LC005305

2014 -- S 2921

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2014

AN ACT

RELATING TO TAXATION - START-UP RHODE ISLAND TAX FREE ZONE PROGRAM

Introduced By: Senator Stephen R.Archambault

Date Introduced: April 30, 2014

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

1	SECTION 1.	. Title 44	of the	General	Laws entitle	d "TAZ	XATION"	is hereby	amended	by

2 adding thereto the following chapter:

3	<u>CHAPTER 69</u>
4	START-UP RHODE ISLAND TAX FREE ZONE PROGRAM
5	44-69-1. Short title This act shall be known and may be cited as the "Start-Up Rhode
6	Island Tax Free Zone Program."
7	44-69-2. Definitions. – For the purpose of this chapter, the following terms, phrases,
8	words and their derivations have the meaning given in this chapter. When not inconsistent with
9	the context, words used in the plural number include the singular number and words used in the
10	singular number include the plural number:
11	(1) "Community college" means the Community College of Rhode Island.
12	(2) "Eligible land" means land eligible for approval as a tax-free Rhode Island area.
13	(3) "Net new job" means a job created in a tax-free Rhode Island area that satisfies all of
14	the following criteria:
15	(i) Is new to the state;
16	(ii) Has not been transferred from employment with another business located in this state,

17 through an acquisition, merger, consolidation or other reorganization of businesses, or the

- 18 acquisition of assets of another business, or except as provided otherwise in this chapter has not
- 19 <u>been transferred from employment with a related person in this state;</u>

1 (iii) Is not filled by an individual employed within the state within the immediately 2 preceding sixty (60) months by a related person; 3 (iv) Is either a full-time wage-paying job or equivalent to a full-time wage-paying job 4 requiring at least thirty-five (35) hours per week; and 5 (v) Is filled for more than six (6) months. (4) "New business" means a business that satisfies all of the following tests: 6 7 (i) The business must not be operating or located within the state at the time it submits its 8 application to participate in the START-UP Rhode Island program; 9 (ii) The business must not be moving existing jobs into the tax-free Rhode Island area 10 from another area in the state; 11 (iii) The business is not substantially similar in operation and in ownership to a business 12 entity (or entities) taxable, or previously taxable within the last five (5) taxable years; and 13 (iv) The business must not have caused individuals to transfer from existing employment 14 with a related person located in the state to similar employment with the business, unless such 15 business has received approval for such transfers from the secretary after demonstrating that the 16 related person has not eliminated those existing positions. 17 (5) "Private college or university" means a not-for-profit two (2) or four (4) year 18 university or college given the power to confer associate, baccalaureate or higher degrees in this 19 state by the board of education, 20 (6) "Related person" means a "related person" pursuant to § 465(b)(3)(c) of the internal 21 revenue code. 22 (7) "Secretary" means the secretary of commerce. (8) "Sponsoring campus, university or college" means a university or college that has 23 24 received approval to sponsor a tax-free Rhode Island area pursuant to this chapter. 25 (9) "State school" means the University of Rhode Island, Rhode Island College, and the 26 Community College of Rhode Island. (10) "State university campus" or "state school campus" shall mean a Rhode Island 27 28 campus of the state colleges and universities of higher education, including the Community 29 College of Rhode Island, Rhode Island College, and the University of Rhode Island. 30 (11) "Strategic state asset" means land or a building or group of buildings owned by the 31 state of Rhode Island, that is: (i) Closed; (ii) Vacant; or (iii) For which notice of closure has been 32 given pursuant to a Rhode Island statutory notice requirement or which is otherwise authorized to 33 be closed pursuant to the general laws. (12) "START-UP Rhode Island approval board" or "board" means a board consisting of 34

three (3) members, one each appointed by the governor, the speaker of the house and the
 president of the senate. Each member of the START-UP Rhode Island approval board must have
 significant expertise and experience in academic based economic development and may not have
 a personal interest in a Rhode Island project that comes before the board.

