

2026 -- S 2442

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LC003304

STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2026

AN ACT

RELATING TO PROPERTY -- FIRST-TIME HOME BUYER SAVINGS PROGRAM ACT

Introduced By: Senators Paolino, Mack, Rogers, DiPalma, Appollonio, Thompson, Quezada, and Murray
Date Introduced: February 06, 2026

Referred To: Senate Finance

It is enacted by the General Assembly as follows:

1 SECTION 1. Title 34 of the General Laws entitled "PROPERTY" is hereby amended by
2 adding thereto the following chapter:

CHAPTER 51

FIRST-TIME HOME BUYER SAVINGS PROGRAM ACT

34-51-1. First-time home buyer savings program act.

9 (b) All money received in connection with the program shall deposited into a first-time
10 home buyer saving account fund. Money accrued by participants in the program fund may only be
11 used towards the purchase of a first home.

12 (c) The state investment commission shall invest money within the program fund in any
13 investments that are authorized by the general laws, including equities and fixed-income securities.

16 (a) A participant in the program may contribute up to fifty thousand dollars (\$50,000) and

18 (b) A participant may subtract up to one hundred and fifty thousand dollars (\$150,000) of
19 interest and dividend income from federal adjusted gross income pursuant to § 44-30-12.

1 **34-51-3. Withdrawal of funds by participant.**

2 A participant may at any time withdraw funds from the participant's account in the program
3 to be used for a qualified purchase of a first home, in an amount up to the value of the account at
4 the time the withdrawal is implemented.

5 **34-51-4. Penalty for withdrawal of funds for non-qualified purposes.**

6 In the event that a participant requests a withdrawal from an account in the program other
7 than a withdrawal used for a qualified purchase of a first home, the modifications to federal adjusted
8 gross income shall be forfeited and the participant shall be taxed at the normal tax rate.

9 SECTION 2. Section 44-30-12 of the General Laws in Chapter 44-30 entitled "Personal
10 Income Tax" is hereby amended to read as follows:

11 **44-30-12. Rhode Island income of a resident individual.**

12 (a) **General.** The Rhode Island income of a resident individual means the individual's
13 adjusted gross income for federal income tax purposes, with the modifications specified in this
14 section.

15 (b) **Modifications increasing federal adjusted gross income.** There shall be added to
16 federal adjusted gross income:

17 (1) Interest income on obligations of any state, or its political subdivisions, other than
18 Rhode Island or its political subdivisions;

19 (2) Interest or dividend income on obligations or securities of any authority, commission,
20 or instrumentality of the United States, but not of Rhode Island or its political subdivisions, to the
21 extent exempted by the laws of the United States from federal income tax but not from state income
22 taxes;

23 (3) The modification described in § 44-30-25(g);

24 (4)(i) The amount defined below of a nonqualified withdrawal made from an account in
25 the tuition savings program pursuant to § 16-57-6.1. For purposes of this section, a nonqualified
26 withdrawal is:

27 (A) A transfer or rollover to a qualified tuition program under Section 529 of the Internal
28 Revenue Code, 26 U.S.C. § 529, other than to the tuition savings program referred to in § 16-57-
29 6.1; and

30 (B) A withdrawal or distribution that is:

31 (I) Not applied on a timely basis to pay "qualified higher education expenses" as defined
32 in § 16-57-3(12) of the beneficiary of the account from which the withdrawal is made;

33 (II) Not made for a reason referred to in § 16-57-6.1(e); or

34 (III) Not made in other circumstances for which an exclusion from tax made applicable by

1 Section 529 of the Internal Revenue Code, 26 U.S.C. § 529, pertains if the transfer, rollover,
2 withdrawal, or distribution is made within two (2) taxable years following the taxable year for
3 which a contributions modification pursuant to subsection (c)(4) of this section is taken based on
4 contributions to any tuition savings program account by the person who is the participant of the
5 account at the time of the contribution, whether or not the person is the participant of the account
6 at the time of the transfer, rollover, withdrawal, or distribution;

10 (A) The amount equal to the nonqualified withdrawal reduced by the sum of any
11 administrative fee or penalty imposed under the tuition savings program in connection with the
12 nonqualified withdrawal plus the earnings portion thereof, if any, includable in computing the
13 person's federal adjusted gross income for the taxable year; and

14 (B) The amount of the person's contribution modification pursuant to subsection (c)(4) of
15 this section for the person's taxable year of the withdrawal and the two (2) prior taxable years less
16 the amount of any nonqualified withdrawal for the two (2) prior taxable years included in
17 computing the person's Rhode Island income by application of this subsection for those years. Any
18 amount added to federal adjusted gross income pursuant to this subdivision shall constitute Rhode
19 Island income for residents, nonresidents, and part-year residents;

