# 2025 -- S 0912 SUBSTITUTE A

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# STATE OF RHODE ISLAND

### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2025

### AN ACT

### RELATING TO EDUCATION -- REGIONAL VOCATIONAL SCHOOLS--ESTABLISHMENT OF CHARTER PUBLIC SCHOOLS

Introduced By: Senators Thompson, Murray, Pearson, Patalano, Urso, Valverde, and Kallman Date Introduced: March 27, 2025

Referred To: Senate Labor & Gaming

It is enacted by the General Assembly as follows:

1 SECTION 1. Section 16-45-6 of the General Laws in Chapter 16-45 entitled "Regional

2 Vocational Schools [See Title 16 Chapter 97 — The Rhode Island Board of Education Act]" is

3 hereby amended to read as follows:

4

#### <u>16-45-6. Powers additional to previous authority.</u>

5 (a) The powers delegated and authorized in this chapter for the board of regents for 6 elementary and secondary education and the department of elementary and secondary education 7 shall be in addition to those previously authorized by any other general or public law.

8 (b) The governance, funding, and programming of the William M. Davies, Jr. vocational 9 technical school and the Metropolitan Career and Technical School shall be in accordance with the 10 rules and regulations formulated by the board of regents for elementary and secondary education 11 pursuant to chapter 35 of title 42. Provided, however, the additional appropriation by the General 12 Assembly in fiscal year 2005 for the William M. Davies, Jr. Vocational Technical School shall be 13 used to fund sixty (60) additional placements. Forty (40) of those placements shall be made 14 available to students from the City of Providence.

15 (c) The purpose of this chapter is to restructure the system of career and technical schools 16 in Rhode Island for the benefit of the students, the economy, and the general welfare. The 17 paramount aim is to enable the schools to make more significant contributions in providing the 18 state's students with the career preparation they need to compete and succeed in the world of today

1 and of the future. To ensure student success, a system of model career and technical schools will 2 be established and supported. These schools will provide: integrated academic and vocational 3 curricula, up to date technology, programs to meet the varying needs of all students, and strong 4 links to business, industry, postsecondary education, and the community.

5 (d)(1) There shall be a system of state operated career and technical schools serving geographic areas of the state. Students attending these regional schools will do so on a full time 6 7 basis with the costs for their education at the regional school being shared by the state and the 8 district of residence as described in § 16-7.2-5. State schools currently participating in the state 9 retirement system that are not receiving reimbursement pursuant to § 16-16-22 shall have their state 10 aid adjusted to reflect full reimbursement for expenses related to employer retirement contributions 11 for those staff employed by the state.

12 (2) These schools shall be operated as local education agencies and each shall be governed 13 by a board of trustees. With the exception of those powers and duties reserved by the director, the 14 commissioner of elementary and secondary education, and the board of regents for elementary and 15 secondary education, the board of trustees shall have the powers and duties of school committees. 16 The Davies school shall be the first school operated under the provisions of this chapter and shall 17 be renamed the William M. Davies, Jr. career and technical high school. The Metropolitan Career 18 and Technical School shall be the second school operated under the provisions of this chapter.

19 (e)(1) The board of regents for elementary and secondary education shall appoint the 20 members of the board of trustees from nominations made by the commissioner of elementary and 21 secondary education. The chairperson shall also be selected in this manner. The board of regents 22 shall determine the number, qualifications, and terms of office of members of the board of trustees. 23 The board of trustees will be broadly representative of the local communities served by each school 24 and the larger statewide workforce interests.

25 (2) The board of regents shall establish strategic directions for the career and technical 26 education system that are consistent with the state's economic development plans, workforce 27 requirements, and educational priorities and learner outcomes established by the board of regents.

28

(3) The board of regents shall provide parameters for the overall budget requests, approve 29 the budget, and participate in budget development as required in subsection (i).

30 (f)(1) The commissioner of elementary and secondary education shall recommend 31 parameters for the overall budget requests, recommend a budget and participate in budget 32 development as required in subsection (i).

33 (2) The commissioner shall approve the process for selection of a director of each regional 34 school. The commissioner shall develop a plan for statewide implementation of the provisions of 1 this chapter.

