LC002020

2019 -- S 0760

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2019

AN ACT

RELATING TO PUBLIC UTILITIES AND CARRIERS -- NET METERING

Introduced By: Senators McCaffrey, Lynch Prata, and Miller Date Introduced: April 04, 2019 Referred To: Senate Environment & Agriculture

It is enacted by the General Assembly as follows:

1 SECTION 1. Sections 39-26.4-2 and 39-26.4-3 of the General Laws in Chapter 39-26.4 2 entitled "Net Metering" are hereby amended to read as follows:

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39-26.4-2. Definitions.

4 Terms not defined in this section herein shall have the same meaning as contained in chapter 26 of title 39 of the general laws. When used in this chapter: 5

(1) "Community remote-net-metering system" means a facility generating electricity 6 7 using an eligible net-metering resource that allocates net-metering credits to a minimum of one 8 account for system associated with low or moderate housing eligible credit recipients, or three (3) 9 eligible credit-recipient customer accounts, provided that no more than fifty percent (50%) of the 10 credits produced by the system are allocated to one eligible credit recipient, and provided further 11 at least fifty percent (50%) of the credits produced by the system are allocated to the remaining 12 eligible credit recipients in an amount not to exceed that which is produced annually by twentyfive kilowatt (25 kW) AC capacity. The community remote-net-metering system may transfer 13 14 credits to eligible credit recipients in an amount that is equal to or less than the sum of the usage 15 of the eligible credit recipient accounts measured by the three-year (3) average annual 16 consumption of energy over the previous three (3) years. A projected annual consumption of 17 energy may be used until the actual three-year (3) average annual consumption of energy over the 18 previous three (3) years at the eligible credit recipient accounts becomes available for use in 19 determining eligibility of the generating system. The community remote-net-metering system 1 may be owned by the same entity that is the customer of record on the net-metered account or
2 may be owned by a third party.

3 (2) "Electric-distribution company" shall have the same meaning as § 39-1-2, but shall 4 not include block island power company or Pascoag utility district, each of whom shall be 5 required to offer net metering to customers through a tariff approved by the public utilities 6 commission after a public hearing. Any tariff or policy on file with the public utilities 7 commission on the date of passage of this chapter shall remain in effect until the commission 8 approves a new tariff.

9 (3) "Eligible credit recipient" means one of the following eligible recipients in the 10 electric-distribution company's service territory whose electric service account or accounts may 11 receive net-metering credits from a community remote net-metering system. Eligible credit 12 recipients include the following definitions:

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(i) Residential accounts in good standing.

14 (ii) "Low- or moderate-income housing eligible credit recipient" means an electric service 15 account or accounts in good standing associated with any housing development or developments 16 owned or operated by a public agency, nonprofit organization, limited-equity housing 17 cooperative, or private developer, that receives assistance under any federal, state, or municipal 18 government program to assist the construction or rehabilitation of housing affordable to low- or 19 moderate-income households, as defined in the applicable federal or state statute, or local 20 ordinance, encumbered by a deed restriction or other covenant recorded in the land records of the 21 municipality in which the housing is located, that:

(A) Restricts occupancy of no less than fifty percent (50%) of the housing to households
with a gross, annual income that does not exceed eighty percent (80%) of the area median income
as defined annually by the United States Department of Housing and Urban Development (HUD);

(B) Restricts the monthly rent, including a utility allowance, that may be charged to residents, to an amount that does not exceed thirty percent (30%) of the gross, monthly income of a household earning eighty percent (80%) of the area, median income as defined annually by HUD;

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(C) That has an original term of not less than thirty (30) years from initial occupancy.

30 Electric service account or accounts in good standing associated with housing 31 developments that are under common ownership or control may be considered a single low- or 32 moderate-income housing-eligible credit recipient for purposes of this section. The value of the 33 credits shall be used to provide benefits to tenants.

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(iii) "Educational institutions" means public and private schools at the primary,

1 secondary, and postsecondary levels.

2 (4) "Eligible net-metering resource" means eligible renewable-energy resource, as
3 defined in § 39-26-5 including biogas created as a result of anaerobic digestion, but, specifically
4 excluding all other listed eligible biomass fuels.

