs and TNC drivers are governed exclusively by this chapter and any rules promulgated by 25 26 the division consistent with this chapter. No municipality or other local entity may impose a tax 27 on, or require a license for, a TNC, TNC driver, or a vehicle used by a TNC driver where such tax 28 or license is related to providing TNC services, or subject a TNC to the municipality or other 29 local entity's rate, entry, operation or other requirements. 30 SECTION 2. This act shall take effect upon passage.

_____ LC001165

EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

AN ACT

RELATING TO PUBLIC UTILITIES AND CARRIERS - TRANSPORTATION NETWORK COMPANY SERVICES

1 This act would create a comprehensive regulatory scheme for motor vehicle passenger

2 services provided by transportation network companies which use digital network as software

3 application services to connect passengers to transportation providers.

4 This act would take effect upon passage.

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