2	(g) The board of trustees shall meet monthly and serve without compensation. Nine (9)
3	members of the board of trustees shall be required to attend teacher appeal hearings conducted
4	pursuant to § 16-13-4. The board of trustees shall have broad policy making authority for the
5	operation of the school consistent with subsection (e) and the following powers and duties:
6	(1) To identify the educational needs of the communities in the district.
7	(2) To develop educational policies to meet the needs of students in the communities served
8	by the school district.
9	(3) To appoint a director of its regional school to serve as its chief executive officer and to
10	approve assistant and associate directors from nominations made by the director.
11	(4) To provide policy guidance and participate in budget development as required in
12	subsection (i).
13	(5) To develop staffing policies which ensure that all students are taught by educators of
14	the highest possible quality.
15	(h)(1) The director will serve at the pleasure of the board of trustees with the initial
16	appointment to be for a period of not more than three (3) years, provided, that the term and
17	conditions of employment are subject to the approval of the board of regents for elementary and
18	secondary education.
19	(2) It is the responsibility of the director to manage and operate the school on a day to day
20	basis. The director's duties shall include the following:
21	(i) To be responsible for the entire care, supervision, and management of the career and
22	technical high school.
23	(ii) To recommend to the board of trustees educational policies to meet the needs of the
24	district, and to implement policies established by the board of trustees.
25	(iii) To present nominations to the board of trustees for assistant and associate directors
26	and to appoint all other school personnel.
27	(iv) To provide for the evaluation of all school district personnel.
28	(v) To establish a school based management approach for decision making for the operation
29	of the school.
30	(vi) To prepare a budget and participate in budget development as required in subsection
31	(i), and to authorize purchases consistent with the adopted school district budget.
32	(vii) To report to the board of trustees on a regular basis the financial condition and
33	operation of the school, and to report annually on the educational progress of the school.
34	(viii) To establish appropriate advisory committees as needed to provide guidance on new

1 directions and feedback on the operation of the school.

2 (i) With policy guidance from the board of trustees and extensive involvement of the 3 administrators and faculty in the school, the director of each regional school shall annually prepare 4 a budget. The board of trustees will approve the budget and transmit it to the commissioner. The 5 board of regents for elementary and secondary education, upon recommendation of the 6 commissioner of elementary and secondary education, shall provide parameters for the overall 7 budget request. Based on review and recommendation by the commissioner, the board of regents 8 shall approve the total budget and incorporate it into its budget request to the governor and to the 9 general assembly. Line item budgeting decisions shall be the responsibility of the director.

(j) The administration at regional vocational schools shall remain neutral regarding unionization of any of its employees. To remain neutral, the administration shall not at any time express a position on the matter of whether its employees should be unionized and shall not threaten, intimidate, discriminate against, retaliate against or take any adverse action against any employees based on their decision to support or oppose union representation. Provided further, the administration at regional vocational schools shall not hire subcontractors to discuss unionization with their employees.

(j)(k) Nothing in this section shall be deemed to limit or interfere with the rights of teachers
and other school employees to bargain collectively pursuant to chapters 9.3 and 9.4 of title 28 or to
allow the board of trustees or the director to abrogate any agreement by collective bargaining.
Employees at the William M. Davies school shall continue to be state employees and the bargaining
units which are presently established at the school shall remain intact.

22 (k)(1) Any tuition payments, which are made to the William M. Davies Career and 23 Technical high school from the district of residence of its students, as authorized in R.I.G.L. § 16-24 7.2-5, shall be deposited into a restricted receipt account to be used for the same educational 25 purposes that its state appropriation is used. Any such funds shall be exempt from the indirect cost 26 recovery provisions of § 35-4-7.

- SECTION 2. Sections 16-77-2.1 and 16-77-3.1 of the General Laws in Chapter 16-77
  entitled "Establishment of Charter Public Schools " are hereby amended to read as follows:
- 29 <u>16-77-2.1. Definitions.</u>
- 30 As used in this chapter, the following words shall have the following meanings:

31 (5)(1) "Board of regents" means the Rhode Island board of regents for elementary and
 32 secondary education.

- 33 (2) "Bona fide labor organization" means a labor organization recognized under the
- 34 <u>National Labor Relations Act or the provisions of chapter 7 of title 28 ("labor relations act").</u>

1 (4)(3) "Charter public schools" means district charter schools, independent charter schools,

2 or mayoral academies.

- 3 (6)(4) "Commissioner" means the Rhode Island commissioner of elementary and 4 secondary education.
- 5 (1)(5) "District charter schools" means schools created by existing public schools, groups 6 of public school personnel, public school districts, or a group of school districts.
- 7

(6) "Employees" means non-represented, non-management, and non-confidential 8 employees of a charter school.

