

2025 -- S 0318 SUBSTITUTE A

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STATE OF RHODE ISLAND

IN GENERAL ASSEMBLY

JANUARY SESSION, A.D. 2025

A N A C T

RELATING TO PUBLIC UTILITIES AND CARRIERS -- LONG TERM CONTRACTING  
STANDARDS FOR RENEWABLE ENERGY

Introduced By: Senators Tikoian, Lawson, Dimitri, Burke, Urso, Britto, Sosnowski,  
Rogers, LaMountain, and de la Cruz  
Date Introduced: February 21, 2025  
Referred To: Senate Commerce

It is enacted by the General Assembly as follows:

1           SECTION 1. Sections 39-31-4 39-31-5, 39-31-6 and 39-31-7 of the General Laws in  
2 Chapter 39-31 entitled "Affordable Clean Energy Security Act" are hereby amended to read as  
3 follows:

4           **39-31-4. Regional energy planning.**

5           (a) Consistent with the purposes of this chapter, and utilizing regional stakeholder  
6 processes where appropriate, the office of energy resources, in consultation and coordination with  
7 the division of public utilities and carriers and the public utility company that provides electric  
8 distribution as defined in § 39-1-2(a)(12) as well as natural gas as defined in § 39-1-2(a)(17), is  
9 authorized to:

10           (1) Participate in the development and issuance of state, regional, or multistate competitive  
11 solicitation(s) for the development and construction of regional electric-transmission projects that  
12 would allow for the reliable transmission of [nuclear power and/or](#) large- or small-scale domestic or  
13 international hydroelectric power to New England load centers that will benefit the state of Rhode  
14 Island and its ratepayers, and such solicitations may be issued by the New England States  
15 Committee on Electricity or the electric or natural gas distribution company to further the purposes  
16 of this chapter;

17           (2) Participate in the development and issuance of state, regional, or multistate competitive  
18 solicitation(s) for the development and construction of regional electric-transmission projects that

1 would allow for the reliable transmission of eligible renewable energy resources, including offshore  
2 wind, as defined by § 39-26-5(a), to New England load centers that will benefit the state of Rhode  
3 Island and its ratepayers, and the solicitations may be issued by the New England States Committee  
4 on Electricity or the electric or natural gas distribution company to further the purposes of this  
5 chapter; and

6 (3) Participate in the development and issuance of regional or multistate competitive  
7 solicitation(s) for the development and construction of regional natural-gas-pipeline infrastructure  
8 and capacity that will benefit the state of Rhode Island and its ratepayers by strengthening energy  
9 system reliability and security and, in doing so, potentially mitigate energy price volatility that  
10 threatens the economic vitality and competitiveness of Rhode Island residents and businesses. The  
11 solicitations may be issued by the New England States Committee on Electricity or the electric or  
12 natural gas distribution company to further the purposes of this chapter; and the solicitations may  
13 request proposals that are priced in increments to allow for the evaluation of project costs and  
14 benefits associated with adding various levels of additional, natural gas pipeline capacity into New  
15 England and assist with the optimization of energy system reliability, economic, and other benefits  
16 consistent with the purposes of this chapter.

17 (4) As part of any such state, regional, or multistate competitive solicitation processes  
18 conducted pursuant to this chapter, the office of energy resources shall work jointly with the  
19 division of public utilities and carriers, and with the electric distribution company as appropriate,  
20 to identify incremental, natural-gas-pipeline infrastructure and capacity and/or electric-  
21 transmission projects that optimize energy reliability, economic, environmental, and ratepayer  
22 impacts for Rhode Island, consistent with the legislative findings and purpose of this chapter. The  
23 office of energy resources and division of public utilities and carriers shall be authorized to utilize  
24 expert consultants, as needed, to assist in any state, regional, multistate, or state-level determination  
25 related to the procurement activities identified in § 39-31-5.

26 (b) Prior to any binding commitments being made by any agencies of the state, the electric  
27 distribution company, or any other entity that would result in costs being incurred directly, or  
28 indirectly, by Rhode Island electric and/or gas consumers through distribution or commodity rates,  
29 the office of energy resources and division of public utilities and carriers shall jointly file any  
30 energy infrastructure project recommendation(s) with the public utilities commission and may  
31 make such filing jointly with the electric or natural gas distribution company as appropriate. The  
32 public utilities commission shall consider any such recommendation(s) as specified under § 39-31-  
33 7.