20 (5) The modification described in § 44-30-25.1(d)(3)(i);

(6) The amount equal to any unemployment compensation received but not included in federal adjusted gross income;

(7) The amount equal to the deduction allowed for sales tax paid for a purchase of a qualified motor vehicle as defined by the Internal Revenue Code § 164(a)(6);

25 (8) For any taxable year beginning on or after January 1, 2020, the amount of any Paycheck
26 Protection Program loan forgiven for federal income tax purposes as authorized by the Coronavirus
27 Aid, Relief, and Economic Security Act and/or the Consolidated Appropriations Act, 2021 and/or
28 any other subsequent federal stimulus relief packages enacted by law, to the extent that the amount
29 of the loan forgiven exceeds \$250,000, including an individual's distributive share of the amount
30 of a pass-through entity's loan forgiveness in excess of \$250,000; and

31 (9) For the taxable year beginning on or before January 1, 2025, the amount of any income,
32 deduction or allowance that would be subject to federal income tax but for the Congressional
33 enactment of the One Big Beautiful Bill Act or any other similar Congressional enactment. The
34 enactment of the One Big Beautiful Bill Act or any other similar Congressional enactment and any

1 Internal Revenue Service changes to forms, regulations, and/or processing which go into effect
2 during the current tax year or within six (6) months of the beginning of the next tax year shall be
3 deemed grounds for the promulgation of emergency rules and regulations under § 42-35-2.10 to
4 effectuate the purpose of preserving the Rhode Island tax base under Rhode Island law with respect
5 to the One Big Beautiful Bill Act or any other similar Congressional enactment.

6 (c) **Modifications reducing federal adjusted gross income.** There shall be subtracted
7 from federal adjusted gross income:

8 (1) Any interest income on obligations of the United States and its possessions to the extent
9 includable in gross income for federal income tax purposes, and any interest or dividend income on
10 obligations, or securities of any authority, commission, or instrumentality of the United States to
11 the extent includable in gross income for federal income tax purposes but exempt from state income
12 taxes under the laws of the United States; provided, that the amount to be subtracted shall in any
13 case be reduced by any interest on indebtedness incurred or continued to purchase or carry
14 obligations or securities the income of which is exempt from Rhode Island personal income tax, to
15 the extent the interest has been deducted in determining federal adjusted gross income or taxable
16 income;

17 (2) A modification described in § 44-30-25(f) or § 44-30-1.1(c)(1);

18 (3) The amount of any withdrawal or distribution from the “tuition savings program”
19 referred to in § 16-57-6.1 that is included in federal adjusted gross income, other than a withdrawal
20 or distribution or portion of a withdrawal or distribution that is a nonqualified withdrawal;

21 (4) Contributions made to an account under the tuition savings program, including the
22 “contributions carryover” pursuant to subsection (c)(4)(iv) of this section, if any, subject to the
23 following limitations, restrictions, and qualifications:

24 (i) The aggregate subtraction pursuant to this subdivision for any taxable year of the
25 taxpayer shall not exceed five hundred dollars (\$500) or one thousand dollars (\$1,000) if a joint
26 return;

27 (ii) The following shall not be considered contributions:

28 (A) Contributions made by any person to an account who is not a participant of the account
29 at the time the contribution is made;

30 (B) Transfers or rollovers to an account from any other tuition savings program account or
31 from any other “qualified tuition program” under section 529 of the Internal Revenue Code, 26
32 U.S.C. § 529; or

33 (C) A change of the beneficiary of the account;

34 (iii) The subtraction pursuant to this subdivision shall not reduce the taxpayer’s federal

1 adjusted gross income to less than zero (0);

2 (iv) The contributions carryover to a taxable year for purpose of this subdivision is the
3 excess, if any, of the total amount of contributions actually made by the taxpayer to the tuition
4 savings program for all preceding taxable years for which this subsection is effective over the sum
5 of:

6 (A) The total of the subtractions under this subdivision allowable to the taxpayer for all
7 such preceding taxable years; and

8 (B) That part of any remaining contribution carryover at the end of the taxable year which
9 exceeds the amount of any nonqualified withdrawals during the year and the prior two (2) taxable
10 years not included in the addition provided for in this subdivision for those years. Any such part
11 shall be disregarded in computing the contributions carryover for any subsequent taxable year;

12 (v) For any taxable year for which a contributions carryover is applicable, the taxpayer
13 shall include a computation of the carryover with the taxpayer's Rhode Island personal income tax
14 return for that year, and if for any taxable year on which the carryover is based the taxpayer filed a
15 joint Rhode Island personal income tax return but filed a return on a basis other than jointly for a
16 subsequent taxable year, the computation shall reflect how the carryover is being allocated between
17 the prior joint filers;