9 (2)(7) "Independent charter schools" means schools created by: (I) Rhode Island nonprofit 10 organizations provided that these nonprofit organizations shall have existed for at least two (2) 11 years and must exist for a substantial reason other than to operate a school; or (ii) Colleges or 12 universities within the State of Rhode Island.

13 (3)(8) "Mayoral academies" means schools created by a mayor of any city or town within 14 the State of Rhode Island, acting by or through a nonprofit organization (regardless of the time said 15 nonprofit organization is in existence) to establish a mayoral academy as hereinafter described in 16 chapter 16-77.4 ("Mayoral Academies"). For purposes of this chapter the term "mayor" shall 17 include any elected town administrator.

18 (7)(9) "Sending school district" means the district where the student attending or planning 19 to attend a charter public school resides.

20

### 16-77-3.1. Legislative purpose.

21 (a) The purpose of this chapter is to provide an alternative within the public education 22 system by offering opportunities for entities identified in § 16-77-2.1 to establish and maintain a 23 high performing public school program according to the terms of a charter. The key appeal of the 24 charter school concept is its promise of increased accountability for student achievement in 25 exchange for increased school autonomy.

26 (b) Charter public schools are intended to be vanguards, laboratories, and an expression of 27 the on-going and vital state interest in the improvement of education. Notwithstanding the 28 provisions of this section or any law to the contrary, a charter school shall be deemed to be a public 29 school acting under state law and subject to the Age Discrimination Act of 1975, 42 U.S.C. § 6101, 30 et seq., title VI of the Civil Rights Act of 1964, 42 U.S.C. § 2000d, et seq., title IX of the educational 31 amendments of 1972, 20 U.S.C. § 1681, et seq., § 794 of title 29, and part B of the Individuals With 32 Disabilities Education Act, 20 U.S.C. § 1411, et seq. All students and prospective students of a 33 charter school shall be deemed to be public school students, having all the same rights under federal 34 and Rhode Island law as students and prospective students at a non-chartered public school. These

1 charter public schools shall be vehicles for research and development in areas such as curriculum, 2 pedagogy, administration, materials, facilities, governance, parent relations and involvement, 3 social development, instructor's and administrator's responsibilities, working conditions, student 4 performance and fiscal accountability. It is the intent of the general assembly to create within the 5 public school system vehicles for innovative learning opportunities to be utilized and evaluated in 6 pilot projects. The provisions of this chapter are to be interpreted liberally to support the purposes 7 set forth in this chapter and to advance a renewed commitment by the state to the mission, goals, 8 and diversity of public education.

9 (c) It is the intent of the general assembly to provide opportunities for teachers, parents, 10 pupils, and community members to establish and maintain public schools that operate 11 independently as a method to accomplish all of the following:

(1) Improve pupil learning by creating schools with rigorous academic standards in all
 basic areas of instruction for high pupil performance;

(2) Increase learning opportunities for all pupils, with special emphasis on expanded
 learning experiences for pupils who are identified as educationally disadvantaged and at-risk;

16

(3) Encourage the use of innovative teaching methods;

17 (4) Create opportunities for teachers, including the opportunity to be responsible for the18 learning program at the school site;

(5) Provide parents and pupils with expanded choices in the types of educationalopportunities that are available within the public school system;

(6) Hold the schools established under this chapter accountable for meeting publicly
promulgated, measurable, state and charter-based pupil academic results, and provide the schools
with a method to implement performance-based and/or other student-based accountability systems,
while providing a means to restrict the expansion of ineffective charter public schools; and

25

(7) Encourage parental and community involvement with public schools.

(d) No private or parochial schools shall be eligible for charter public school status, nor
shall a charter public school be affiliated in any way with a sectarian school or religious institution.
Any charter public school authorized by this chapter shall be nonsectarian and nonreligious in its
programs, admissions policies, employment practices, and all other operations. The board of
regents shall not approve a charter to a school whose overall operation or education program is
managed by a for profit entity.

(e) The commissioner is empowered to promulgate rules and regulations consistent with
 this chapter, in conformance with chapter 35 of title 42, for the creation and operation of charter
 public schools. These rules and regulations shall set forth the process for rescission of state approval

1 of a charter public school, including appropriate protections to ensure the continued provision of 2 education services to the students of the charter public school whose charter is rescinded.