34 (c) A copy of the filing made under subsection (b) of this section shall be provided to the

governor, the president of the senate, the speaker of the house, the department of environmental management, and the commerce corporation.

(d) The electric distribution company shall be provided with a copy of any filing made under this section at least ten (10) business days in advance of its filing with the public utilities commission and the electric or gas distribution utility may file separate comments when the filing is made.

(e) As part of any office of energy resources and division of public utilities and carriers filing made pursuant to this chapter, the agencies shall identify the expected energy reliability, energy security, and ratepayer impacts that are expected to result from commitments being made in connection with the proposed project(s).

(f) The office of energy resources and division of public utilities and carriers reserve the right to determine that energy infrastructure projects submitted in any state, regional, or multistate competitive solicitation process are not in Rhode Island's energy reliability, energy security, and/or ratepayer interests, and shall make such findings available to the governor, the president of the senate, and the speaker of the house. The electric or gas distribution utility may attach a separate opinion to those findings, at its election.

**39-31-5. State and regional energy procurement.**

(a) Consistent with the purposes of this chapter, the public utility company that provides electric distribution as defined in § 39-1-2(a)(12), as well as natural gas as defined in § 39-1-2(a)(17), in consultation with the office of energy resources and the division of public utilities and carriers is authorized to voluntarily participate in state, multistate, or regional efforts to:

(1) Procure domestic or international large-~~or small~~-scale hydroelectric power, [nuclear power](#), and eligible renewable energy resources, ~~including wind~~, as defined by § 39-26-5(a), on behalf of electric ratepayers; ~~provided, however, that large-scale hydroelectric power shall not be eligible under the renewable energy standard established by chapter 26 of this title;~~

(2) Procure incremental, natural-gas-pipeline infrastructure and capacity into New England to help strengthen energy system reliability and facilitate the economic interests of the state and its ratepayers;

(3) Support the development and filing of necessary tariffs and other appropriate cost-recovery mechanisms, ~~as proposed by the office of energy resources or the division of public utilities and carriers~~, that allocate the costs of new, electric-transmission and natural-gas-pipeline infrastructure and capacity projects selected pursuant to the provisions of this chapter to ratepayers, such that costs are shared among participating states in an equitable manner; and

(4) To the extent that the public utility company that provides electric distribution as

1 defined in § 39-1-2(a)(12), as well as natural gas as defined in § 39-1-2(a)(17), pursues the  
2 objectives identified above, the public utility company shall utilize ~~all~~ appropriate, competitive  
3 processes, and maintain compliance with applicable federal and state siting laws.

4 (b) Any procurement authorized under this section shall be commercially reasonable.

5 **39-31-6. Utility filings with the public utilities commission.**

6 (a) Pursuant to the procurement activities in § 39-31-5 or § 39-31-10, the public utility  
7 company that provides electric distribution as defined in § 39-1-2(a)(12), as well the public utilities  
8 that distribute natural gas as provided by § 39-1-2(a)(20), are authorized to voluntarily file  
9 proposals with the public utilities commission for approval to implement these policies and achieve  
10 the purposes of this chapter. The company's proposals may include, but are not limited to the,  
11 following authorizations:

12 (1) Subject to review and approval of the commission, to enter into long-term contracts  
13 through appropriate competitive processes for large-~~or small~~-scale hydroelectric power, nuclear  
14 power, and/or renewable energy resources, as defined by § 39-26-5(a); ~~that are eligible under the~~  
15 ~~renewable energy standard established by chapter 26 of this title; provided, however, that large-~~  
16 ~~scale hydroelectric power shall not be eligible under the renewable energy standard established by~~  
17 ~~chapter 26 of this title, and~~ provided that:

18 (i) The electric distribution company may, subject to review and approval of the  
19 commission, select a reasonable, open, and competitive method of soliciting proposals ~~from~~  
20 ~~renewable energy developers, including domestic or international large or small scale~~  
21 ~~hydroelectric power~~ for the purchase of these power resources, that may include public solicitations  
22 and individual negotiations.