- 5 (13) "Tax-free Rhode Island area" means the land or vacant space of a state university or
 6 college that meets the eligibility criteria specified in this chapter and that has been approved as a
 7 tax-free Rhode Island area pursuant to the provisions of this chapter. It also means a strategic
- 8 state asset that has been approved by the START-UP Rhode Island approval board.
- 9 (14) "Underutilized property" means vacant or abandoned land or space in an existing
 10 industrial park, manufacturing facility, a brownfield site, or a distressed or abandoned property,
 11 which shall be determined by factors including poverty, identified by the county or the town,
 12 village or city that contains such distressed or abandoned property, as of the effective date of this
 13 chapter. A college or university shall work with local municipalities or local economic
- 14 <u>development entities to identify underutilized properties.</u>
- 15 <u>44-69-3. Eligibility criteria for universities and colleges. --</u> (a) State university,
- 16 <u>college</u>, and community college campuses. Subject to the limitations in this section, the following
- will constitute the eligible land of a state university or college campus or community college
 campus:
- 19 (1) A vacant space in a building located on a campus of a state university or college or
- 20 <u>community college campus;</u>
- (2) Vacant land on a campus of a state university campus, community college or city
 university campus;
- 23 (3) For a state university campus or community college, a total of two hundred thousand
- 24 (200,000) square feet of vacant land or vacant building space that is located within one mile of a
- 25 campus of the state university campus or community college; and
- 26 (4) A state incubator with a bona fide affiliation to the state university or college campus,
- 27 or community college campus, with approval of the secretary of commerce. In order for there to
- 28 be a bona fide affiliation of a Rhode Island state incubator with a state university or college or
- 29 <u>community college campus:</u>
- 30 (i) The incubator and the campus must have a partnership to provide assistance and
- 31 physical space to eligible businesses;
- 32 (ii) The incubator and the school campus shall and must directly work towards the goals
- 33 of jointly creating jobs and incubating new startup businesses; and
- 34 (iii) The mission and activities of the incubator must align with or further the academic

1 <u>mission of the college or university.</u>

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2	(b) Factors considered. A state university campus or community college which qualifies
3	may apply to the secretary of commerce for a determination that identified vacant land or
4	identified vacant space in a building that is located more than one mile from its campus. The
5	secretary shall give consideration to factors including rural, suburban and urban geographic
6	considerations and may qualify the identified land or space in a building as eligible land if the
7	secretary, in consultation with the leadership of the state colleges and university, determines that
8	the state university campus or community college has shown that the use of the land or space will
9	be consistent with the requirements of this program and the plan submitted by the state university
10	campus or community college pursuant to this chapter. The aggregate amount of qualified land or
11	space under this section may not exceed two hundred thousand (200,000) square feet for a state
12	university campus or community college.
13	(c) Private colleges and universities and certain other campuses.
14	(1) The following will constitute the eligible land of a private college or university:
15	(i) A vacant space in a Rhode Island building located on a campus of a private university
16	or college:
17	(ii) Vacant land on a campus of a private university or college:
18	(iii) A state incubator with a bona fide affiliation to the private university or college, with
19	approval of the secretary of education. In order for there to be a bona fide affiliation of a Rhode
20	Island state incubator with a private university or college, the incubator and the private university
21	or college must have a partnership to provide assistance and physical space to eligible businesses.
22	The incubator and the private university or college must directly work towards the goals of jointly
23	creating jobs and incubating new startup businesses; and the mission and activities of the
24	incubator must align with or further the academic mission of the private university or college.
25	(d) Approvals. Up to three million (3,000,000) square feet is the maximum aggregate
26	amount of tax-free Rhode Island areas of private universities and colleges that may be utilized for
27	this program, which shall be designated in a manner that ensures regional balance and balance
28	among eligible rural, urban and suburban areas in the state. The secretary shall maintain an
29	accounting of the vacant land and space of private universities and colleges that have been
30	approved as tax-free Rhode Island areas and shall stop accepting applications for approval of tax-
31	free Rhode Island areas when that maximum amount has been reached.
32	(e) Initial amounts. An initial amount of seventy-five thousand (75,000) square feet shall
33	be designated as tax-free Rhode Island areas at each of the state colleges and universities.
34	(f) Additional approvals. In addition, the board may approve up to three (3) applications

