### 2014 -- S 2380 SUBSTITUTE A

LC004124/SUB A

# STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2014

#### AN ACT

#### RELATING TO TAXATION - CIGARETTE TAX

Introduced By: Senators Pearson, Picard, Jabour, Miller, and Nesselbush Date Introduced: February 12, 2014 Referred To: Senate Judiciary

It is enacted by the General Assembly as follows:

1 SECTION 1. Sections 44-20-12.2, 44-20-17, 44-20-35, 44-20-39, 44-20-45, 44-20-51, 2 44-20-51.1, 44-20-51.2 and 44-20-51.3 of the General Laws in Chapter 44-20 entitled "Cigarette 3 Tax" are hereby amended to read as follows: 4 44-20-12.2. Prohibited acts -- Penalty. -- (a) No person or other legal entity shall sell or 5 distribute in the state; acquire, hold, own, possess, or transport for sale or distribution in this state<sub> $\frac{1}{2}$ </sub> or import<sub>a</sub> or cause to be imported<sub>a</sub> into the state for sale or distribution in this state; nor 6 7 shall tax stamps be affixed to any cigarette package: 8 (1) That bears any label or notice prescribed by the United States Department of 9 Treasury to identify cigarettes exempt from tax by the United States pursuant to section 5704 of 10 title 26 of the United States Code, 26 U.S.C. section 5704(b) (concerning cigarettes intended for 11 shipment to a foreign country, Puerto Rico, the Virgin Islands, or a possession of the United 12 States), or for consumption beyond the jurisdiction of the internal revenue laws of the United 13 States, including any notice or label described in section 44.185 of title 27 of the Code of Federal 14 Regulations, 27 CFR 44.185;

(2) That is not labeled in conformity with the provisions of the Federal Cigarette
Labeling and Advertising Act, 15 U.S.C. section 1331 et seq., or any other federal requirement
for the placement of labels, warnings, and other information, applicable to cigarette packages
intended for domestic consumption;

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(3) The packaging of which has been modified or altered by a person other than the

1 original manufacturer of the cigarettes, including by the placement of a sticker to cover 2 information on the package. For purposes of this subsection, a cigarette package shall not be 3 construed to have been modified or altered by a person other than the manufacturer if the most 4 recent modification to, or alteration of, the package was by the manufacturer or by a person 5 authorized by the manufacturer;

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(4) Imported into the United States in violation of 26 U.S.C. section 5754 or any other 7 federal law, or implementing federal regulations;

(5) That the person otherwise knows, or has reason to know, the manufacturer did not

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9 intend to be sold, distributed, or used in the United States; or

10 (6) That has not been submitted to the secretary of the U.S. Department of Health and 11 Human Services the list or lists of the ingredients added to tobacco in the manufacture of those 12 cigarettes required by the Federal Cigarette Labeling and Advertising Act, 15 U.S.C. section 13 1335a.

14 (b) The tax administrator is authorized to obtain and exchange information with the 15 United States Customs Service for the purpose of enforcing this section.

16 (c) Any person who affixes or distributes a tax stamp in violation of this section shall be 17 fined not more than five hundred dollars (\$500) ten thousand dollars (\$10,000) for the first 18 offense, and for each subsequent offense shall be fined not more than one thousand dollars 19 (\$1,000) twenty thousand dollars (\$20,000), or be imprisoned not more than one year five (5) 20 years, or be both fined and imprisoned.

21 (d) Any cigarettes found in violation of this section shall be declared to be contraband 22 goods and may be seized by the tax administrator, or his or her agents, or by any sheriff, or his or 23 her deputy, or any police officer, without a warrant. The tax administrator may promulgate rules 24 and regulations for the destruction of contraband goods pursuant to this section, including the 25 administrator's right to allow the true holder of the trademark rights in a cigarette brand to inspect 26 contraband cigarettes prior to their destruction.

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(e) The prohibitions of this section do not apply to:

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(1) Tobacco products that are allowed to be imported or brought into the United States 29 free of tax and duty under subsection IV of chapter 98 of the harmonized tariff schedule of the 30 United States (see 19 U.S.C. section 1202); or

31 (2) Tobacco products in excess of the amounts described in subdivision (1) of this 32 subsection if the excess amounts are voluntarily abandoned to the tax administrator at the time of 33 entry, but only if the tobacco products were imported or brought into the United States for 34 personal use and not with intent to defraud the United States or any state.

1 (f) If any part or provision of this section, or the application of any part to any person or 2 circumstance is held invalid, the remainder of the section, including the application of that part or 3 provision to other persons or circumstances, shall not be affected by that invalidity and shall 4 continue in full force and effect. To this end, the provisions of this section are severable.

5 44-20-17. Penalty for use tax violations. -- Any person who violates the provisions of sections <u>§§</u>44-20-13 -- 44-20-14 is guilty of a misdemeanor felony and shall for each offense be 6 7 fined not less than one hundred fifty dollars (\$150) and not more than five hundred dollars (\$500) 8 up to ten thousand dollars (\$10,000), or be imprisoned not more than one year three (3) years, or 9 be both fined and imprisoned.