23 (ii) The solicitation process shall permit a reasonable amount of negotiating discretion for  
24 the parties to engage in arms-length negotiations over final contract terms.

25 (iii) Each long-term contract entered into pursuant to this section shall contain a condition  
26 that it shall not be effective without commission review and approval.

27 (iv) The electric distribution company shall file the contract(s) or unsigned contract(s)  
28 pursuant to § 39-31-10(c), along with a justification for its decision, within a reasonable time after  
29 it has executed the contract following a solicitation or negotiation.

30 (v) Subject to review and approval of the public utilities commission, to enter into long-  
31 term contracts for natural-gas-pipeline infrastructure and capacity that are commercially reasonable  
32 and advance the purposes of this chapter at levels beyond those commitments necessary to serve  
33 local gas distribution customers, and may do so either directly, or in coordination with, other New  
34 England states and instrumentalities; utilities; generators; or other appropriate contracting parties.

1           (vi) The commission shall accept public comment on any contracts filed by the distribution  
2 utility, as authorized under this section, for a period no less than thirty (30) days.

3           (A) During this public comment period, the contracts shall be reviewed by the following  
4 state agencies, which shall provide advisory opinions to the public utilities commission on the  
5 topics specified, and the public utilities commission shall give due consideration to the advisory  
6 opinions filed:

7           (I) The department of environmental management (DEM) shall provide an advisory  
8 opinion on the expected greenhouse gas emissions and statewide environmental impacts resulting  
9 from the proposed contract(s), including a determination as to whether the proposed project(s)  
10 advance the goals of chapter 6.2 of title 42 (the “2021 Act on Climate”).

11           (II) The commerce corporation shall provide an advisory opinion on the expected statewide  
12 economic impacts resulting from the proposed contract(s).

13           (III) The office of energy resources shall provide an advisory opinion on the expected  
14 energy security, reliability, environmental, and economic impacts resulting from the contract(s).

15           (B) The commission shall notify the aforementioned agencies upon the filing of any  
16 contract filed by the distribution utility pursuant to this chapter, and notify them of any related  
17 hearings and/or proceedings.

18           (C) Advisory opinions issued by agencies designated under subsection (a)(1)(vi)(A) of this  
19 section shall not be considered as final decisions of the agencies making the opinions, and shall not  
20 be subject to judicial review under § 42-35-15, or any other provision of the general laws.

21           (vii) The commission shall approve the contract(s) if it determines that:

22           (A) The contract is commercially reasonable;

23           (B) The requirements for the solicitation have been met;

24           (C) The contract is consistent with achievement of the state’s greenhouse gas reduction  
25 targets as specified in chapter 6.2 of title 42 (the “2021 Act on Climate”); and

26           (D) The contract is consistent with the purposes of this chapter.

27           (viii) Participate in a multistate or regional sharing of costs through the Federal Energy  
28 Regulatory Commission-approved tariffs for the costs of electric transmission and natural-gas-  
29 pipeline infrastructure projects pursued under this chapter.

30           (b) The commission shall hold evidentiary hearings and public hearings to review any  
31 contract filing that may be made pursuant to this section and issue a written order approving or  
32 rejecting the contract within one hundred twenty (120) days of the filing; in rejecting a contract,  
33 the commission may advise the parties of the reason for the contract being rejected and provide an  
34 option for the parties to attempt to address the reasons for rejection in a revised contract within a

1 specified period not to exceed ninety (90) days.

2 **39-31-7. Duties of the commission.**

3 (a) The commission shall approve any proposals made by the electric ~~or~~ and gas  
4 distribution company that are commercially reasonable and advance the purposes of this chapter.  
5 The commission's authority shall include, without limitation, the authority to:

6 (1) Approve long-term contracts entered into pursuant to the goals and provisions of this  
7 chapter for large-~~or small~~-scale hydroelectric power, nuclear power and renewable energy  
8 resources, as defined by § 39-26-5(a) ~~that are eligible under the renewable energy standard~~  
9 ~~established by chapter 26 of this title; provided, however, that large-scale hydroelectric power shall~~  
10 ~~not be eligible under the renewable energy standard established by chapter 26 of this title;~~

