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STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2026

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A N A C T

RELATING TO FOOD AND DRUGS -- UNIFORM CONTROLLED SUBSTANCES ACT

Introduced By: Representatives Knight, Cortvriend, Caldwell, Alzate, Stewart, Kazarian,  
Casimiro, Dawson, Fogarty, and Speakman

Date Introduced: March 18, 2026

Referred To: House Health & Human Services

It is enacted by the General Assembly as follows:

1           SECTION 1. Section 21-28-3.18 of the General Laws in Chapter 21-28 entitled "Uniform  
2   Controlled Substances Act" is hereby amended to read as follows:

3           **21-28-3.18. Prescriptions.**

4           (a) An apothecary in good faith may sell and dispense controlled substances in schedules  
5   II, III, IV, and V to any person upon a valid prescription by a practitioner licensed by law to  
6   prescribe or administer those substances; dated and signed by the person prescribing on the day  
7   when issued and bearing the full name and address of the patient to whom, or of the owner of the  
8   animal for which, the substance is dispensed; and the full name, address, and registration number  
9   under the federal law of the person prescribing, if he or she is required by that law to be registered.  
10   If the prescription is for an animal, it shall state the species of the animal for which the substance  
11   is prescribed.

12           (b) When filling a hard-copy prescription for a schedule II controlled substance, the  
13   apothecary filling the prescription shall sign his or her full name and shall write the date of filling  
14   on the face of the prescription.

15           (c) The prescription shall be retained on file by the proprietor of the pharmacy in which it  
16   was filled for a period of two (2) years so as to be readily accessible for inspection by any public  
17   officer or employee engaged in the enforcement of this chapter.

18           (d)(1) Hard-copy prescriptions for controlled substances in schedule II shall be filed  
19   separately and shall not be refilled.

1           (2) The director of health shall, after appropriate notice and hearing pursuant to § 42-35-3,  
2 promulgate rules and regulations for the purpose of adopting a system for electronic data  
3 transmission of prescriptions for controlled substances in schedules II, III, IV, and V. Opioid  
4 antagonists, including, but not limited to, naloxone, as may be further determined by rules and  
5 regulations, shall be transmitted with controlled substances in schedules II, III, IV, and V. Provided,  
6 information collected regarding dispensing of opioid antagonists shall be for statistical, research,  
7 or educational purposes only. The department's rules and regulations shall require the removal of  
8 patient, recipient, or prescriber information that could be used to identify individual patients or  
9 recipients of opioid antagonists.

10           (i) Notwithstanding any other provision of this chapter or any regulation promulgated  
11 thereunder, prescriptions for testosterone shall not be transmitted to, or reported within, the  
12 prescription drug monitoring database maintained by the department of health.

13           (ii) Immediately upon the effective date of this subsection, the department of health and  
14 human services shall purge from the records of the controlled substances prescriptions monitoring  
15 program, as established in § 21-28-3.32, all existing information concerning the prescribing and  
16 dispensing of testosterone and shall ensure that no further records concerning the prescribing or  
17 dispensing of testosterone are created or maintained by the electronic prescription drug monitoring  
18 program.

19           (3) A practitioner shall sign and transmit electronic prescriptions for controlled substances  
20 in schedules II, III, IV, and V to a pharmacy in accordance with rules and regulations as shall be  
21 promulgated by the department and which shall require electronic transmission no sooner than  
22 January 1, 2020, and a pharmacy may dispense an electronically transmitted prescription for these  
23 controlled substances in accordance with the code of federal regulations, 21 C.F.R., pt. 1300, et  
24 seq.

25           (e) Subject to the rules and regulations promulgated by the department pursuant to  
26 subsection (d)(3) of this section, a prescription for a schedule II narcotic substance to be  
27 compounded for the direct administration to a patient by parenteral, intravenous, intramuscular,  
28 subcutaneous, or intraspinal infusion may be transmitted by the practitioner, or practitioner's agent,  
29 to the pharmacy by facsimile. The facsimile will serve as the original prescription.