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44-20-35. Penalties for violations as to unstamped cigarettes. - (a) Any person who 11 violates any provision of sections §§44-20-33 and 44-20-34 shall be fined or imprisoned, or both 12 fined and imprisoned, as follows:

13 (1) For a first offense in a twenty-four (24) month period, fined not more than one 14 thousand dollars (\$1,000), or not more than five (5) times the retail value of the cigarettes 15 involved, whichever is greater, for the first offense, and for each subsequent offense,;

16 (2) For a second or subsequent offense in a twenty-four (24) month period, shall be fined 17 one thousand dollars (\$1,000), or five (5) fined not more than five thousand dollars (\$5,000) or 18 not more than twenty-five (25) times the retail value of the cigarettes involved, whichever is 19 greater, or be imprisoned not more than three (3) years, or be both fined and imprisoned.

20 (b) When determining the amount of a fine sought or imposed under this section,

21 evidence of mitigating factors, including history, severity, and intent shall be considered.

22 44-20-39. Forgery and counterfeiting -- Tampering with meters -- Reuse of stamps 23 or containers. -- Any person who fraudulently makes or utters or forges or counterfeits any 24 stamp, disc, license, or marker, prescribed by the tax administrator under the provisions of this 25 chapter, or who causes or procures this to be done; or who willfully utters, publishes, passes or 26 renders as true, any false, altered, forged, or counterfeited stamp, license, disc, or marker; or who 27 knowingly possesses more than twenty (20) packs of cigarettes containing any false, altered, 28 forged, or counterfeited stamp, license, disc, or marker $\frac{1}{2}$  or who tampers with or causes to be 29 tampered with, any metering machine authorized to be used under the provisions of this chapter; 30 or who removes or prepares any stamp with intent to use, or cause that stamp to be used, after it 31 has already been used, or who buys, sells, offers for sale, or gives away any washed or removed 32 or restored stamp to any person; or who has in his or her possession any washed or restored or 33 removed or altered stamp which that was removed from the article to which it was affixed, or 34 who reuses or refills with cigarettes any package, box, or container required to be stamped under

this chapter from which cigarettes have been removed, is deemed guilty of a felony, and, upon
 conviction, shall be fined ten thousand dollars (\$10,000) one hundred thousand dollars
 (\$100,000), or be imprisoned for not more than ten (10) years fifteen (15) years, or both.

- 4 44-20-45. Importation of cigarettes with intent to evade tax. -- Any person, firm, 5 corporation, club, or association of persons who orders any cigarettes for another or pools orders for cigarettes from any persons or connives with others for pooling orders, or receives in this state 6 7 any shipment of unstamped cigarettes on which the tax imposed by this chapter has not been paid, 8 for the purpose and intention of violating the provisions of this chapter or to avoid payment of the 9 tax imposed in this chapter, is guilty of a felony and shall be fined ten thousand dollars (\$10,000) 10 one hundred thousand dollars (\$100,000) or five (5) times the retail value of the cigarettes 11 involved, whichever is greater, or imprisoned not more than five (5) years fifteen (15) years, or 12 both.
- <u>44-20-51. Penalty for violations generally. (a)</u> Except as <u>otherwise</u> provided in this
   chapter, any person who violates any provision of this chapter is <u>guilty of a misdemeanor and</u>
   shall be fined <u>or imprisoned</u>, or both fined and imprisoned, as follows:
- 16 (1) For a first offense in a twenty-four (24) month period, fined not more than one
  17 thousand dollars (\$1,000).
- (2) For a second or subsequent offense in a twenty-four (24) month period, fined not
   more than five thousand dollars (\$5,000) or imprisoned for not more than three (3) years, or both
   fined and imprisoned.
- (b) Whoever knowingly violates any provision of this chapter, or of regulations
  prescribed thereunder, shall, in addition to any other penalty provided in this chapter, for each
  such offense, be fined not more than five thousand dollars (\$5,000) or imprisoned not more than
  one year, or both.
- (c) When determining the amount of a fine sought or imposed under this section,
   evidence of mitigating factors, including history, severity, and intent, shall be considered.
- 27 <u>44-20-51.1. Civil penalties. --</u> (a) Whoever omits, neglects, or refuses to comply with 28 any duty imposed upon him/her by this chapter, or to do does, or cause to be done, any of the 29 things required by this chapter, or does anything prohibited by this chapter, shall, in addition to 30 any other penalty provided in this chapter, be liable to as follows:
- 31 (1) For a first offense in a twenty-four (24) month period, a penalty of not more than one
  32 thousand dollars (\$1,000), or not more than five (5) times the retail value of the cigarettes
  33 involved, whichever is greater, to be recovered, with costs of suit, in a civil action-;
- 34 (2) For a second or subsequent offense in a twenty-four (24) month period, a penalty of