34 (f) Additional approvals. In addition, the board may approve up to three (3) applications,

one for each state school, that includes eligible land owned or leased by each of the state colleges
 and university and that is directly adjacent to the campus of the school. The board may approve
 an additional application, for a state university campus, community college, or private university
 or college in the county not previously approved under this section.

5 (g) Prohibition. A state university campus college or community college campus is prohibited from relocating or eliminating an academic program, an administrative program, 6 7 offices, housing facilities, dining facilities, athletic facilities, or other facility, space or program 8 that actively serves students, faculty or staff in order to create vacant land or space to be utilized 9 for the program authorized by this chapter. In addition, nothing in this chapter shall be deemed to 10 waive or impair the rights or benefits of employees of the state school that otherwise would be 11 available to them pursuant to the terms of agreements between the certified representatives of 12 such employees and their employers. No services or work currently performed by public 13 employees of a state school or future work that is similar in scope and nature to the work being 14 currently performed by public employees shall be contracted out or privatized by the state school 15 or by an affiliated entity or associated entity of the state school. For the purpose of this section, an 16 affiliated associated entity shall not include a business that is participating in the START-UP 17 Rhode Island program. 18 44-69-4. Eligibility criteria for businesses. -- In order to participate in the START-UP 19 Rhode Island program, a business must satisfy all of the following criteria: 20 (1) The mission and activities of the business must align with or further the academic 21 mission of the campus, college or university sponsoring the tax-free Rhode Island area in which it 22 seeks to locate, and the business's participation in the START-UP Rhode Island program must 23 have positive community and economic benefits. 24 (2) The business must demonstrate that it will, in its first year of operation, create net new 25 jobs. After its first year of operation, the business must maintain net new jobs. In addition, the 26 average number of employees of the business and its related persons in the state during the year 27 must equal or exceed the sum of: 28 (i) The average number of employees of the business and its related persons in the state 29 during the year immediately preceding the year in which the business submits its application to 30 locate in a tax-free Rhode Island area; and 31 (ii) Net new jobs of the business in the tax-free Rhode Island area during the year. The 32 average number of employees of the business and its related persons in the state shall be 33 determined by adding together the total number of employees of the business and its related persons in the state on March 31, June 30, September 30 and December 31 and dividing the total 34

- 1 by the number of such dates occurring within such year.
- 2 (3) Except as provided in subsections (7) and (8) of this section, at the time it submits its
 3 application for the START-UP Rhode Island program, the business must be a new business to the
 4 state.
- 5 (4) The business may be organized as a corporation, a partnership, limited liability
 6 company or a sole proprietorship.
- 7 (5) Upon completion of its first year in the START-UP Rhode Island program and
- 8 thereafter, the business must complete and timely file the annual report required under this
- 9 <u>chapter.</u>
- (6) Except as provided in subsections (7) and (8) of this section, the business must not be
 engaged in a line of business that is currently or was previously conducted by the business or a
- 12 related person in the last five (5) years in Rhode Island.
- 13 (7) If a business does not satisfy the eligibility standards set forth in subsection (3) or (6)
- 14 of this section, because at one point in time it operated in Rhode Island state but moved its
- 15 operations out of the state on or before June 1, 2013, the secretary shall grant that business
- 16 permission to apply to participate in the START-UP Rhode Island program if the secretary
- 17 determines that the business has demonstrated that it will substantially restore the jobs in Rhode
- 18 Island state that it previously had moved out of state.
- 19 (8) If a business seeks to expand its current operations in Rhode Island state into a tax-20 free Rhode Island area, but the business does not qualify as a new business, or the business does 21 not satisfy the eligibility standard set forth in subsection (6) of this section, the secretary shall 22 grant the business permission to apply to participate in the START-UP Rhode Island program if 23 the secretary determines that the business has demonstrated that it will create net new jobs in the 24 tax-free Rhode Island area and that it or a Rhode Island related person has not eliminated a Rhode 25 Island jobs in the state in connection with this expansion.
- 26 (9) The following types of businesses are prohibited from participating in the START-UP
- 27 <u>Rhode Island program:</u>
- 28 (i) Retail and wholesale businesses;
- 29 <u>(ii) Restaurants;</u>
- 30 (iii) Real estate brokers;
- 31 <u>(iv) Law firms;</u>
- 32 (v) Medical or dental practices;
- 33 (vi) Real estate management companies;
- 34 <u>(vii) Hospitality;</u>