30           (f) Subject to the rules and regulations promulgated by the department pursuant to  
31 subsection (d)(3) of this section, a prescription for a schedule II substance for a resident of a long-  
32 term-care facility may be transmitted by the practitioner, or the practitioner's agent, to the  
33 dispensing pharmacy by facsimile. The facsimile serves as the original prescription.

34           (g) Subject to the rules and regulations promulgated by the department pursuant to

1 subsection (d)(3) of this section, a prescription for a schedule II narcotic substance for a patient  
2 residing in a hospice certified by Medicare under title XVIII of the Social Security Act, 42 U.S.C.  
3 § 1395 et seq., or licensed by the state, may be transmitted by the practitioner, or practitioner's  
4 agent, to the dispensing pharmacy by facsimile. The practitioner, or the practitioner's agent, will  
5 note on the prescription that the patient is a hospice patient. The facsimile serves as the original,  
6 written prescription.

7 (h) An apothecary, in lieu of a written prescription, may sell and dispense controlled  
8 substances in schedules III, IV, and V to any person upon an oral prescription of a practitioner. In  
9 issuing an oral prescription, the prescriber shall furnish the apothecary with the same information  
10 as is required by subsection (a) of this section and the apothecary who fills the prescription shall  
11 immediately reduce the oral prescription to writing and shall inscribe the information on the written  
12 record of the prescription made. This record shall be filed and preserved by the proprietor of the  
13 pharmacy in which it is filled in accordance with the provisions of subsection (c) of this section. In  
14 no case may a prescription for a controlled substance listed in schedules III, IV, or V be filled or  
15 refilled more than six (6) months after the date on which the prescription was issued and no  
16 prescription shall be authorized to be refilled more than five (5) times. Each refilling shall be  
17 entered on the face or back of the prescription and note the date and amount of controlled substance  
18 dispensed and the initials or identity of the dispensing apothecary.

19 (i) In the case of an emergency situation as defined in federal law, an apothecary may  
20 dispense a controlled substance listed in schedule II upon receiving an oral authorization of a  
21 prescribing practitioner provided that:

22 (1) The quantity prescribed and dispensed is limited to the amount adequate to treat the  
23 patient during the emergency period and dispensing beyond the emergency period must be pursuant  
24 to a written prescription signed by the prescribing practitioner.

25 (2) The prescription shall be immediately reduced to writing and shall contain all the  
26 information required in subsection (a).

27 (3) The prescription must be dispensed in good faith in the normal course of professional  
28 practice.

29 (4) Within seven (7) days after authorizing an emergency oral prescription, the prescribing  
30 practitioner shall cause a prescription for the emergency quantity prescribed to be delivered to the  
31 dispensing apothecary. The prescription shall have written on its face "authorization for emergency  
32 dispensing" and the date of the oral order. The prescription, upon receipt by the apothecary, shall  
33 be attached to the oral emergency prescription that had earlier been reduced to writing.

34 (j)(1) The partial filling of a prescription for a controlled substance listed in schedule II is

1 permissible, if the apothecary is unable to supply the full quantity called for in a prescription or  
2 emergency oral prescription and he or she makes a notation of the quantity supplied on the face of  
3 the prescription or oral emergency prescription that has been reduced to writing. The remaining  
4 portion of the prescription may be filled within seventy-two (72) hours of the first partial filling,  
5 however, if the remaining portion is not, or cannot be, filled within seventy-two (72) hours, the  
6 apothecary shall notify the prescribing practitioner. No further quantity may be supplied beyond  
7 seventy-two (72) hours without a new prescription.

8 (2)(i) A prescription for a schedule II controlled substance written for a patient in a long-  
9 term-care facility (LTCF), or for a patient with a medical diagnosis documenting a terminal illness,  
10 may be filled in partial quantities to include individual dosage units. If there is a question whether  
11 a patient may be classified as having a terminal illness, the pharmacist must contact the practitioner  
12 prior to partially filling the prescription. Both the pharmacist and the prescribing practitioner have  
13 a corresponding responsibility to assure that the controlled substance is for a terminally ill patient.