- 1 not more than five thousand dollars (\$5,000), or not more than twenty-five (25) times the retail
- 2 value of the cigarettes involved, whichever is greater, to be recovered, with costs of suit, in a civil
- 3 <u>action.</u>
- 4 (b) Whoever fails to pay any tax imposed by this chapter at the time prescribed by law or
  5 regulations, shall, in addition to any other penalty provided in this chapter, be liable to for a
  6 penalty of not more than five (5) times the tax due but unpaid.
- 7 (c) When determining the amount of a penalty sought or imposed under this section,
- 8 evidence of mitigating or aggravating factors, including history, severity, and intent, shall be
- 9 <u>considered.</u>
- 10 <u>44-20-51.2. Criminal penalty for fraudulent offenses. --</u> Whoever, with intent to 11 defraud the state, fails to comply with any requirement of this chapter or regulations prescribed 12 thereunder shall, in addition to any other penalty provided in this chapter, for each such offense, 13 be fined ten thousand dollars (\$10,000) one hundred thousand dollars (\$100,000), or imposed 14 imprisoned not more than five (5) years fifteen (15) years, or both.
- 15 <u>44-20-51.3. Counterfeit cigarettes. --</u> (a) Notwithstanding any other provision of law, 16 the sale or possession for sale of counterfeit cigarettes by a manufacturer, importer, distributor, or 17 dealer shall result in the seizure of the product and related machinery by the administrator or any 18 law enforcement agency and shall be punishable as follows:
- (1) A knowing violation involving a total quantity of less than two (2) cartons of
  cigarettes shall be punishable by a fine of one thousand dollars (\$1,000) ten thousand dollars
  (\$10,000), or five (5) times the retail value of the cigarettes involved, whichever is greater, or
  imprisonment imprisoned not to exceed five (5) years, or both.
- (2) A subsequent knowing violation involving a total quantity of less than two (2)
  cartons of cigarettes shall be punishable by a fine of five thousand dollars (\$5,000) fifty thousand
  dollars (\$50,000), or five (5) times the retail value of the cigarettes involved, whichever is
  greater, or imprisonment imprisoned not to exceed five (5) years ten (10) years, or both, and shall
  also result in the revocation by the administrator of the manufacturer, importer, distributor, or
  dealer license.
- (3) A first knowing violation involving a total quantity of two (2) cartons of cigarettes or
  more shall be punishable by a fine of two thousand dollars (\$2,000) twenty thousand dollars
  (\$20,000), or five (5) times the retail value of the cigarettes involved, whichever is greater, or
  imprisonment imprisoned not to exceed five (5) years, or both.
- 33 (4) A subsequent knowing violation involving a quantity of two (2) cartons of cigarettes
  34 or more shall be punishable by a fine of fifty thousand dollars (\$50,000) one hundred thousand

dollars (\$100,000), or five (5) times the retail value of the cigarettes involved, whichever is greater, or imprisonment imprisoned not to exceed five (5) years fifteen (15) years, or both, and shall also result in the revocation by the administrator of the manufacturer, importer, distributor, or dealer license.

(b) For purposes of this section, counterfeit cigarettes includes cigarettes that have false
manufacturing labels or packages of cigarettes bearing counterfeit tax stamps. Any counterfeit
cigarettes seized by the administrator shall be destroyed.

8 SECTION 2. Section 11-9-13.15 of the General Laws in Chapter 11-9 entitled "Children"
9 is hereby amended to read as follows:

<u>11-9-13.15. Penalty for operating without a dealer license. --</u> (a) Any individual or
 business who violates this chapter by selling or conveying a tobacco product without a retail

tobacco products dealer license shall be cited for that violation and shall be required to appear incourt for a hearing on the citation.

- 14 (b) Any individual or business cited for a violation under this section of this chapter15 shall:
- 16 (1) Either post a five hundred dollar (\$500) two thousand five hundred dollar (\$2,500)

17 bond with the court within ten (10) days of the citation; or

18 (2) Sign and accept the citation indicating a promise to appear in court.

19 (c) An individual or business who has accepted the citation may:

20 (1) Pay the five hundred dollar (\$500) a ten thousand dollar (\$10,000) fine, either by

21 mail or in person, within ten (10) days after receiving the citation; or

(2) If that individual or business has posted a bond, forfeit the bond by not appearing at
the scheduled hearing. If the individual or business cited pays the five hundred dollar (\$500) ten
thousand dollar (\$10,000) fine or forfeits the bond, that individual or business is deemed to have
admitted the cited violation and to have waived the right to a hearing on the issue of commission
on the violation.

(d) The court after a hearing on a citation shall make a determination as to whether a
violation has been committed. If it is established that the violation did occur, the court shall
impose a five hundred dollar (\$500) ten thousand dollar (\$10,000) fine, in addition to any court

- 30 costs or other court fees.
- 31 SECTION 3. This act shall take effect upon passage.

LC004124/SUB A

#### EXPLANATION

## BY THE LEGISLATIVE COUNCIL

### OF

# AN ACT

## RELATING TO TAXATION - CIGARETTE TAX

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- 1 This act would increase the penalty for violating state laws regulating the illicit sale of
- 2 cigarettes.
- 3 This act would take effect upon passage.

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