3 (f) All charter public schools shall adhere to financial record keeping, reporting, auditing requirements, and procedures as required by the Rhode Island department of education and in 4 5 accordance with federal and state laws and regulations.

6

(g) No more than thirty-five (35) charters shall be granted. At least one-half (½) of the total 7 number of charter public schools in the state shall be reserved for charter school applications which 8 are designed to increase the educational opportunities for at-risk pupils.

9 (h) Charter public schools shall remain neutral regarding unionization of any of its

10 employees by establishing a "union neutrality clause" to be included in the charter upon the renewal

11 of a certified charter public school or application for a new charter public school.

12 SECTION 3. Section 16-77.2-2 of the General Laws in Chapter 16-77.2 entitled "District 13 Charter School [See Title 16 Chapter 97 — The Rhode Island Board of Education Act]" is hereby 14 amended to read as follows:

15

# 16-77.2-2. Procedure for creation of district charter schools.

16 (a) Any persons or entities eligible to establish a district charter school may submit a 17 proposed charter to the commissioner and the school committee of the district where the district charter school is to be located. The proposed charter shall: 18

19 (1) Be submitted to the commissioner and to the school committee of the district where the 20 district charter school is to be located no later than December 1st of the school year before the 21 school year in which the district charter school is to be established;

22 (2) Describe a plan for education, including the mission, objective, method of providing a 23 basic education, measurable student academic goals that the district charter school will meet, and 24 process for improving student learning and fulfilling the charter and fulfilling state and national 25 educational goals and standards;

26 (3) Provide a minimum of one hundred eighty (180) days of instruction to students per 27 year;

28 (4) Indicate performance criteria that will be used to measure student learning and to 29 comply with the charter, state, and national educational goals and standards;

30 (5) Include an agreement to provide a yearly report to parents, the community, the school 31 committee of the district where the district charter school is to be located, and the commissioner, 32 which indicates the progress made by the district charter school during the previous year in meeting 33 the charter objectives;

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(6) Present a plan for the governance, administration, and operation of the district charter

school, including the manner in which the governing board of the school will be chosen, the nature and extent of parental, professional educator, and community involvement in the governance and operation of the district charter school, and the means of ensuring accountability to the commissioner, the school district of the district where the district charter school is to be located, and the board of regents;

6 (7) Identify the building that will house the district charter school and from whom and 7 under what terms and conditions it is to be provided;

8 (8) Describe what support services will be provided by the school district and under what 9 terms and conditions those services are to be provided, and describe what support services the 10 district charter school will obtain directly from third-parties and, to the extent known, under what 11 terms and conditions those services are to be provided;

(9) Explain the procedures that will be followed to ensure the health and safety of pupilsand staff;

(10) Describe enrollment procedures including the permissible criteria for admission in
 accordance with applicable state and federal law, along with a policy or policies that outline
 outreach and recruitment programs to encourage the enrollment of a diverse student population;

17

(11) Explain the student discipline procedures;

18 (12) Explain the relationship that will exist between the proposed district charter school 19 and its employees, including the terms and conditions of employment and the qualifications that 20 the employees must meet. Teachers and administrators in district charter schools must be certified 21 pursuant to state law and regulation. Teachers and administrators in district charter schools shall be 22 entitled to prevailing wages and benefits as enjoyed by other public school teachers and 23 administrators within the school district where the district charter school is to be located and to the 24 state teachers' retirement system under chapter 8 of title 36. Employment in a district charter school 25 shall be considered "service" as that term is defined in chapter 16 of this title. All employees and 26 prospective employees of a district charter school shall be deemed to be public school employees, 27 having the same rights, including retirement, under Rhode Island and federal law as employees and 28 prospective employees at a non-chartered public school-;

(13) Upon renewal of an existing certified charter or upon application for a new charter
 school to create a "union neutrality clause" that provides that the charter school commits to the
 following:

(i) To remain neutral, regarding the unionization of any of its employees, such that the
 charter school shall not at any time express a position on the matter of whether its employees should
 be unionized and such that the charter school shall not threaten, intimidate, discriminate against,

1 retaliate against, or take any adverse action against any employees based on their decision to

2 <u>support or oppose union representation;</u>

3 (ii) That the charter school shall provide any bona fide labor organization access at

4 reasonable times to areas in which the charter school's employees work for the purpose of meeting