1 (viii) Finance and financial services; 2 (ix) Businesses providing personal services; (x) Businesses providing business administrative or support services, unless such 3 4 business has received permission from the secretary to apply to participate in the START-UP 5 Rhode Island program upon demonstration that the business would create no fewer than one hundred (100) net new jobs in the tax-free Rhode Island area; 6 7 (xi) Accounting firms; (xii) Businesses providing utilities; and 8 9 (xiii) Businesses engaged in the generation or distribution of electricity, the distribution 10 of natural gas, or the production of steam associated with the generation of electricity. 11 (10) A business must be in compliance with all worker protection and environmental 12 laws and regulations. In addition, a business may not owe past due federal or state taxes or local 13 property taxes. 14 (11) A Rhode Island business that has successfully completed residency in a state 15 incubator subject to approval of the secretary, may apply to participate in the START-UP Rhode 16 Island program provided that such business locates in a tax-free Rhode Island area, 17 notwithstanding the fact that the business may not constitute a new business. 18 44-69-5. Tax benefits. -- (a) A business that is accepted into the START-UP Rhode 19 Island program and locates in a tax-free Rhode Island area or the owner of a business that is 20 accepted into the START-UP Rhode Island program and locates in a tax-free Rhode Island area is 21 eligible for tax benefits. For a period of up to ten (10) years, the business shall be able to operate 22 tax free. More specifically, during the time period: 23 (1) The business shall be exempt from paying any business, corporate, state, or local 24 taxes or sales and use taxes and franchise fees; and 25 (2) Employees of such business shall not pay state income tax on their earnings from 26 such business. 27 (b) The aggregate number of net new jobs approved for personal income tax benefits 28 under this chapter shall not exceed ten thousand (10,000) jobs per year during the period in which 29 applications are accepted. 30 (c) The secretary shall allocate to each business accepted to locate in a tax-free Rhode 31 Island area a maximum number of net new jobs that shall be eligible for the personal income tax 32 benefits described in this section, based on the schedule of job creation included in the application 33 of such business. At such time as the total number of net new jobs under such approved 34 applications reaches the applicable allowable total of aggregate net new jobs for tax benefits for the year in which the application is accepted, the secretary shall stop granting eligibility for
 personal income tax benefits for net new jobs until the next year.