5 (5) "Eligible net-metering system" means a facility generating electricity using an eligible 6 net-metering resource that is reasonably designed and sized to annually produce electricity in an 7 amount that is equal to, or less than, the renewable self-generator's usage at the eligible net-8 metering-system site measured by the three-year (3) average annual consumption of energy over 9 the previous three (3) years at the electric-distribution account(s) located at the eligible net-10 metering-system site. A projected annual consumption of energy may be used until the actual 11 three-year (3) average annual consumption of energy over the previous three (3) years at the 12 electric-distribution account(s) located at the eligible net-metering-system site becomes available 13 for use in determining eligibility of the generating system. The eligible net-metering system may 14 be owned by the same entity that is the customer of record on the net-metered accounts or may be 15 owned by a third party that is not the customer of record at the eligible net-metering system site 16 and which may offer a third-party, net-metering financing arrangement or net-metering financing 17 arrangement, as applicable. Notwithstanding any other provisions of this chapter, any eligible net-18 metering resource: (i) Owned by a public entity, educational institution, hospital, nonprofit, or 19 multi-municipal party collaborative or (ii) Owned and operated by a renewable-generation 20 developer on behalf of a public entity, educational institution, hospital, nonprofit, other eligible 21 entity, or multi-municipal party collaborative through net-metering financing arrangement shall 22 be treated as an eligible net-metering system and all accounts designated by the public entity, 23 educational institution, hospital, other eligible entity, nonprofit, or multi-municipal party 24 collaborative for net metering shall be treated as accounts eligible for net metering within an 25 eligible net-metering-system site.

26 (6) "Eligible net-metering-system site" means the site where the eligible net-metering 27 system or community remote net-metering system is located or is part of the same campus or 28 complex of sites contiguous to one another and the site where the eligible net-metering system or 29 community remote-net-metering system is located or a farm in which the eligible net-metering 30 system or community remote-net-metering system is located. Except for an eligible net-metering 31 system owned by or operated on behalf of a public entity, educational institution, hospital, other 32 eligible entity, nonprofit, or multi-municipal party collaborative through a net-metering financing 33 arrangement, the purpose of this definition is to reasonably assure that energy generated by the 34 eligible net-metering system is consumed by net-metered electric service account(s) that are

1 actually located in the same geographical location as the eligible net-metering system. All energy 2 generated from any eligible net-metering system is, and will be considered, consumed at the 3 meter where the renewable-energy resource is interconnected for valuation purposes. Except for 4 an eligible net-metering system owned by, or operated on behalf of, a public entity, educational institution, hospital, other eligible entity, nonprofit, or multi-municipal party collaborative 5 through a net-metering financing arrangement, or except for a community remote-net-metering 6 7 system, all of the net-metered accounts at the eligible net-metering-system site must be the 8 accounts of the same customer of record and customers are not permitted to enter into agreements 9 or arrangements to change the name on accounts for the purpose of artificially expanding the 10 eligible net-metering-system site to contiguous sites in an attempt to avoid this restriction. 11 However, a property owner may change the nature of the metered service at the accounts at the 12 site to be master metered in the owner's name, or become the customer of record for each of the 13 accounts, provided that the owner becoming the customer of record actually owns the property at 14 which the account is located. As long as the net-metered accounts meet the requirements set forth 15 in this definition, there is no limit on the number of accounts that may be net metered within the 16 eligible net-metering-system site.

17 (7) "Excess renewable net-metering credit" means a credit that applies to an eligible net-18 metering system or community remote-net-metering system for that portion of the production of 19 electrical energy beyond one hundred percent (100%) and no greater than one hundred twenty-20 five percent (125%) of the renewable self-generator's own consumption at the eligible net-21 metering-system site or the sum of the usage of the eligible credit recipient accounts associated 22 with the community remote-net-metering system during the applicable billing period. Such excess 23 renewable net-metering credit shall be equal to the electric-distribution company's avoided cost 24 rate, which is hereby declared to be the electric-distribution company's standard offer service 25 kilowatt hour (kWh) charge for the rate class and time-of-use billing period (if applicable) 26 applicable to the customer of record for the eligible net-metering system or applicable to the 27 customer of record for the community remote-net-metering system. The commission shall have 28 the authority to make determinations as to the applicability of this credit to specific generation 29 facilities to the extent there is any uncertainty or disagreement.