5 with employees to discuss their right to representation, employment rights under the law, and terms

6 and conditions of employment; and

- 7 (iii) That union recognition shall be through a majority card check verified by a neutral
  8 third-party arbitrator mutually selected by the charter school and the bona fide labor organization
  9 through alternate striking from a panel of arbitrators provided by the Federal Mediation and
  10 Conciliation Service.
- (13)(14) Identify with particularity the state statutes, state regulations, and school district
  rules from which variances are sought in order to facilitate operation of the district charter school.
  Explain the reasons for each variance and the alternative method by which the concern that gave
  rise to the regulation or provision will be addressed;
- 15 (14)(15) The proposed charter shall set forth those provisions of the collective bargaining 16 agreement which will not be applicable to that district charter school subject to agreement by the 17 parties to the collectively bargaining agreement;
- 18 (15)(16) Provide a financial plan including a proposed budget for the term of the charter, 19 and an annual audit of the financial and administrative operations of the district charter school, and 20 the manner in which the funds allocated to the district charter school will be managed and 21 disbursed;
- (16)(17) Provide procedures by which teaching personnel and parents can legally challenge
   decisions of the governing board of the school which do not conform to the school's charter; and
- 24 (17)(18) Provide a copy of the proposed bylaws of the district charter school.
- 25 (b) In those instances where a charter is being sought for an existing public school, the proposed charter must receive the affirmative votes of two-thirds (2/3) of the teachers assigned to 26 27 the school prior to implementation. If approved by the faculty, the proposed charter shall be voted 28 on by the parents or legal guardians of each student assigned to the school, with one vote being cast 29 for each student. To be adopted by the parents, the proposed charter must receive the affirmative 30 votes of parents or legal guardians representing a majority of all the students assigned to the school. 31 (c) In those instances where a charter is being sought for a newly created district charter 32 school, the proposed charter must receive the affirmative support of a number of certified teachers 33 employed within the school district where the district charter school is to be located at least equal 34 to two-thirds (<sup>2</sup>/<sub>3</sub>) of the number of teachers that will be required to staff the proposed district charter

1 school. The teachers who affirmatively support the proposed charter must state their desire to 2 transfer to the district charter school, once established, and to teach under the terms of the charter. 3 To demonstrate parental support within the school district, the charter must receive the affirmative support of parents or legal guardians representing a number of students currently enrolled in the 4 5 school district equal to at least one-half  $(\frac{1}{2})$  of the number of students who would be needed to 6 attend the proposed district charter school. The parents or guardians must state their desire to have 7 their children transfer to the district charter school, once established, and to be educated under the 8 terms of the charter. The charter may then be presented by the commissioner to the board of regents 9 for its approval. The charter shall set forth those provisions of state statute, regulation, and school 10 district rules which will not be applicable to that district charter school

11 (d) By approval of the charter upon the recommendation of the commissioner, the board of 12 regents will be deemed to have authorized all necessary variances from law and regulation 13 enumerated in the charter. Should the need for relief from the operation of additional provisions of 14 law and/or contract become apparent subsequent to implementation of the charter, a variance may 15 be obtained by an affirmative vote of two-thirds ( $\frac{2}{3}$ ) of the teachers then assigned to the school, 16 agreement by all parties to the collective bargaining agreement and by an affirmative vote of the 17 board of regents upon a recommendation of the commissioner.

SECTION 4. Section 16-77.3-2 of the General Laws in Chapter 16-77.3 entitled
"Independent Charter Schools [See Title 16 Chapter 97 — The Rhode Island Board of Education
Act]" is hereby amended to read as follows:

21

#### 16-77.3-2. Procedure for creation and expansion of independent charter schools.

(a) Any persons or entities eligible to establish an independent charter public school may
submit a proposed charter, or an amendment to a charter for an expansion, to the commissioner.
For purposes of this chapter, "expansion" shall be an increase in total enrollment; an increase in
the grade levels previously authorized in the charter, or the addition of a school district to the
catchment area. The proposed charter shall:

(1) Be submitted to the commissioner no later than December 1st of the school year before
the school year in which the independent charter school is to be established;

(2) Describe a plan for education, including the mission, objective, method of providing a
basic education, measurable student academic goals that the independent charter school will meet,
and process for improving student learning and fulfilling the charter and fulfilling state and national
educational goals and standards;

33 (3) Provide a minimum of one hundred eighty (180) days of instruction to students per
34 year;