18 (5) The modification described in § 44-30-25.1(d)(1);

19 (6) Amounts deemed taxable income to the taxpayer due to payment or provision of
20 insurance benefits to a dependent, including a domestic partner pursuant to chapter 12 of title 36 or
21 other coverage plan;

22 **(7) Modification for organ transplantation.**

23 (i) An individual may subtract up to ten thousand dollars (\$10,000) from federal adjusted
24 gross income if the individual, while living, donates one or more of their human organs to another
25 human being for human organ transplantation, except that for purposes of this subsection, "human
26 organ" means all or part of a liver, pancreas, kidney, intestine, lung, or bone marrow. A subtract
27 modification that is claimed hereunder may be claimed in the taxable year in which the human
28 organ transplantation occurs.

29 (ii) An individual may claim that subtract modification hereunder only once, and the
30 subtract modification may be claimed for only the following unreimbursed expenses that are
31 incurred by the claimant and related to the claimant's organ donation:

32 (A) Travel expenses.

33 (B) Lodging expenses.

34 (C) Lost wages.

(8) Modification for taxable Social Security income.

4 (i) For tax years beginning on or after January 1, 2016:

9 (B) A married individual filing jointly or individual filing qualifying widow(er) who has
10 attained the age used for calculating full or unreduced Social Security retirement benefits whose
11 joint federal adjusted gross income for the taxable year is less than one hundred thousand dollars
12 (\$100,000), an amount equal to the Social Security benefits includable in federal adjusted gross
13 income.

14 (ii) Adjustment for inflation. The dollar amount contained in subsections (c)(8)(i)(A) and
15 (c)(8)(i)(B) of this section shall be increased annually by an amount equal to:

16 (A) Such dollar amount contained in subsections (c)(8)(i)(A) and (c)(8)(i)(B) of this section
17 adjusted for inflation using a base tax year of 2000, multiplied by;

18 (B) The cost-of-living adjustment with a base year of 2000.

19 (iii) For the purposes of this section the cost-of-living adjustment for any calendar year is
20 the percentage (if any) by which the consumer price index for the preceding calendar year exceeds
21 the consumer price index for the base year. The consumer price index for any calendar year is the
22 average of the consumer price index as of the close of the twelve-month (12) period ending on
23 August 31, of such calendar year.

24 (iv) For the purpose of this section the term "consumer price index" means the last
25 consumer price index for all urban consumers published by the department of labor. For the purpose
26 of this section the revision of the consumer price index which is most consistent with the consumer
27 price index for calendar year 1986 shall be used.

28 (v) If any increase determined under this section is not a multiple of fifty dollars (\$50.00),
29 such increase shall be rounded to the next lower multiple of fifty dollars (\$50.00). In the case of a
30 married individual filing separate return, if any increase determined under this section is not a
31 multiple of twenty-five dollars (\$25.00), such increase shall be rounded to the next lower multiple
32 of twenty-five dollars (\$25.00);

33 (9) Modification of taxable retirement income from certain pension plans or
34 annuities.

8 (A) For a person who has attained the age used for calculating full or unreduced Social
9 Security retirement benefits who files a return as an unmarried individual, head of household, or
10 married filing separate whose federal adjusted gross income for such taxable year is less than the
11 amount used for the modification contained in subsection (c)(8)(i)(A) of this section an amount not
12 to exceed \$15,000 for tax years beginning on or after January 1, 2017, until the tax year beginning
13 January 1, 2022, and an amount not to exceed twenty thousand dollars (\$20,000) for tax years
14 beginning on or after January 1, 2023, until the tax year beginning January 1, 2024, and an amount
15 not to exceed fifty thousand dollars (\$50,000) for tax years beginning on or after January 1, 2025,
16 of taxable pension and/or annuity income includible in federal adjusted gross income; or

17 (B) For a married individual filing jointly or individual filing qualifying widow(er) who
18 has attained the age used for calculating full or unreduced Social Security retirement benefits whose
19 joint federal adjusted gross income for such taxable year is less than the amount used for the
20 modification contained in subsection (c)(8)(i)(B) of this section an amount not to exceed \$15,000
21 for tax years beginning on or after January 1, 2017, until the tax year beginning January 1, 2022,
22 and an amount not to exceed twenty thousand dollars (\$20,000) for tax years beginning on or after
23 January 1, 2023, until the tax year beginning January 1, 2024, and an amount not to exceed fifty
24 thousand dollars (\$50,000) for tax years beginning on or after January 1, 2025, of taxable pension
25 and/or annuity income includible in federal adjusted gross income.