30 (8) "Farm" shall be defined in accordance with § 44-27-2, except that all buildings 31 associated with the farm shall be eligible for net-metering credits as long as: (i) The buildings are 32 owned by the same entity operating the farm or persons associated with operating the farm; and 33 (ii) The buildings are on the same farmland as the project on either a tract of land contiguous 34 with, or reasonably proximate to, such farmland or across a public way from such farmland. 1

(9) "Hospital" means and shall be defined and established as set forth in chapter 17 of

2 title 23.

3 (10) "Multi-municipal party collaborative" means a group of towns and/or cities eligible 4 credit recipients that enter into an agreement for the purpose of co-owning a renewable-5 generation facility or entering into a financing arrangement pursuant to subdivision (14).

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(11) "Municipality" means any Rhode Island town or city, including any agency or 7 instrumentality thereof, with the powers set forth in title 45 of the general laws.

8 (12) "Net metering" means using electrical energy generated by an eligible, net-metering 9 system for the purpose of self-supplying electrical energy and power at the eligible net-metering-10 system site, or with respect to a community remote-net-metering system, for the purpose of 11 generating net-metering credits to be applied to the electric bills of the eligible credit recipients 12 associated with the community net-metering system. The amount so generated will thereby offset 13 consumption at the eligible net-metering system site through the netting process established in 14 this chapter, or with respect to a community remote-net-metering system, the amounts generated 15 in excess of that amount will result in credits being applied to the eligible credit-recipient 16 accounts associated with the community remote-net-metering system.

17 (13) "Net-metering customer" means a customer of the electric-distribution company 18 receiving and being billed for distribution service whose distribution account(s) are being net 19 metered.

20 (14) "Net-metering financing arrangement" means arrangements entered into by a public 21 entity, educational institution, hospital, nonprofit, or multi-municipal party collaborative with a 22 private entity to facilitate the financing and operation of a net-metering resource, in which the 23 private entity owns and operates an eligible net-metering resource on behalf of a public entity, 24 educational institution, hospital, nonprofit, or multi-municipal party collaborative, where: (i) The 25 eligible net-metering resource is located on property owned or controlled by the public entity, 26 educational institution, hospital, or one of the municipalities, as applicable, and (ii) The 27 production from the eligible net-metering resource and primary compensation paid by the public 28 entity, educational institution, hospital, nonprofit, or multi-municipal party collaborative to the 29 private entity for such production is directly tied to the consumption of electricity occurring at the 30 designated net-metered accounts.

31 (15) "Nonprofit" means a nonprofit corporation as defined and established through 32 chapter 6 of title 7, and shall include religious organizations that are tax exempt pursuant to 26 U.S.C. § 501(d). 33

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(16) "Other eligible entity" means any entity not included in the definitions of residential

1 account, low- or moderate-income housing credit recipient, educational institution, hospital,

2 nonprofit, or public entity that has an aggregated electric load of greater than five million kilowatt

3 <u>hours (5,000,000 kwh) per year.</u>

4 (16)(17) "Person" means an individual, firm, corporation, association, partnership, farm,
5 town or city of the State of Rhode Island, multi-municipal party collaborative, or the State of
6 Rhode Island or any department of the state government, governmental agency, or public
7 instrumentality of the state.

8 (17)(18) "Project" means a distinct installation of an eligible net-metering system or a 9 community remote-net-metering system. An installation will be considered distinct if it is 10 installed in a different location, or at a different time, or involves a different type of renewable 11 energy.

12 (18)(19) "Public entity" means the federal government, the state of Rhode Island, 13 municipalities, wastewater treatment facilities, public transit agencies, or any water distributing 14 plant or system employed for the distribution of water to the consuming public within this state 15 including the water supply board of the city of Providence.