11 (2) Approve long-term contracts for natural-gas-pipeline infrastructure and capacity  
12 consistent with the purposes of this chapter;

13 (3) Approve rate-recovery mechanisms proposed by the electric and gas distribution  
14 companies relating to costs incurred under this chapter by the electric and gas distribution company  
15 that facilitate the multistate or regional sharing of costs necessary to implement electric  
16 transmission and natural-gas-pipeline infrastructure projects pursued under this chapter, including  
17 any costs incurred through the Federal Energy Regulatory Commission approved tariffs related to  
18 such multistate or regional energy infrastructure procurements;

19 (4) Address any proposed changes to standard-offer procurements, standard-offer pricing,  
20 and retail-choice rules;

21 (5) Provide for the recovery of reasonable net costs from all distribution customers incurred  
22 by the electric and gas distribution company in furtherance of the purposes of this chapter that may  
23 include, but are not limited to, costs to solicit, evaluate, and seek approval of such contracts as well  
24 as net costs incurred under any contracts approved by the commission under this section and costs  
25 associated with the management of incremental capacity resulting from interstate gas-pipeline-  
26 expansion projects pursued pursuant to this chapter and costs associated with investments in local  
27 gas-distribution-network assets necessary to implement such interstate gas-pipeline-expansion  
28 projects;

29 (6) Nothing herein is intended to prohibit the commission from allowing the electric  
30 distribution company to use the energy, capacity, and other attributes purchased for resale to  
31 customers and approve tariffs that charge those customers for the energy, capacity, and other  
32 attributes from the resale to those customers; and/or to use the NE-GIS certificates for purposes of  
33 meeting the obligations set forth in chapter 26 of this title ("renewable energy standard");

34 (7) Approve cost allocation proposals filed by the gas distribution company and/or the

1 electric distribution company that appropriately allocate offshore wind costs incurred under § 39-  
2 31-10, natural gas infrastructure and capacity costs incurred under § 39-31-6 between electric and  
3 gas distribution customers of the electric and gas distribution company in a manner proportional to  
4 the energy benefits accrued by Rhode Island's gas and electric customers from making such  
5 investments. In making its determination, the commission shall consider projected reductions in  
6 regional, wholesale electric prices as a benefit that accrues to electric ratepayers. The allocation of  
7 costs shall include all distribution customers, regardless from whom they are purchasing their  
8 commodity service; and

9 (8) Approve any other proposed regulatory or ratemaking changes that reasonably advance  
10 the goals set forth herein.

11 (b) The grant of authorizations under this chapter shall not be construed as creating a  
12 mandate or obligation on the part of the electric and gas distribution company to enter into any  
13 contracts or file any proposals pursuant to this chapter.

14 (c) The public utilities commission shall docket any proposals made by the office of energy  
15 resources and division of public utilities and carriers pursuant to § 39-31-4. Docket materials shall  
16 be posted and maintained on the commission's website. The commission shall conduct  
17 proceedings, as provided below, solely for the purpose of determining whether the proposed  
18 infrastructure projects, if implemented, are in the public interest and no commitments shall be valid  
19 or authorized without such finding being made by the commission. The validity and approval of  
20 any commitments made by the electric or gas distribution company in furtherance of the purposes  
21 of this chapter shall be separate and subject to § 39-31-5. The docket opened pursuant to this  
22 subsection shall proceed as follows:

23 (1) The following state agencies shall provide advisory opinions to the commission on the  
24 topics specified below within sixty (60) days from the docketing date:

25 (i) The department of environmental management (DEM) shall provide an advisory  
26 opinion on the expected greenhouse gas emissions and statewide environmental impacts resulting  
27 from the proposed project(s), including a determination as to whether the proposed project(s)  
28 advance the goals of chapter 6.2 of title 42 (the "2021 Act on Climate").

29 (ii) The commerce corporation shall provide an advisory opinion on the expected statewide  
30 economic impacts resulting from the proposed project(s).

31 (2) The commission shall notify the aforementioned agencies upon the filing of any  
32 proposal made under this section, and notify them of any related hearings and/or proceedings.