3 (d) A Rhode Island business not granted such personal income tax benefits for net new 4 jobs for such reason shall be granted such benefits in the next year prior to the consideration of 5 new applicants. In addition, if the total number of net new jobs approved for tax benefits in a given year is less than the maximum allowed under this subsection, the difference shall be carried 6 7 over to the next year. A business may amend its schedule of job creation in the same manner that 8 it applied for participation in the START-UP Rhode Island program, and a Rhode Island increase 9 in eligibility for personal income tax benefits on behalf of additional net new jobs shall be subject 10 to the limitations of this subsection. If the business accepted to locate in a tax-free Rhode Island 11 area creates more net new jobs than for which it is allocated personal income tax benefits, the 12 personal income tax benefits it is allocated shall be provided to those individuals employed in 13 those net new jobs based on the employees' dates of hiring. 14 44-69-6. Approval of tax-free Rhode Island areas. -- (a) The president or chief 15 executive officer of a Rhode Island state university or college campus or community college 16 seeking to sponsor a tax-free Rhode Island area and have some of its eligible land be designated 17 as a tax-free Rhode Island area must submit a plan to the secretary that specifies the land or space 18 the campus or college wants to include, describes the type of business or businesses that may 19 locate on that land or in that space, explains how those types of businesses align with or further 20 the academic mission of the campus or college and how participation by those types of businesses 21 in the START-UP Rhode Island program would have positive community and economic benefits, 22 and describes the process the campus or college will follow to select participating businesses. At least thirty (30) days prior to submitting such plan, the campus or college must provide the 23 24 municipality or municipalities in which the proposed tax-free Rhode Island area is located, local economic development entities, the applicable campus or college faculty senate, union 25 26 representatives and the campus student government with a copy of the plan. In addition, if the 27 plan of the campus or college includes land or space located outside of the campus boundaries, 28 the campus or college must consult with the municipality or municipalities in which such land or 29 space is located prior to including such space or land in its proposed tax-free Rhode Island area 30 and shall give preference to underutilized properties. Before approving or rejecting the plan 31 submitted by a state university or college campus, or community college campus, the secretary 32 shall consult with the leadership of the applicable state college or university. (b) The president or chief executive officer of a Rhode Island private college or 33

34 <u>university seeking to sponsor a tax-free Rhode Island area and have some of its eligible land be</u>

1 designated as a tax-free Rhode Island area must submit a plan to the secretary that specifies the 2 land or space the college or university wants to include, describes the type of business or 3 businesses that may locate on that land or in that space, explains how those types of businesses 4 align with or further the academic mission of the college or university and how participation by 5 those types of businesses in the START-UP Rhode Island program would have positive community and economic benefits, and describes the process the campus or college will follow to 6 7 select participating businesses. In addition, if the plan of the campus or college includes land or 8 space located outside of the campus boundaries, the campus or college must consult with the 9 municipality or municipalities in which such land or space is located prior to including such space 10 or land in its proposed tax-free Rhode Island area and shall notify local economic development 11 entities. The secretary shall forward the plan submitted under this subsection to the START-UP 12 Rhode Island approval board. In evaluating such plans, the board shall examine the merits of each 13 proposal, including but not limited to, compliance with the provisions of this chapter, 14 reasonableness of the economic and fiscal assumptions contained in the application and in 15 supporting documentation and potential of the proposed project to create new jobs, and shall 16 prioritize for acceptance and inclusion into the START-UP Rhode Island program plans for tax-17 free Rhode Island areas in counties that contain a city with a population of one hundred thousand (100,000) or more. No preference shall be given based on the time of submission of the plan, 18 19 provided that submission deadlines established by the board are met. In addition, the board shall 20 give preference to private colleges or universities that include underutilized properties within 21 their proposed tax-free Rhode Island areas. The board by a majority vote shall approve or reject each plan forwarded to it by the secretary. 22 23 (c) A campus, university or college may amend its approved plan, provided that the 24 campus, university or college may not violate the terms of a lease with a business located in the approved tax-free Rhode Island area. In addition, if a business located in a tax-free Rhode Island 25 26 area does not have a lease with a campus, university or college, and such business is terminated 27 from the START-UP Rhode Island program, and subsequently does not relocate outside of the 28 tax-free Rhode Island area, a campus, university or college may amend its approved plan to 29 allocate an amount of vacant land or space equal to the amount of space occupied by the business 30 that is terminated. The amendment must be approved pursuant to the procedures and requirements 31 set forth in this chapter. 32 44-69-7. Tax free Rhode Island areas. -- The START-UP Rhode Island approval 33 board, by majority vote, shall designate up to twenty (20) strategic state assets as tax-free areas.