14 (ii) The pharmacist must record on the prescription whether the patient is “terminally ill”  
15 or an “LTCF patient.” A prescription that is partially filled, and does not contain the notation  
16 “terminally ill” or “LTCF patient,” shall be deemed to have been filled in violation of this chapter.

17 (iii) For each partial filling, the dispensing pharmacist shall record on the back of the  
18 prescription (or on another appropriate record, uniformly maintained, and readily retrievable), the:

19 (A) Date of the partial filling;

20 (B) Quantity dispensed;

21 (C) Remaining quantity authorized to be dispensed; and

22 (D) Identification of the dispensing pharmacist.

23 (iv) The total quantity of schedule II controlled substances dispensed in all partial fillings  
24 must not exceed the total quantity prescribed.

25 (v) Schedule II prescriptions for patients in a LTCF, or patients with a medical diagnosis  
26 documenting a terminal illness, are valid for a period not to exceed sixty (60) days from the issue  
27 date, unless sooner terminated by the discontinuance of medication.

28 (k) **Automated data-processing systems.** As an alternative to the prescription record-  
29 keeping provision of subsection (h) of this section, an automated data-processing system may be  
30 employed for the record-keeping system if the following conditions have been met:

31 (1) The system shall have the capability of producing sight-readable documents of all  
32 original and refilled prescription information. The term “sight readable” means that an authorized  
33 agent shall be able to examine the record and read the information. During the course of an on-site  
34 inspection, the record may be read from the CRT, microfiche, microfilm, printout, or other method

1 acceptable to the director. In the case of administrative proceedings, records must be provided in a  
2 paper printout form.

3 (2) The information shall include, but not be limited to, the prescription requirements and  
4 records of dispensing as indicated in subsection (h) of this section.

5 (3) The individual pharmacist responsible for completeness and accuracy of the entries to  
6 the system must provide documentation of the fact that prescription information entered into the  
7 computer is correct. In documenting this information, the pharmacy shall have the option to either:

8 (i) Maintain a bound logbook, or separate file, in which each individual pharmacist  
9 involved in the dispensing shall sign a statement each day attesting to the fact that the prescription  
10 information entered into the computer that day has been reviewed and is correct as shown. The  
11 book or file must be maintained at the pharmacy employing that system for a period of at least two  
12 (2) years after the date of last dispensing; or

13 (ii) Provide a printout of each day's prescription information. That printout shall be  
14 verified, dated, and signed by the individual pharmacist verifying that the information indicated is  
15 correct. The printout must be maintained at least two (2) years from the date of last dispensing.

16 (4) An auxiliary, record-keeping system shall be established for the documentation of  
17 refills if the automated data-processing system is inoperative for any reason. The auxiliary system  
18 shall ensure that all refills are authorized by the original prescription and that the maximum number  
19 of refills is not exceeded. When this automated data-processing system is restored to operation, the  
20 information regarding prescriptions filled and refilled during the inoperative period shall be entered  
21 into the automated data-processing system within ninety-six (96) hours.

22 (5) Any pharmacy using an automated data-processing system must comply with all  
23 applicable state and federal laws and regulations.

24 (6) A pharmacy shall make arrangements with the supplier of data-processing services or  
25 materials to ensure that the pharmacy continues to have adequate and complete prescription and  
26 dispensing records if the relationship with the supplier terminates for any reason. A pharmacy shall  
27 ensure continuity in the maintenance of records.

28 (7) The automated data-processing system shall contain adequate safeguards for security  
29 of the records to maintain the confidentiality and accuracy of the prescription information.  
30 Safeguards against unauthorized changes in data after the information has been entered and verified  
31 by the registered pharmacist shall be provided by the system.