33 (3) Advisory opinions issued by agencies designated under subsection (c)(1) of this section  
34 shall not be considered as final decisions of the agencies making the opinions and shall not be

1 subject to judicial review under § 42-35-15 or any other provision of the general laws.

2 (4) Upon completion of the sixty-day (60) advisory-opinion period, the commission shall  
3 provide for a thirty-day (30) public comment period on any energy infrastructure project(s) selected  
4 pursuant to this chapter and hold evidentiary hearings. In addition to evidentiary hearings, the  
5 commission shall also hold at least one public hearing to accept public comment on the proposal(s)  
6 prior to an open meeting held pursuant to this section.

7 (5) The commission shall hold an open meeting no later than one hundred twenty (120)  
8 days from the date of filing by the office of energy resources and division of public utilities and  
9 carriers and shall certify that the proposed project(s) are in the public interest if, in the commission's  
10 determination, and in consideration of filed advisory opinions and the opinion of the electric or gas  
11 distribution utility, the proposed infrastructure project(s):

12 (i) Are consistent with the findings and purposes of this chapter;

13 (ii) Will benefit Rhode Island by improving local and regional energy system reliability  
14 and security;

15 (iii) Will benefit Rhode Island ratepayers by offering the potential for reduced energy price  
16 volatility and reduction of energy supply costs in the context of an integrated regional energy  
17 system;

18 (iv) Will not cause unacceptable harm to the environment and are consistent with the  
19 greenhouse gas reduction goals established in chapter 6.2 of title 42 (the "2021 Act on Climate");  
20 and

21 (v) Will enhance the economic fabric of the state.

22 (6) The commission shall issue a written determination of its findings within ten (10)  
23 business days of its open-meeting decision and provide copies of that determination, along with  
24 copies of all advisory opinions, public comment, and any other materials deemed relevant to the  
25 commission determination, to the governor, the president of the senate, the speaker of the house,  
26 the commissioner of the office of energy resources, and the administrator of the division of public  
27 utilities and carriers.

28 (d) A determination issued by the commission shall constitute the sole, final, binding, and  
29 determinative regulatory decision within the state for the purpose of authorizing the state to support  
30 a proposed, regional energy-infrastructure project(s) that is funded through the Federal Energy  
31 Regulatory Commission approved tariffs on a regional and/or multistate basis pursuant to this  
32 chapter. Appeals shall be governed by § 39-5-1.

33 (e) Upon issuance of a written determination by the commission finding that the proposed  
34 project(s) is in the public interest, the office of energy resources and division of public utilities and



1 carriers shall, on behalf of the state, be authorized to support any state, regional, and/or multistate  
2 process necessary to implement the project(s), including, without limitation, supporting any  
3 necessary and related Federal Energy Regulatory Commission filings; provided, however, that any  
4 commitments made by the electric or gas distribution company to implement the proposals remain  
5 voluntary and subject to § 39-31-5.

6 (f) Nothing in this section shall be construed to preclude the electric or gas distribution  
7 company from making a filing under § 39-31-6, simultaneous with a filing under this section by  
8 the office of energy resources and the division of public utilities and carriers, in which case the  
9 filings made under §§ 39-31-6 and 39-31-7 shall be consolidated.

10 SECTION 2. Chapter 39-31 of the General Laws entitled "Affordable Clean Energy  
11 Security Act" is hereby amended by adding thereto the following section:

12 **39-31-13. Severability.**

13 If any provision of this chapter or the application thereof to any person or circumstances is  
14 held invalid, the invalidity shall not affect other provisions or applications of the chapter that can  
15 be given effect without the invalid provision or application, and to this end the provisions of this  
16 chapter are declared to be severable.

17 SECTION 3. This act shall take effect upon passage.

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LC000979/SUB A  
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EXPLANATION  
BY THE LEGISLATIVE COUNCIL  
OF  
A N A C T  
RELATING TO PUBLIC UTILITIES AND CARRIERS -- LONG TERM CONTRACTING  
STANDARDS FOR RENEWABLE ENERGY

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- 1           This act would allow a public utility company that provides electric and gas distribution to  
2 participate in projects that would allow for the reliable transmission of nuclear power. It would  
3 allow the utility to procure nuclear power and enter into long-term contracts for nuclear power.  
4           This act would take effect upon passage.

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