(4) Indicate performance criteria that will be used to measure student learning and to
 comply with the charter, state, and national educational goals and standards;

3 (5) Include an agreement to provide a yearly report to parents, the community, the sending
4 school districts, and the commissioner, that indicates the progress made by the independent charter
5 school during the previous year in meeting the charter objectives;

6 (6) Present a plan for the governance, administration, and operation of the independent 7 charter school, including the manner in which the governing board of the school will be chosen, 8 the nature and extent of parental, professional educator, and community involvement in the 9 governance and operation of the independent charter school, and the means of ensuring 10 accountability to the commissioner, the sending school districts, and the council on elementary and 11 secondary education;

12 (7) Identify the building that will house the independent charter school and from whom,13 and under what terms and conditions, it is to be provided;

14 (8) Describe what support services will be provided by the sending school district(s), and 15 under what terms and conditions those services are to be provided, and describe what support 16 services the independent charter school will obtain directly from third parties and, to the extent 17 known, under what terms and conditions those services are to be provided;

(9) Explain the procedures that will be followed to ensure the health and safety of pupilsand staff;

(10) Describe enrollment procedures, including the permissible criteria for admission in
 accordance with applicable state and federal law, along with a policy, or policies, that outline
 outreach and recruitment programs to encourage the enrollment of a diverse student population;

23

(11) Explain the student discipline procedures;

24 (12) Explain the relationship that will exist between the proposed independent charter 25 school and its employees, including the terms and conditions of employment and the qualifications 26 that the employees must meet. Teachers and administrators in independent charter schools must be 27 certified pursuant to state law and regulation. Teachers and administrators in independent charter 28 schools shall be entitled to prevailing wages and benefits as enjoyed by other Rhode Island public 29 school teachers and administrators. Employment in an independent charter school shall be 30 considered "service" as that term is defined in chapter 16 of this title for purposes of determining 31 the appropriate step on a salary schedule for certified personnel. Employment in an independent 32 charter school can be considered "service" as that term is defined in chapter 16 of this title for 33 determining status in the teachers' retirement system. All employees, and prospective employees 34 of an independent charter school shall be deemed to be public school employees, having the same

rights under Rhode Island and federal law as employees, and prospective employees at a non chartered public school;

3 (13) Requires all independent charter schools, upon renewal of a certified charter or
4 application for a new charter school to create a "union neutrality clause" that provides the
5 following:

6 (i) To remain neutral, regarding the unionization of any of its employees such that the
7 charter school shall not at any time express a position on the matter of whether its employees should
8 be unionized and such that the charter school shall not threaten, intimidate, discriminate against,
9 retaliate against, or take any adverse action against any employees based on their decision to
10 support or oppose union representation;

11 (ii) That the charter school shall provide any bona fide labor organization access at 12 reasonable times to areas in which the charter school's employees work for the purpose of meeting 13 with employees to discuss their right to representation, employment rights under the law, and terms 14 and conditions of employment; and 15 (iii) That union recognition shall be through a majority card check verified by a neutral

16 <u>third-party arbitrator mutually selected by the charter school and the bona fide labor organization</u>

17 through alternate striking from a panel of arbitrators provided by the Federal Mediation and

18 <u>Conciliation Service.</u>

19 (13)(14) Identify, with particularity, the state statutes, state regulations, and sending school 20 district(s) rules from which variances are sought in order to facilitate operation of the independent 21 charter school. Explain the reasons for each variance and the alternative method by which the 22 concern that gave rise to the regulation or provision will be addressed;

(14)(15) Provide a financial plan, including a proposed budget for the term of the charter,
and an annual audit of the financial and administrative operations of the independent charter school,
and the manner in which the funds allocated to the independent charter school will be managed and
disbursed;

(15)(16) Provide procedures by which teaching personnel and parents can legally challenge
 decisions of the governing board of the school that do not conform to the school's charter;

29 (16)(17) Provide a copy of the proposed bylaws of the independent charter school; and

30 (17)(18) Provide written support from town or city council(s) in the proposed catchment
 31 area if required pursuant to § 16-77-5.1.