16 (19)(20) "Renewable net-metering credit" means a credit that applies to an eligible net-17 metering system or a community remote-net-metering system up to one hundred percent (100%) 18 of either the renewable self-generator's usage at the eligible net-metering-system site or the sum 19 of the usage of the eligible credit-recipient accounts associated with the community remote net-20 metering system over the applicable billing period. This credit shall be equal to the total kilowatt 21 hours of electrical energy generated up to the amount consumed on-site, and/or generated up to 22 the sum of the eligible credit-recipient account usage during the billing period multiplied by the 23 sum of the distribution company's:

(i) Standard offer service kilowatt hour charge for the rate class applicable to the netmetering customer, except that for remote public entity and multi-municipality party collaborative
net-metering systems that submit an application for an interconnection study on or after July 1,
2017, and community remote-net-metering systems, the standard offer service kilowatt-hour
charge shall be net of the renewable energy standard charge or credit;

29 (ii) Distribution kilowatt-hour charge;

30 (iii) Transmission kilowatt-hour charge; and

31 (iv) Transition kilowatt-hour charge.

Notwithstanding the foregoing, except for systems that have requested an interconnection study for which payment has been received by the distribution company, or if an interconnection study is not required, a completed and paid interconnection application, by December 31, 2018, the renewable net-metering credit for all remote public entity and multi-municipal party
 collaborative net-metering systems shall not include the distribution kilowatt hour charge
 commencing on January 1, 2050.

4 (20)(21) "Renewable self-generator" means an electric distribution service customer of 5 record for the eligible net-metering system or community remote-net-metering system at the 6 eligible net-metering-system site which system is primarily designed to produce electrical energy 7 for consumption by that same customer at its distribution service account(s), and/or, with respect 8 to community remote-net-metering systems, electrical energy which generates net-metering 9 credits to be applied to offset the eligible credit-recipient account usage.

10 (21)(22) "Third party" means and includes any person or entity, other than the renewable 11 self-generator, who or that owns or operates the eligible net-metering system or community 12 remote-net-metering system on the eligible net-metering-system site for the benefit of the 13 renewable self-generator.

14 (22)(23) "Third-party, net-metering financing arrangement" means the financing of 15 eligible net-metering systems or community remote-net-metering systems through lease 16 arrangements or power/credit purchase agreements between a third party and renewable self-17 generator, except for those entities under a public entity net-metering finance arrangement. A 18 third party engaged in providing financing arrangements related to such net-metering systems 19 with a public or private entity is not a public utility as defined in § 39-1-2.

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39-26.4-3. Net metering.

(a) The following policies regarding net metering of electricity from eligible net-metering
 systems and community remote-net-metering systems and regarding any person that is a
 renewable self-generator shall apply:

(1)(i) The maximum, allowable capacity for eligible net-metering systems, based on
nameplate capacity, shall be ten megawatts (10 MW), effective sixty (60) days after passage. The
aggregate amount of net metering in the Block Island Power Company and the Pascoag Utility
District shall not exceed three percent (3%) of peak load for each utility district; and

(ii) Through December 31, 2018, the maximum, aggregate amount of community remotenet-metering systems built shall be thirty megawatts (30 MW). Any of the unused MW amount after December 31, 2018, shall remain available to community remote-net-metering systems until the MW aggregate amount is interconnected. After December 31, 2018, the commission may expand or modify the aggregate amount after a public hearing upon petition by the office of energy resources. The commission shall determine within six (6) months of such petition being docketed by the commission whether the benefits of the proposed expansion exceed the cost. This

1 aggregate amount shall not apply to any net-metering financing arrangement involving public 2 entity facilities, multi-municipal party collaborative facilities, educational institutions, the federal 3 government, hospitals, other eligible entities, or nonprofits. By June 30, 2018, the commission 4 shall conduct a study examining the cost and benefit to all customers of the inclusion of the 5 distribution charge as a part of the net-metering calculation.