- 1 private college or university and such designation shall require the support of the affiliated
- 2 campus, college or university. Each strategic state asset may not exceed a maximum of two
- 3 hundred thousand (200,000) square feet of vacant land or vacant building space designated as a
- 4 tax-free Rhode Island area. Designation of strategic state assets as tax-free areas shall not count
- 5 against any square footage limitations in this chapter.
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- <u>44-69-8. Rules and regulations. --</u> <u>The secretary shall promulgate rules and</u> regulations to effectuate the purposes of this chapter, including, but not limited to:
- 8 (1) Establishing the process for the plan submissions and approvals of tax-free Rhode
- 9 <u>Island areas;</u>
- (2) Establishing the process for the evaluation and possible rejection of applications, the
 eligibility criteria that will be applied in evaluating those applications;
- 12 (3) Determining the number of jobs which must be created and sustained for an entity to
- 13 obtain the tax benefits afforded by this chapter; and
- 14 (4) Establishing the process for terminations from the START-UP Rhode Island Program
- 15 and administrative appeals of such terminations.
- 16 44-69-9. Businesses locating in tax-free Rhode Island areas. -- (a) A campus, 17 university or college that has sponsored a tax-free Rhode Island area, including a strategic state 18 asset affiliated with the campus, university or college, shall solicit and accept applications from 19 businesses to locate in such area that are consistent with the plan of such campus, university or 20 college or strategic state asset that has been approved pursuant to this chapter. A Rhode Island 21 business that wants to locate in a tax-free Rhode Island area must submit an application to the 22 campus, university or college which is sponsoring the tax-free Rhode Island area by December 23 31, 2020. Prior to such date, the secretary shall prepare an evaluation on the effectiveness of the 24 START-UP Rhode Island program and deliver it to the governor and the legislature to determine 25 continued eligibility for application submissions. 26 (b) (1) The sponsoring campus, university or college shall provide the application and all 27 supporting documentation of a Rhode Island business it decides to accept into its tax-free Rhode 28 Island area to the secretary for review. Such application shall be in a form prescribed by the 29 secretary and shall contain all information the secretary determines is necessary to properly 30 evaluate the business's application, including, but not limited to, the name, address, and employer
- 31 identification number of the business; a description of the land or space the business will use, the
- 32 terms of the lease agreement, if applicable, between the sponsoring campus, university or college
- 33 and the business, and whether or not the land or space being used by the business is being
- 34 transferred or sublet to the business from some other business. The application must include a

1 certification by the business that it meets the eligibility criteria specified in this chapter, will align 2 with or further the academic mission of the sponsoring campus, college or university, and that the business's participation in the START-UP Rhode Island program will have positive community 3 4 and economic benefits. The application must also describe whether or not the business competes 5 with other businesses in the same community, but outside the tax-free Rhode Island area. In addition, the application must include a description of how the business plans to recruit 6 7 employees from the local workforce. 8 (c) The secretary shall review such application and documentation within sixty (60) days 9 and may reject such application upon a determination that the business does not meet the 10 eligibility criteria in this chapter, has submitted an incomplete application, or has failed to 11 demonstrate that the business's participation in the START-UP Rhode Island program will have 12 positive community and economic benefits, which shall be evaluated based on factors including, 13 but not limited to, whether or not the business competes with other businesses in the same 14 community, but outside the tax-free Rhode Island area as prohibited by this chapter.

15 (d) If the secretary rejects such application, it shall provide notice of such rejection to the 16 sponsoring campus, university or college and business. If the secretary does not reject such 17 application within sixty (60) days, such business is accepted to locate in such tax-free Rhode 18 Island area, and the application of such business shall constitute a contract between such business 19 and the sponsoring campus, university or college. The sponsoring campus, university or college 20 must provide accepted businesses with documentation of their acceptances in such form as 21 prescribed by the secretary which will be used to demonstrate such business's eligibility for the 22 tax benefits under this chapter.