32 (b) Any nonprofit organization that seeks to establish an independent charter school must 33 submit its financial records and financial plan for operating the school to the auditor general, who 34 shall review the records, the financial plan, and the financial integrity of the organization. At the

1 time of submission of a proposed charter, the financial records and financial recordkeeping system 2 of the nonprofit organization and the proposed financial plan for the independent charter school shall be reviewed by the auditor general and the auditor general shall, while the proposed charter 3 4 is being considered for preliminary approval by the council on elementary and secondary education, 5 provide an initial determination to the council on elementary and secondary education, the commissioner, and the speaker of the house of representatives and the president of the senate 6 7 indicating that the auditor general is satisfied that the nonprofit organization is financially 8 responsible. Final approval for operation of the independent charter school shall not be granted by 9 the council on elementary and secondary education until the auditor general has approved the 10 financial plan and financial-record keeping system and is satisfied that the nonprofit organization 11 is financially responsible. The auditor general shall notify the council on elementary and secondary 12 education, the commissioner, the president of the senate, and the speaker of the house of 13 representatives of the findings. During the year immediately preceding the September in which the 14 independent charter school is to begin operation, the charter applicant shall make any additional 15 submissions to the auditor general prescribed by the auditor general in the initial determination. 16 Additional submissions during the year prior to the September in which the independent charter 17 school is to begin operation shall include, but not be limited to evidence submitted to the auditor 18 general, not later than June 1st prior to the opening of the independent charter school, of the 19 existence of an agreement, option for lease or purchase, lease agreement, or purchase agreement, 20 contingent upon general assembly funding, for a facility in which the independent charter school 21 will operate in its first year of operation. The auditor general shall have the authority to review 22 independent charter schools affiliated with nonprofit organizations on an annual basis or require 23 the school to have an annual, certified audit in accordance with the same federal and state standards 24 that are applicable to local public school districts. If, as a result of any annual audit, the auditor 25 general believes there are financial irregularities, the auditor general shall withdraw the original 26 approval and the council on elementary and secondary education shall withdraw its approval for 27 the independent charter school to continue operation.

SECTION 5. Section 16-77.4-2 of the General Laws in Chapter 16-77.4 entitled "Mayoral
Academies [See Title 16 Chapter 97 — The Rhode Island Board of Education Act]" is hereby
amended to read as follows:

31

### 16-77.4-2. Procedure for creation and expansion of a mayoral academy.

(a) Any persons or entities eligible to establish a mayoral academy may submit a proposed
 charter, or an amendment to a charter for an expansion, to the commissioner. For purposes of this
 chapter, "expansion" shall be an increase in total enrollment; an increase in the grade levels

1 previously authorized in the charter; or the addition of a school district to the catchment area. The 2 proposed charter shall:

3 (1) Be submitted to the commissioner no later than December 1st of the school year before 4 the school year in which the mayoral academy is to be established;

5 (2) Describe a plan for education, including the mission, objective, method of providing a basic education, measurable student academic goals that the mayoral academy will meet, and 6 7 process for improving student learning and fulfilling the charter and fulfilling state and national 8 educational goals and standards;

9

(3) Provide a minimum of one hundred eighty (180) days of instruction to students per 10 year;

11 (4) Indicate performance criteria that will be used to measure student learning and to 12 comply with the charter, state, and national educational goals and standards;

13 (5) Include an agreement to provide a yearly report to parents, the community, the school 14 committee of the sending districts, and the commissioner, that indicates the progress made by the 15 mayoral academy during the previous year in meeting the charter objectives;

16 (6) Present a plan for the governance, administration, and operation of the mayoral 17 academy, including the manner in which the governing board of the school will be chosen, the 18 nature and extent of parental, professional educator, and community involvement in the governance 19 and operation of the mayoral academy, and the means of ensuring accountability to the 20 commissioner, the sending school district(s), and the council on elementary and secondary 21 education;

22 (7) Identify the building that will house the mayoral academy and from whom and under 23 what terms and conditions it is to be provided;

24 (8) Describe what support services will be provided by the sending school district(s) and 25 under what terms and conditions those services are to be provided, and describe what support 26 services the mayoral academy will obtain directly from third parties and, to the extent known, under 27 what terms and conditions those services are to be provided;

28 (9) Explain the procedures that will be followed to ensure the health and safety of pupils 29 and staff;

30 (10) Describe enrollment procedures, including the permissible criteria for admission in 31 accordance with applicable state and federal law, along with a policy, or policies, that outline 32 outreach and recruitment programs to encourage the enrollment of a diverse student population;

33 (11) Explain the student discipline procedures;

34 (12) Explain the relationship that will exist between the proposed mayoral academy and its

1 employees, including the terms and conditions of employment and the qualifications that the 2 employees must meet. Teachers and administrators in mayoral academies must be certified 3 pursuant to state law and regulation.

