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### 2025 -- H 5978

# STATE OF RHODE ISLAND

#### IN GENERAL ASSEMBLY

#### JANUARY SESSION, A.D. 2025

#### AN ACT

# RELATING TO EDUCATION -- THE EDUCATION EQUITY AND PROPERTY TAX RELIEF ACT

Introduced By: Representatives Casey, Phillips, J. Brien, Giraldo, Kislak, Messier, Alzate, Stewart, Felix, and O'Brien Date Introduced: February 28, 2025

Referred To: House Finance

It is enacted by the General Assembly as follows:

- SECTION 1. Section 16-7.2-3 of the General Laws in Chapter 16-7.2 entitled "The
   Education Equity and Property Tax Relief Act" is hereby amended to read as follows:
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### 16-7.2-3. Permanent foundation education aid established.

4 (a) Beginning in the 2012 fiscal year, the following foundation education-aid formula shall
5 take effect. The foundation education aid for each district shall be the sum of the core instruction
6 amount in subsection (a)(1) of this section and the amount to support high-need students in
7 subsection (a)(2) of this section, which shall be multiplied by the district state-share ratio calculated
8 pursuant to § 16-7.2-4 to determine the foundation aid.

9 (1) The core instruction amount shall be an amount equal to a statewide, per-pupil core instruction amount as established by the department of elementary and secondary education, 10 11 derived from the average of northeast regional expenditure data for the states of Rhode Island, 12 Massachusetts, Connecticut, and New Hampshire from the National Center for Education Statistics 13 (NCES) that will adequately fund the student instructional needs as described in the basic education 14 program and multiplied by the district average daily membership as defined in § 16-7-22. 15 Expenditure data in the following categories: instruction and support services for students, 16 instruction, general administration, school administration, and other support services from the National Public Education Financial Survey, as published by NCES, and enrollment data from the 17 18 Common Core of Data, also published by NCES, will be used when determining the core

instruction amount. The core instruction amount will be updated annually. For the purpose of
 calculating this formula, school districts' resident average daily membership shall exclude charter
 school and state-operated school students.

4 (2) The amount to support high-need students beyond the core instruction amount shall be5 determined by:

(i) Multiplying a student success factor of forty percent (40%) forty-five percent (45%) by 6 7 the core instruction per-pupil amount described in subsection (a)(1) of this section and applying 8 that amount for each resident child whose family income is at or below one hundred eighty-five 9 percent (185%) of federal poverty guidelines, hereinafter referred to as "poverty status." By 10 October 1, 2022, as part of its budget submission pursuant to § 35-3-4 relative to state fiscal year 11 2024 and thereafter, the department of elementary and secondary education shall develop and 12 utilize a poverty measure that in the department's assessment most accurately serves as a proxy for 13 the poverty status referenced in this subsection and does not rely on the administration of school 14 nutrition programs. The department shall utilize this measure in calculations pursuant to this 15 subsection related to the application of the student success factor, in calculations pursuant to § 16-16 7.2-4 related to the calculation of the state share ratio, and in the formulation of estimates pursuant 17 to subsection (b) below. The department may also include any recommendations which seek to mitigate any disruptions associated with the implementation of this new poverty measure or 18 19 improve the accuracy of its calculation. Beginning with the FY 2024 calculation, students whose 20 family income is at or below one hundred eighty-five percent (185%) of federal poverty guidelines 21 will be determined by participation in the supplemental nutrition assistance program (SNAP). The 22 number of students directly certified through the department of human services shall be multiplied 23 by a factor of 1.6; and

24 (ii) Multiplying a multilingual learner (MLL) factor of twenty percent (20%) by the core 25 instruction per-pupil amount described in subsection (a)(1) of this section, applying that amount 26 for each resident child identified in the three lowest proficiency categories using widely adopted, 27 independent standards and assessments in accordance with subsection (f)(1) of this section and as 28 identified by the commissioner and defined by regulations of the council on elementary and 29 secondary education. Local education agencies shall report annually to the department of 30 elementary and secondary education by September 1, outlining the planned and prior year use of 31 all funding pursuant to this subsection to provide services to MLL students in accordance with 32 requirements set forth by the commissioner of elementary and secondary education. The 33 department shall review the use of funds to ensure consistency with established best practices.

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(3) In local education agencies, when over forty-five percent (45%) of resident children are

classified as "poverty status," the student success factor will be fifty percent (50%) by the core
instruction per-pupil amount described in subsection (a)(1) of this section and applying that amount
for each resident child whose family income is at or below one hundred eight-five percent (185%)
of federal poverty guidelines.

5 (b) The department of elementary and secondary education shall provide an estimate of the 6 foundation education aid cost as part of its budget submission pursuant to § 35-3-4. The estimate 7 shall include the most recent data available as well as an adjustment for average daily membership 8 growth or decline based on the prior year experience.

9 (c) In addition, the department shall report updated figures based on the average daily
10 membership as of October 1 by December 1.

(d) Local education agencies may set aside a portion of funds received under subsection
(a) to expand learning opportunities such as after school and summer programs, full-day
kindergarten and/or multiple pathway programs, provided that the basic education program and all
other approved programs required in law are funded.

(e) The department of elementary and secondary education shall promulgate such
regulations as are necessary to implement fully the purposes of this chapter.

17 (f)(1) By October 1, 2023, as part of its budget submission pursuant to § 35-3-4 relative to state fiscal year 2025, the department of elementary and secondary education shall evaluate the 18 19 number of students by district who qualify as multilingual learner (MLL) students and MLL 20 students whose family income is at or below one hundred eighty-five percent (185%) of federal 21 poverty guidelines. The submission shall also include segmentation of these populations by levels 22 as dictated by the WIDA multilingual learner assessment tool used as an objective benchmark for 23 English proficiency. The department shall also prepare and produce expense data sourced from the 24 uniform chart of accounts to recommend funding levels required to support students at the various levels of proficiency as determined by the WIDA assessment tool. Utilizing this information, the 25 26 department shall recommend a funding solution to meet the needs of multilingual learners; this may 27 include but not be limited to inclusion of MLL needs within the core foundation formula amount 28 through one or multiple weights to distinguish different students of need or through categorical 29 means.

30 (2) By October 1, 2024, as part of its budget submission pursuant to § 35-3-4 relative to
31 state fiscal year 2026, the department of elementary and secondary education shall develop
32 alternatives to identify students whose family income is at or below one hundred eighty-five percent
33 (185%) of federal poverty guidelines through participation in state-administered programs,
34 including, but not limited to, the supplemental nutrition assistance program (SNAP), and RIteCare

and other programs that include the collection of required supporting documentation. The
 department may also include any recommendations that seek to mitigate any disruptions associated
 with implementation of this new poverty measure or improve the accuracy of its calculation.

- (3) The department shall also report with its annual budget request information regarding
  local contributions to education aid and compliance with §§ 16-7-23 and 16-7-24. The report shall
  also compare these local contributions to state foundation education aid by community. The
  department shall also report compliance to each city or town school committee and city or town
  council.
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SECTION 2. This act shall take effect upon passage.

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#### **EXPLANATION**

#### BY THE LEGISLATIVE COUNCIL

### OF

## AN ACT

# RELATING TO EDUCATION -- THE EDUCATION EQUITY AND PROPERTY TAX RELIEF ACT

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1 This act would provide that in local educational agencies when over forty-five percent 2 (45%) of the children have a family income that is at or below one hundred eighty-five percent 3 (185%) of federal poverty guidelines then the student success factor will be fifty percent (50%) by

4 the core instruction per-pupil amount.

5 This act would take effect upon passage.

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