23 (e) If a state school campus proposes to enter into a lease with a business for eligible land 24 in a tax-free Rhode Island area with a term greater than forty (40) years, including options to renew, or for eligible land in a tax-free Rhode Island area of one million (1,000,000) or more 25 26 square feet, the state school campus, at the same time as the application is provided to the 27 secretary, also must submit the lease for review to the START-UP Rhode Island approval board. 28 If the board does not disapprove of the lease terms within thirty (30) days, the lease is deemed 29 approved. If the board disapproves the lease terms, the state school campus must submit modified 30 lease terms to the secretary for review. The secretary's sixty (60) day review period is suspended 31 while the board is reviewing the lease and during the time it takes for the state university campus 32 to modify the lease terms. 33 (f) Except as otherwise provided in this chapter, proprietary information or supporting

34 documentation submitted by a business to a sponsoring campus, university or college shall only

1 be utilized for the purpose of evaluating such business's application or compliance with the 2 provisions of this chapter and shall not be otherwise disclosed. A Rhode Island school employee 3 who willfully discloses such information to a third party for any other purpose whatsoever shall 4 be guilty of a misdemeanor. 44-69-10. Business agreement required. -- The business submitting the application, as 5 6 part of the application, must: 7 (1) Agree to allow the department of administration, division of taxation to share its tax 8 information with the department and the sponsoring campus, university or college; 9 (2) Agree to allow the department of labor to share its tax and employer information with 10 the department and the sponsoring campus, university or college; (3) Allow the department of administration and its agents and the sponsoring campus, 11 12 university or college access to any and all books and records the department or sponsoring 13 campus, university or college may require to monitor compliance; 14 (4) Include performance benchmarks, including the number of net new jobs that must be 15 created, the schedule for creating those jobs, and details on job titles and expected salaries. The 16 application must specify the consequences for failure to meet such benchmarks, as determined by 17 the business and the sponsoring campus, university or college: 18 (i) Suspension of such business's participation in the START-UP Rhode Island program 19 for one or more tax years as specified in such application; 20 (ii) Termination of such business's participation in the START-UP Rhode Island 21 program; and/or 22 (iii) Proportional recovery of tax benefits awarded under the START-UP Rhode Island 23 program of the tax law; 24 (5) Provide the following information to the department and sponsoring campus, 25 university or college upon request: 26 (i) The prior three (3) years of federal and state income or franchise tax returns, 27 unemployment insurance quarterly returns, real property tax bills and audited financial 28 statements; 29 (ii) The employer identification or social security numbers for all related persons to the 30 business, including those of the members of a Rhode Island limited liability company or partners 31 in a partnership; 32 (iii) Provide a clear and detailed presentation of all related persons to the business to assure the department that jobs are not being shifted within the state; and 33 (iv) Certify, under penalty of perjury, that it is in substantial compliance with all 34

1 environmental, worker protection, and local, state, and federal tax laws, and that it satisfies all the

2 eligibility requirements to participate in the START-UP Rhode Island program.

<u>44-69-11. Conclusion of lease term. -- (a) At the conclusion of the term of a lease by the</u>
sponsoring campus, university or college to a business of land or space in a tax-free Rhode Island
area owned by the sponsoring campus, university or college, the leased land or space and
improvements thereon shall revert to the sponsoring campus, university or college, unless the
lease is renewed.