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(2) For ease of administering net-metered accounts and stabilizing net-metered account 7 bills, the electric-distribution company may elect (but is not required) to estimate for any twelve-8 month (12) period:

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(i) The production from the eligible net-metering system or community remote-net-10 metering system; and

11 (ii) Aggregate consumption of the net-metered accounts at the eligible net-metering-12 system site or the sum of the consumption of the eligible credit-recipient accounts associated with 13 the community remote-net-metering system, and establish a monthly billing plan that reflects the 14 expected credits that would be applied to the net-metered accounts over twelve (12) months. The 15 billing plan would be designed to even out monthly billings over twelve (12) months, regardless 16 of actual production and usage. If such election is made by the electric-distribution company, the 17 electric-distribution company would reconcile payments and credits under the billing plan to 18 actual production and consumption at the end of the twelve-month (12) period and apply any 19 credits or charges to the net-metered accounts for any positive or negative difference, as 20 applicable. Should there be a material change in circumstances at the eligible net-metering system 21 site or associated accounts during the twelve-month (12) period, the estimates and credits may be 22 adjusted by the electric-distribution company during the reconciliation period. The electric-23 distribution company also may elect (but is not required) to issue checks to any net-metering 24 customer in lieu of billing credits or carry-forward credits or charges to the next billing period. 25 For residential-eligible net-metering systems and community-remote-net-metering systems 26 twenty-five kilowatts (25 kw) or smaller, the electric-distribution company, at its option, may 27 administer renewable net-metering credits month to month allowing unused credits to carry 28 forward into the following billing period.

29 (3) If the electricity generated by an eligible net-metering system or community remote-30 net-metering system during a billing period is equal to, or less than, the net-metering customer's 31 usage at the eligible net-metering-system site or the sum of the usage of the eligible credit-32 recipient accounts associated with the community remote-net-metering system during the billing 33 period, the customer shall receive renewable net-metering credits, that shall be applied to offset 34 the net-metering customer's usage on accounts at the eligible net-metering-system site, or shall be

1 used to credit the eligible credit-recipient's electric account.

2 (4) If the electricity generated by an eligible net-metering system or community remote-3 net-metering system during a billing period is greater than the net-metering customer's usage on 4 accounts at the eligible net-metering-system site or the sum of the usage of the eligible credit-5 recipient accounts associated with the community remote-net-metering system during the billing 6 period, the customer shall be paid by excess renewable net-metering credits for the excess 7 electricity generated up to an additional twenty-five percent (25%) beyond the net-metering 8 customer's usage at the eligible net-metering-system site, or the sum of the usage of the eligible 9 credit-recipient accounts associated with the community remote net-metering system during the 10 billing period; unless the electric-distribution company and net-metering customer have agreed to 11 a billing plan pursuant to subdivision (2).

12 (5) The rates applicable to any net-metered account shall be the same as those that apply 13 to the rate classification that would be applicable to such account in the absence of net-metering, 14 including customer and demand charges, and no other charges may be imposed to offset net-15 metering credits.

16 (b) The commission shall exempt electric-distribution company customer accounts 17 associated with an eligible, net-metering system from back-up or standby rates commensurate 18 with the size of the eligible net-metering system, provided that any revenue shortfall caused by 19 any such exemption shall be fully recovered by the electric-distribution company through rates.

20 (c) Any prudent and reasonable costs incurred by the electric-distribution company 21 pursuant to achieving compliance with subsection (a) and the annual amount of any renewable 22 net-metering credits or excess, renewable net-metering credits provided to accounts associated 23 with eligible net-metering systems or community remote-net-metering systems, shall be 24 aggregated by the distribution company and billed to all distribution customers on an annual basis 25 through a uniform, per-kilowatt-hour (kwh) surcharge embedded in the distribution component of 26 the rates reflected on customer bills.

27 (d) The billing process set out in this section shall be applicable to electric-distribution
28 companies thirty (30) days after the enactment of this chapter.

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SECTION 2. This act shall take effect upon passage.

LC002020

EXPLANATION

BY THE LEGISLATIVE COUNCIL

OF

AN ACT

RELATING TO PUBLIC UTILITIES AND CARRIERS -- NET METERING

1 This act would add a definition for "other eligible entity" and would include the entity 2 under the provisions of the net-metering statute and would amend the definition for multi-3 municipal collaborative to be called multi-party collaborative.

4 This act would take effect upon passage.

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