32 (l) Prescriptions for controlled substances as found in schedule II will become void unless  
33 dispensed within ninety (90) days of the original date of the prescription and in no event shall more  
34 than a thirty-day (30) supply be dispensed at any one time, with the exception of prescriptions for

1 non-opioid, non-narcotic controlled substances found in schedule II, where a ninety-day (90)  
2 supply but in no event more than a ninety-day (90) supply, may be dispensed at any one time.

3 (1) In prescribing controlled substances in schedule II, practitioners may write up to three  
4 (3) separate prescriptions, each for up to a one-month supply, each signed and dated on the date  
5 written. For those prescriptions for the second and/or third month, the practitioner must write the  
6 earliest date each of those subsequent prescriptions may be filled, with directions to the pharmacist  
7 to fill no earlier than the date specified on the face of the prescription.

8 (m) The prescriptions in schedules III, IV, and V will become void unless dispensed within  
9 one hundred eighty (180) days of the original date of the prescription. For purposes of this section,  
10 a “dosage unit” shall be defined as a single capsule, tablet, or suppository, or not more than one  
11 five (5) ml. of an oral liquid.

12 (1) Prescriptions in schedule III cannot be written for more than one hundred (100) dosage  
13 units and not more than one hundred (100) dosage units may be dispensed at one time. Provided,  
14 however, manufacturer prepackaged steroids and hormones in schedule III shall be exempt from  
15 this subsection.

16 (2) Prescriptions in schedules IV and V may be written for up to a ninety-day (90) supply  
17 based on directions. No more than three hundred and sixty (360) dosage units may be dispensed at  
18 one time.

19 (n) A pharmacy shall transmit prescription information to the prescription-monitoring  
20 database at the department of health within one business day following the dispensing of an opioid  
21 prescription.

22 (o) The pharmacist shall inform patients verbally or in writing about the proper disposal of  
23 expired, unused, or unwanted medications, including the location of local disposal sites as listed on  
24 the department of health website.

25 (p) The pharmacist shall inform patients verbally or in writing in the proper use of any  
26 devices necessary for the administration of controlled substances.

27 (q)(1) A healthcare professional authorized to issue prescriptions shall, prior to issuing an  
28 initial prescription for an opioid drug, specifically discuss with the patient who is eighteen (18)  
29 years of age or older, or the patient’s parent or guardian if the patient is under eighteen (18) years  
30 of age, the risks of developing a dependence or addiction to the prescription opioid drug and  
31 potential of overdose or death; the adverse risks of concurrent use of alcohol or other psychoactive  
32 medications and the patient’s or the minor patient’s parent or guardian’s responsibility to safeguard  
33 all medications; and, if the prescriber deems it appropriate, discuss such alternative treatments as  
34 may be available. For patients in recovery from substance dependence, education shall be focused

1 on relapse risk factors. This discussion shall be noted in the patient’s record.

2 (2) The director of the department of health shall develop and make available to prescribers  
3 guidelines for the discussion required pursuant to this subsection.

4 (3) The discussion required under this subsection shall not be required prior to issuing a  
5 prescription to any patient who is currently receiving hospice care from a licensed hospice.

6 (r) Effective January 1, 2025, in recognition of the United States Drug Enforcement  
7 Agency (DEA) revised regulations regarding electronic prescription refills permitting DEA  
8 registered pharmacies to transfer electronic prescriptions at a patient’s request, the department of  
9 health shall amend its regulations to reflect this change following the Centers for Medicare and  
10 Medicaid’s designation for the standard the pharmacy industry must use to support Medicare  
11 electronic prescribing and related transactions to permit the transfer of electronic prescriptions.

12 SECTION 2. This act shall take effect upon passage.

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EXPLANATION  
BY THE LEGISLATIVE COUNCIL  
OF  
A N A C T  
RELATING TO FOOD AND DRUGS -- UNIFORM CONTROLLED SUBSTANCES ACT

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1           This act would not allow prescriptions for testosterone to be transmitted or reported within  
2 the prescription drug monitoring database and would remove from the records all existing  
3 information concerning prior testosterone prescriptions.

4           This act would take effect upon passage.

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