8 (b) If, at any time, the sponsoring campus, university or college or the secretary 9 determines that a business no longer satisfies any of the eligibility criteria specified in this 10 chapter, the sponsoring campus, university or college shall recommend to the secretary that the 11 secretary terminate or the secretary on his or her own initiative shall immediately terminate such 12 business's participation in the START-UP Rhode Island program. Such business shall be notified 13 of such termination by a method which allows for verification of receipt of such termination 14 notice. A copy of such termination notice shall be sent to the secretary. Upon such termination, 15 such business shall not be eligible for the tax benefits specified in this chapter for any future 16 taxable year, calendar quarter or sales tax quarter, although employees of such business may 17 continue to claim the tax benefit for their wages during the remainder of that taxable year. 18 Further, such lease or contract between the sponsoring campus, university or college and such 19 business shall be rescinded, effective on the thirtieth (30th) day after the secretary mailed such 20 termination notice to such business and the land or space and improvements thereon shall revert 21 to the sponsoring campus, university or college. 22 44-69-12. State agency status. -- (a) Any individual, public corporation or authority, private corporation, limited liability company or partnership or other entity entering into a 23 24 contract, subcontract, lease, grant, bond, covenant or other agreement for a project undertaken on 25 a strategic state asset in a tax-free Rhode Island area shall be deemed a state agency. Such 26 contracts shall be deemed state contracts. 27 (b) A business on a strategic state asset in a tax-free Rhode Island area may require a 28 contractor awarded a contract, subcontract, lease, grant, bond, covenant or other agreement for a

29 project to enter into a project labor agreement and be subject to the requirements for state

30 purchases during and for the work involved with such project when such requirement is part of

31 the business's request for proposals for the project and when the business determines that the

- 32 record supporting the decision to enter into such an agreement establishes that the interests
- 33 <u>underlying the competitive bidding laws are best met by requiring a project labor agreement</u>
- 34 <u>including: obtaining the best work at the lowest possible price; preventing favoritism, fraud and</u>

1 corruption; the impact of delay; the possibility of cost savings; and any local history of labor

2 <u>unrest.</u>

3 (c) For the purposes of this section "project" shall mean capital improvement work on a 4 strategic state asset to be subject to a Rhode Island lease, transfer or conveyance, other than conveyance of title. Such capital improvement work shall include the design, construction, 5 reconstruction, demolition, excavation, rehabilitation, repair, renovation, alteration or 6 7 improvement of a strategic state asset. 8 44-69-13. START-UP Rhode Island approval board. -- There is hereby established the "START-UP Rhode Island approval board" or "board." The board shall consist of three (3) 9 10 members, one each appointed by the governor, the speaker of the house and the president of the 11 senate. Each member of the START-UP Rhode Island approval board must have significant 12 expertise and experience in academic-based economic development and may not have a personal 13 interest in a Rhode Island project that comes before the board. 44-69-14. Rhode Island state business incubator. -- (a) There is hereby authorized, 14 15 established, and created a Rhode Island state business incubator to be located in a Rhode Island

16 tax free zone as set forth in this chapter. The incubator shall be designed to foster the growth of 17 businesses through a multi-tenant, mixed-use facility serving companies in a variety of industries including, but not limited to: services, distribution, light manufacturing, or technology-based 18 19 businesses. The incubator shall provide a range of services designed to assist these new 20 businesses, including, but not limited to: flexible leases, shared office equipment, use of common 21 areas such as conference rooms, and will provide (directly or indirectly) easily accessible 22 business management, training, financial, legal, accounting, and marketing services. (b) The incubator shall be established as a non-business corporation, and shall have tax 23 24 exempt status under U.S. Internal Revenue Code 26 U.S.C. 501(c)(3), and shall have an 25 independent board of directors. The board of directors, in consultation with the START-UP

- 26 Rhode Island approval board, shall adopt guidelines and performance measures for the purposes
- 27 <u>of operating and monitoring the incubator.</u>
- 28 SECTION 2. This act shall take effect upon passage.

LC005305

EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

AN ACT

RELATING TO TAXATION - START-UP RHODE ISLAND TAX FREE ZONE PROGRAM

This act would establish the "Start-Up Rhode Island Act," which would allow for the establishment of tax free zones in the state. Businesses and selected for access to such tax free zones would not be required to pay state income tax, business or corporate tax, or local taxes or franchise fees for a period of up to ten (10) years. The income of employees of such businesses such as law firms and medical practices are specifically excluded from obtaining the benefits of the tax free zone. A three (3) member state panel would determine who is eligible to participate in such tax free zones.

8

This act would take effect upon passage.

LC005305