4 (13) Each mayoral academy established pursuant to this chapter may, by written notice to 5 the commissioner of elementary and secondary education, elect to have this subsection apply (or 6 not apply) to its teachers, administrators, and employees:

(i) Teachers and administrators in a mayoral academy shall be entitled to prevailing wages

7

8 and benefits as enjoyed by other public school teachers and administrators;

9 (ii) Teachers and administrators in a mayoral academy shall be entitled to participate in the 10 state teachers' retirement system under chapter 8 of title 36;

11 (iii) Employment in a mayoral academy shall be considered "service" as that term is 12 defined in chapter 16 of this title.

13 (14) Identify, with particularity, the state laws, state regulations, and school district rules 14 from which variances are sought in order to facilitate operation of the mayoral academy. Explain 15 the reasons for each variance and the alternative method by which the concern that gave rise to the 16 regulation or provision will be addressed;

17 (15) Provide a financial plan, including a proposed budget for the term of the charter, and 18 an annual audit of the financial and administrative operations of the mayoral academy, and the 19 manner in which the funds allocated to the mayoral academy will be managed and disbursed;

20 (16) Provide procedures by which teaching personnel and parents can legally challenge 21 decisions of the governing board of the mayoral academy that do not conform to the mayoral 22 academy's charter;

23 (17) Provide a copy of the proposed bylaws of the mayoral academy; and

24 (18) Provide written support from the town or city council(s) in the proposed catchment 25 area if required pursuant to § 16-77-5.1; and

26 (19) Requires all independent charter schools, upon renewal of a certified charter or

27 application for a new charter school to create a "union neutrality clause" that provides the 28 following:

29 (i) To remain neutral, regarding the unionization of any of its employees such that the 30 charter school shall not at any time express a position on the matter of whether its employees should 31 be unionized and such that the charter school shall not threaten, intimidate, discriminate against, 32 retaliate against, or take any adverse action against any employees based on their decision to

33 support or oppose union representation;

34 (ii) That the charter school shall provide any bona fide labor organization access at 1 reasonable times to areas in which the charter school's employees work for the purpose of meeting

2 with employees to discuss their right to representation, employment rights under the law, and terms

3 and conditions of employment; and

4 (iii) That union recognition shall be through a majority card check verified by a neutral
5 third-party arbitrator mutually selected by the charter school and the bona fide labor organization
6 through alternate striking from a panel of arbitrators provided by the Federal Mediation and

7 <u>Conciliation Service</u>.

8 SECTION 6. Section 16-114-4 of the General Laws in Chapter 16-114 entitled "Sheila C.
9 "Skip" Nowell Academy." is hereby amended to read as follows:

10

# 16-114-4. Board of trustees.

11 (a) The academy shall be governed by a board of trustees that shall have the powers and 12 duties of a school committee. The board of trustees of the academy on the date of passage of this 13 legislation shall constitute the founding board of trustees of the academy. The council on 14 elementary and secondary education shall thereafter appoint the members of the board of trustees 15 from nominations made by the commissioner of elementary and secondary education. The 16 chairperson of the board of trustees shall also be selected in this manner. The council on elementary 17 and secondary education shall determine the qualifications and terms of office of members of the 18 board of trustees.

(b) The academy shall remain neutral regarding unionization of any of its employees. To
remain neutral, the academy shall not at any time express a position on the matter of whether its
employees should be unionized and shall not threaten, intimidate, discriminate against, retaliate
against, or take any adverse action against any employees based on their decision to support or
oppose union representation. Provided further, the academy shall not hire subcontractors to discuss
unionization with their employees.

25 SECTION 7. This act shall take effect upon passage.

LC001636/SUB A

# **EXPLANATION**

### BY THE LEGISLATIVE COUNCIL

# OF

# AN ACT

## RELATING TO EDUCATION -- REGIONAL VOCATIONAL SCHOOLS--ESTABLISHMENT OF CHARTER PUBLIC SCHOOLS

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- 1 This act would require all certified independent or district charter schools upon application
- 2 for a renewal of said charter or an application for a new charter school to provide a union neutrality
- 3 clause in the charter.
- 4 This act would take effect upon passage.

======= LC001636/SUB A =======