26 (ii) Adjustment for inflation. The dollar amount contained by reference in subsections
27 (c)(9)(i)(A) and (c)(9)(i)(B) of this section shall be increased annually for tax years beginning on
28 or after January 1, 2018, by an amount equal to:

29 (A) Such dollar amount contained by reference in subsections (c)(9)(i)(A) and (c)(9)(i)(B)
30 of this section adjusted for inflation using a base tax year of 2000, multiplied by:

31 (B) The cost-of-living adjustment with a base year of 2000.

32 (iii) For the purposes of this section, the cost-of-living adjustment for any calendar year is
33 the percentage (if any) by which the consumer price index for the preceding calendar year exceeds
34 the consumer price index for the base year. The consumer price index for any calendar year is the

1 average of the consumer price index as of the close of the twelve-month (12) period ending on
2 August 31, of such calendar year.

3 (iv) For the purpose of this section, the term “consumer price index” means the last
4 consumer price index for all urban consumers published by the department of labor. For the purpose
5 of this section, the revision of the consumer price index which is most consistent with the consumer
6 price index for calendar year 1986 shall be used.

7 (v) If any increase determined under this section is not a multiple of fifty dollars (\$50.00),
8 such increase shall be rounded to the next lower multiple of fifty dollars (\$50.00). In the case of a
9 married individual filing a separate return, if any increase determined under this section is not a
10 multiple of twenty-five dollars (\$25.00), such increase shall be rounded to the next lower multiple
11 of twenty-five dollars (\$25.00).

12 (vi) For tax years beginning on or after January 1, 2022, the dollar amount contained by
13 reference in subsection (c)(9)(i)(A) shall be adjusted to equal the dollar amount contained in
14 subsection (c)(8)(i)(A), as adjusted for inflation, and the dollar amount contained by reference in
15 subsection(c)(9)(i)(B) shall be adjusted to equal the dollar amount contained in subsection
16 (c)(8)(i)(B), as adjusted for inflation;

17 **(10) Modification for Rhode Island investment in opportunity zones.** For purposes of
18 a taxpayer’s state tax liability, in the case of any investment in a Rhode Island opportunity zone by
19 the taxpayer for at least seven (7) years, a modification to income shall be allowed for the
20 incremental difference between the benefit allowed under 26 U.S.C. § 1400Z-2(b)(2)(B)(iv) and
21 the federal benefit allowed under 26 U.S.C. § 1400Z-2(c);

22 **(11) Modification for military service pensions.**

23 (i) For purposes of a taxpayer’s state tax liability, a modification to income shall be allowed
24 as follows:

25 (A) For the tax years beginning on January 1, 2023, a taxpayer may subtract from federal
26 adjusted gross income the taxpayer’s military service pension benefits included in federal adjusted
27 gross income;

28 (ii) As used in this subsection, the term “military service” shall have the same meaning as
29 set forth in 20 C.F.R. § 212.2;

30 (iii) At no time shall the modification allowed under this subsection alone or in conjunction
31 with subsection (c)(9) exceed the amount of the military service pension received in the tax year
32 for which the modification is claimed;

33 (12) Any rebate issued to the taxpayer pursuant to § 44-30-103 to the extent included in
34 gross income for federal tax purposes; **and**

(13) For tax years beginning on or after January 1, 2025, in the case of a taxpayer that is licensed in accordance with chapters 28.6 and/or 28.11 of title 21, the amount equal to any expenditure that is eligible to be claimed as a federal income tax deduction but is disallowed under 26 U.S.C. § 280E; and

5 (14) Modification for a taxpayer participating in the first-time home buyer savings act.

6 (i) For purposes of a taxpayer's state tax liability, a modification to federal adjusted gross
7 income shall be allowed as follows:

(A) A taxpayer may subtract from federal adjusted gross income an amount up to fifty thousand dollars (\$50,000) contributed to the first-time home buyer savings account; and

10 (B) A taxpayer may subtract from federal adjusted gross income an amount up to one
11 hundred fifty thousand dollars (\$150,000) of interest and dividends included in federal adjusted
12 gross income.

20 SECTION 3. This act shall take effect upon passage.

LC003304

EXPLANATION
BY THE LEGISLATIVE COUNCIL
OF
A N A C T

RELATING TO PROPERTY -- FIRST-TIME HOME BUYER SAVINGS PROGRAM ACT

1 This act would establish the first-time home buyer savings program fund for first-time
2 home buyers. This act would allow modifications to federal adjusted gross income for fifty
3 thousand dollars (\$50,000) in contributions and one hundred and fifty thousand dollars (\$150,000)
4 of interest and dividends.

5 This act would take effect upon passage.

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